UNITED STATES DEPARTMENT OF AGRICULTURE BEFORE THE SECRETARY OF AGRICULTURE

IN RE: )

## )

TART CHERRIES GROWN IN ) Docket Number (s)
MICHIGAN, NEW YORK, ) 11-0093
PENNSYLVANIA, OREGON, ) AO-370-A9
UTAH, WASHINGTON, and ) FV-10-930-5
WISCONSIN ) AMS-FV-10-0087

Tuesday,
April 26, 2011
Utah Country Administration Building
100 East Center Street
L900
Provo, Utah 84606

The above-entitled matter came on for hearing, pursuant to notice, at 9:00 a.m.

BEFORE:
JILL S. CLIFTON
Administrative Law Judge

## APPEARANCES:

On Behalf of the Proponents:
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On Behalf of the United States Department of Agriculture:

SHARLENE DESKINS, ESQ.
MARTIN ENGELER, ESQ.
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(202) 720-2595

Also Present:
KENNETH JOHNSON, USDA
MARK MCFETRIDGE, USDA

P-R-O-C-E-E-D-I-N-G-S
(9:05 a.m.)

JUDGE CLIFTON: We're now on record. We are picking up on a hearing already begun. Today is Tuesday, April 26, 2011. We're in Provo, Utah. The case before me has the following caption: In Re Tart Cherries Grown in Michigan, New York, Pennsylvania, Oregon, Utah, Washington, and Wisconsin.

The heading for the transcript is United States Department of Agriculture Before The Secretary of Agriculture.

The case has a number of numbers.
The Hearing Clerk's number is Docket No. 110093, and so I use that as the first number in the sequence. The other numbers that are associated with this proceeding are capital A, capital 0, hyphen, 370, hyphen, capital A9.

Capital F, capital V, hyphen, 10, hyphen, 930, hyphen, 5. And the last number, capital a, capital M, capital S, hyphen,
capital F, capital V, hyphen, 10, hyphen, 0087.

My name is Jill Clifton. I'm a United States Administrative Law Judge. I work for the U.S. Department of Agriculture, and it's my job, at this hearing, to take in the evidence. There are two kinds of evidence, testimony and exhibits. That evidence will establish the basis on which the Secretary of Agriculture makes decisions about proposed rule changes concerning tart cherries.

And when I had everyone introduce himself, I then want Ms. Deskins to notify you all about the prohibition against ex parte contact with anyone who is part of this tart cherries team within USDA, and will be working on the decision.

What that means is although you can talk to these people individually, and not on the record, about procedural items, you may not talk with them about the merits of the
proceeding. You may not lobby them for your point of view, privately.

You may do so from the witness stand of course.

All right. Let's now take introductions, and I'm going to begin at the table to my left, and Ms. Deskins, would you begin.

MS. DESKINS: Yes. My name is Sharlene Deskins. I'm an attorney with the United States Department of Agriculture, Office of the General Counsel. My office is in Washington, D.C., and I represent the Agricultural Marketing Service in this proceeding.

JUDGE CLIFTON: Thank you.
MR. ENGELER: My name is Martin
Engeler. I'm with the USDA Agricultural Marketing Service, and I work out of Fresno, California.

MS. SALEHI: My name is Parisa
Salehi. I am also with Marketing Orders

Administration Branch at the United States Department of Agriculture.

JUDGE CLIFTON: All right. And before I go to the other table, let me have people who are not seated at this table but are a part of this team, identify themselves. Please come to the podium.

MR. MCFETRIDGE: Mark McFetridge, USDA Ag Marketing Service, Fruit and Vegetable Programs, Economic Analysis and Program Planning Branch. My office is in Washington, D.C.

MR. JOHNSON: My name is Kenneth Johnson. I'm the regional manager of the D.C. Marketing Field Office, Fruit and Vegetable Programs, Marketing Order Administration Branch. AMS.

JUDGE CLIFTON: Thank you. Now
that's the group that you're not to have ex parte contact with.

Ms. Deskins, would you explain
what that means.

MS. DESKINS: Yes. Once the notice of hearing was filed in this case, it prohibits anyone who's in USDA, who's involved with the decision making process, from talking about the merits of the case. Everyone from AMS and--well, USDA, who's identified themselves today, cannot discuss the merits of the case with you.

However, we are available to talk about procedural issues with you, such as if you have a question about how to get an exhibit put into evidence or when you can testify. We can discuss those matters with you, and also anything that's not noticed for the hearing, if you have other questions. But for this proceeding, we cannot discuss the merits of what's been noticed in the Federal Register on this case.

JUDGE CLIFTON: All right. Now I'd like to go to the table to my right.

Mr. Hill, would you begin please.
MR. HILL: Yes. My name is Brian

Hill. I'm with the United States Department of Agriculture's Office of the General Counsel, Marketing Division. I am actually representing the Cherry Industry Administrative Board in this matter.

JUDGE CLIFTON: And is everyone allowed to talk to you about the merits of the case?

MR. HILL: Well, the Cherry
Industry Administrative Board, yes, and those in the tart cherry industry. Correct. Yes, they can speak with me.

JUDGE CLIFTON: All right. Mr.
Hedin.
MR. HEDIN: I'm Harry Hedin,
executive director of the Cherry Industry Administrative Board which is the proponent for the current amendment process.

JUDGE CLIFTON: All right. So Mr.
Hill, your official capacity here is to represent the board; is that correct?

MR. HILL: Yes. I am representing
Neal R. Gross \& Co., Inc.
the board; correct.
JUDGE CLIFTON: But if someone has
a position that's different from the board's position, they can still talk to you?

MR. HILL: Correct. They can speak with me.

JUDGE CLIFTON: All right. And if they want their concerns known, the best way to do that is to testify so it's part of the official evidence.

MR. HILL: That would also be correct; yes.

JUDGE CLIFTON: All right. Very good. All right.

We had 13 witnesses, I believe, in the two days in Grand Rapids, Michigan. That might not be exactly right, but roughly 13 people. So there's already a transcript started, and we already have two days of it.

I would like today's pages to be numbered in sequence to those that were begun in Grand Rapids, Michigan.

All right. The way we've done the numbering of the exhibits, we just do it sequentially. So whatever the next exhibit's going to be, I'm going to ask that it be marked as Exhibit 18.

So if you've already got a number on your exhibit, and you've already made copies, we can accommodate that. But if there's not a number, we'll just take them in order. That's what we've done so far.

All right. What other preliminary matters are there?

Ms. Deskins, is there anything?
MS. DESKINS: Nothing else from us.

JUDGE CLIFTON: All right. Mr. Hill.

MR. HILL: I don't believe we have any preliminary matters at this moment.

JUDGE CLIFTON: All right. Then Ms. Deskins, the--

MR. HEDIN: Can I ask one
question?
JUDGE CLIFTON: you may.
MR. HEDIN: Can we confirm with the reporter that he's able to hear from the desks.

JUDGE CLIFTON: Good. All right. That's an excellent, very important item and I'm glad you thought of it. Good.

We have already established the economic statistics that the Government prepared, that's established both in testimony and in exhibit form.

We have all of the procedural documents in evidence. They're part of Exhibits 1 through 17.

Ms. Deskins, is there anything further that the Government would like to introduce at this time?

MS. DESKINS: Yes. We would like to recall Mr. Marc McFetridge to the stand. JUDGE CLIFTON: Mr. McFetridge, you may come forward. And you may be seated.

|  | Page 532 |
| :---: | :---: |
| 1 | You remain sworn. |
| 2 | Please state and spell your name. |
| 3 | MR. MCFETRIDGE: First name is |
| 4 | Marc, M-a-r-c. Last name, McFetridge. M-c-F- |
| 5 | e-t-r-i-d-g-e. |
| 6 | WHEREUPON, |
| 7 | MARC MCFETRIDGE |
| 8 | WAS RECALLED AS A WITNESS BY AND ON BEHALF OF |
| 9 | THE GOVERNMENT AND, HAVING PREVIOUSLY BEEN |
| 10 | DULY SWORN, WAS FURTHER EXAMINED AND FURTHER |
| 11 | TESTIFIED AS FOLLOWS: |
| 12 | BY MS. DESKINS: |
| 13 | Q Mr. McFetridge, just briefly, can |
| 14 | you tell us who you work for and what you do. |
| 15 | A Sure. I work for the Economic |
| 16 | Analysis of Program Planning Branch for Fruit |
| 17 | and Vegetable Programs, and I am a |
| 18 | agricultural economist. |
| 19 | Q And Mr. McFetridge, for this |
| 20 | hearing did you prepare any exhibits? |
| 21 | A I did. |
| 22 | Q Okay. Can you tell us the name of |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

the exhibit you prepared.
A Sure. The exhibit I prepared is called U.S. Red Tart Cherry Crop Statistics Graphs and Tables.

Q And it's already been entered into evidence as Exhibit 6.

A Yes. JUDGE CLIFTON: That's Exhibit 7. MS. DESKINS: Seven. I'm sorry. Exhibit 7. BY MS. DESKINS:

Q Mr. McFetridge, at the previous hearing, you were asked a question about some of the data. Do you recall that question?

A Yes. There was a question about the prices for Oregon and Washington for the year 2009.

Q And can you tell us what page of the exhibit that information is located on.

A Sure. That is on page ten.
Q Do you recall the question that you were asked?

$$
\begin{gathered}
\text { Neal R. Gross \& Co., Inc. } \\
202-234-4433
\end{gathered}
$$

A Yes. There was a question raised about the price for Oregon, which--for 2009, which shows up as 84.5 cents, and then also for Washington, which shows up as 46.8 cents.

Q And for the purposes of the table on page ten, you rounded off; correct?

A Yes.
Q Now Mr. McFetridge, did you look at the source data that came from the, from NASS on this information?

A Yes.
Q And you confirmed that those numbers were correct, with the rounding off?

A Yes.
Q Okay. What did the data from NASS say was included in the tart cherries, that the prices were derived from?

A Well, for specific regions, the fresh and processed is included in an All price. NASS withholds data without--so that they don't disclose individual operations. So like in Oregon, there's very few producers.

So without--if they published the data, they'd be giving insight to competitors, what people are actually charging, so--

Q Should anything on page ten be changed?

A I went back through and added, at the very bottom, and actually at the top-before I had stated process tart cherry prices, I went back through, double-checked all the data last Friday, and made sure that it was all included in the "All" category, so this includes fresh and processed, and then also made a note at the very bottom of the table which says prices include fresh and processed.

Q So then the change to page ten would be--it covers processed and fresh tart cherries?

A Exactly.
MS. DESKINS: All right. Judge
Clifton, based on what Mr. McFetridge has testified to, we would like to change Exhibit

Neal R. Gross \& Co., Inc.
202-234-4433

7, page ten. It would just be a change to the title, not to any of the numbers. Is that correct, Mr. McFetridge?

THE WITNESS: Yes.
JUDGE CLIFTON: I think that's excellent. If I'd been a little sharper when Mr. Hedin was asking about the change, I would have realized there was a change, wasn't a change to the numbers, was a change to the title. So I think this is an excellent approach, and I really think the best way to have Mr. McFetridge mark the exhibit would be as he's done on his own, where he marks it at the top, and he also has the note at the bottom.

MS. DESKINS: He's prepared a new sheet that has it that way.

JUDGE CLIFTON: Excellent.
MS. DESKINS: And if we could take out the page ten that's current in there and substitute the new one. Or we could submit as a separate exhibit.

JUDGE CLIFTON: In order for the transcript to make sense, we have to have them both.

MS. DESKINS: Okay. JUDGE CLIFTON: So let's call this--let's mark this new page Exhibit 7, page 10A.

MS. DESKINS: Okay.
MR. HEDIN: So we will not be going to 18 but as 7A? JUDGE CLIFTON: This will be 7, page 10A. That will be its whole name. Exhibit 7, page 10A.
(Whereupon, Exhibit No. 7, page 10A, was marked for identification)

MS. DESKINS: Your Honor, at this time, if anyone would like to voir dire the witness about the exhibit, that would be acceptable with me.

JUDGE CLIFTON: Are there any questions for Mr. McFetridge?

Mr. Hill.
MR. HILL: Just a quick question.
MR. HILL: Fresh and processed.
So are you saying that for the other states, Michigan, New York, Pennsylvania, Utah, those numbers are fresh and processed as well?

THE WITNESS: Yes. I went back through and made everything consistent. So they're all fresh and processed prices.

MR. HILL: Okay. So their numbers don't change with the addition of the word "fresh"?

THE WITNESS: I believe some a the prices did cause they were--it was a little bit of a mix and match. The way it was created before was to include processed, if it was available, and then "All" for when it wasn't available, and so I just went back through and made it consistent, so "All" prices reflect fresh and processed.

MR. HILL: Okay. So on the new 7, Exhibit 7, page 10A, that's going to be
reflected in the rest of the numbers as well?
THE WITNESS: Yes.
MR. HILL: All right.
JUDGE CLIFTON: Are there other questions for Mr. McFetridge?

Mr. Hedin.
MR. HEDIN: Mr. McFetridge, I'm a bit confused, because if I recollect properly, doesn't NASS break down the fresh portion, the processed portion, and then give an "All" summary total?

THE WITNESS: Yes; that's correct.

MR. HEDIN: So is this the summary total for each of the states?

THE WITNESS: Yes.
MR. HEDIN: Okay. So it's their, quote, All, end quote?

THE WITNESS: Yes.
MR. HEDIN: Okay. Thank you.
MS. DESKINS: You need to say
"yes" for the record.
Neal R. Gross \& Co., Inc. 202-234-4433

THE WITNESS: Yes.
JUDGE CLIFTON: Are there other questions for Mr. McFetridge?
(No response)
JUDGE CLIFTON: For those of you who weren't at the prior proceeding, the way this came up is one of the witnesses said you must have a mistake about those prices down there in 2009, cause nobody's getting 85 cents. That's how this started.

MR. ROWLEY: We all agree.
(Laughter)
MR. HEDIN: Your Honor, if I may, I too followed up a little bit on this, and I don't know--I'm sort of in that testimony phase here, for a moment.

JUDGE CLIFTON: Yes. Mr. Hedin, you also remain sworn.

MR. HEDIN: Yes.
JUDGE CLIFTON: You may proceed.
MR. HEDIN: But in that regard, I did speak with both with a processor and a
board member from Oregon, and the Oregon Ag Statistics Service, about the 85 cent posting, in particular, and the processor indicated that he felt that the citations for the prices for 2008 and 2010 were correct. But he too had spoken with Oregon Ag Statistics about the 85 cent price, and asked that they revisit that.

I also spoke with Oregon Ag
Statistics, asked them to do the same thing, but because of the way their system works, any change cannot be reflected until, at the earliest, July of this year, to the record.

So we acknowledge that it says 85 cents but it may be subject to change after they've reconsidered the information they told me.

JUDGE CLIFTON: Thank you. That was good--good digging.

All right. Are there other questions for Mr. McFetridge?
(No response)
Neal R. Gross \& Co., Inc. 202-234-4433

JUDGE CLIFTON: Mr. McFetridge, is there anything you'd like to add?

THE WITNESS: Just a couple things. I also modified the chart on page nine. Previously, it had US--I believe U.S. Processed Tart Cherry Prices. And so I took out the word Processed, so that wouldn't be confusing with the data on the following page.

And then also on page 13, where it reflects tart cherry production and prices, I removed the word Processed for prices, and so it's consistent across every graph.

JUDGE CLIFTON: Now did the graph change, say, on page nine?

THE WITNESS: No.
JUDGE CLIFTON: The lines are still where they were. All right. And on page 13, did the lines change at all?

THE WITNESS: No.
JUDGE CLIFTON: All right. All
right. Ms. Deskins, how would you like to handle those pages?

MS. DESKINS: Mr. McFetridge, you have copies of the changes that you've made?

THE WITNESS: Yes.
MS. DESKINS: Maybe what we should do is just submit an Exhibit 7A, that has all of his changes in it.

JUDGE CLIFTON: I actually think it's more helpful, for someone looking at the record, to have only the pages that are changed.

MS. DESKINS: Okay. Okay. If he could take out those pages and mark them, I guess would be $B$ and $C$.

JUDGE CLIFTON: No. I think it would be Exhibit 7, page 9A and Exhibit 7, page 13A.

MS. DESKINS: Okay.
JUDGE CLIFTON: "A" might stand for amended.

MS. DESKINS: Okay.
JUDGE CLIFTON: But just some way for a person to actually look at them side by
side.
MS. DESKINS: Okay.
(Whereupon, Exhibit 7, page 9A and Exhibit 7, page 13A, were marked for identification)

JUDGE CLIFTON: All right. Now I don't know--let's go off the record for just a moment.
(Discussion off the record)
MR. HEDIN: A point of clarification. We were doing 7A, 9A, and 13A; is that correct? Or Exhibit 9A--

JUDGE CLIFTON: We're doing Exhibit 7, page 9A, Exhibit 7, page 13A. And they will accompany the Exhibit 7, page 10A. MR. HEDIN: Okay.

JUDGE CLIFTON: All right. Also while we were off the record, the court reporter asked about the spelling of NASS. Mr. McFetridge, would you describe not only the spelling of that but what it means.


JUDGE CLIFTON: Thank you, Mr.
McFetridge.
(Witness excused)
JUDGE CLIFTON: Ms. Deskins, do you have any additional evidence at this time?

MS. DESKINS: I have no further witnesses.

JUDGE CLIFTON: All right. Mr. Hill, you may call your next witness.

MR. HILL: I'd like to call Ray Rowley to the stand, please.

JUDGE CLIFTON: This would be a good time to pass those out. Let's go off the record for just a moment.
(Discussion off the record)
JUDGE CLIFTON: We're back on record at approximately 9:29.

Would you please state and spell your full name.

MR. ROWLEY: Raymond Claude Rowley. That's R-a-y-m-o-n-d. Claude, C-l-a-u-d-e. Rowley. R-o-w-l-e-y.

JUDGE CLIFTON: Thank you. Would you raise your right hand, please. WHEREUPON,

## RAY ROWLEY

WAS CALLED AS A WITNESS BY AND ON BEHALF OF THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, HAVING FIRST BEEN DULY SWORN, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

JUDGE CLIFTON: Let's see. This would either be Mr. Hill questioning or Mr. Hedin. Who will begin? Mr. Hill?

MR. HILL: Yes. I'll start. Well, I'm actually not going to question you right now since $I$ see you have a prepared statement, so I'll let you read it, and I'll let you field some questions afterward. So you can begin.

THE WITNESS: Okay. My name is
Ray Rowley. I'm a cherry grower in the Santaquin area, which is in the south end of Utah County, State of Utah. I'm affiliated with Cherry Hill Farms, Inc. It's a family-
owned business that grows tart cherries, apples and peaches. My brothers and I own and operate the farm. We are affiliated with the Payson Fruit Grower Co-op, which handles our cherries. We would be considered a large tart cherry grower by your standards. I believe your standards--okay.

Cherry Hill Farms, Inc. is in support of the proposed amendment to the Tart Cherry Market Order, which makes in-orchard diversion credits equal to bottom line credits in value.

And add another little thing in here, is I've been around the country and spoken to different growers throughout the country. I've yet to talk to one grower that has not been in support of this amendment.

Cherry Hill Farms has used in-
orchard diversions in past years to generate diversion certificates for our handler. An example of that is in the 2009 crop year. We in-orchard diverted 1.9 million pounds of tart
cherries, about 15 percent of the crop. We used in-orchard diversions in the 2006 and 2007 crop years also.

We have made the decision, in each of these years, to divert cherries based on our handlers' compliance plan. At the beginning of the 2009 harvest season, we estimated that it would take--what it would take to be in compliance with the restriction of the regulation.

We in-orchard diverted what we had planned. As the national crop increased above that June estimate from the CIAB, the value of our in-orchard diversions was reduced. As the crop and restriction increased, the value of our diverted fruit increased.

This seems just opposite of what it should have been. The incentive was to not in-orchard divert in this large crop year. This is one of the biggest reasons for the amendment, I believe, to give growers an incentive to put some cherries on the ground
in large crop years, to bring supply and demand back into balance.

Growers think that the different value of top-line and bottom line credits is unfair. That's me speaking. That's everybody I've talked to. The CIAB market order is confusing to the growers and others, because of in-orchard diversion credits are not treated the same as all other diversion credits.

These in-orchard diversion credits are currently counted as part of the overall gross pounds harvested, and are thus referred to as top-line credits, or certificates.

All other credits--exports, new market, new products, and those other credits, are all counted as bottom line, and taken at a one to one face value. The top-line credits are usually discounted in value because more cherries that are harvested, the greater the restriction. As a fixed number of orchard diversion certificates are spread over the
increasing number of total gross cherries, they become less valuable.

Growers in the cherry industry have seen this inequity play out time and time again over the years of the marketing order. In years where the restricted percentage is low, it has less impact on the growers. But in years where it is high, there is a greater negative impact to the value of the grower certificates.

At the CIAB meeting September 10th, 2009, the board recommended the restriction percentages to deal with the large 2009 crop A couple months later, in November and December--in November, or December of 2009, and I made a spelling error there--sorry--the USDA did not accept the CIAB board's recommendation for that restriction percentage.

It kind a threw the industry into a turmoil.

On February 16, 2010, there was a
meeting between CIAB leaders and USDA representatives that oversee the market order. We were in the office there with Mr. Shipman, Mr. Durando, and others.

They told us that we had to work out several areas in the market order, mostly get supply and demand back in line, keep working on promotions, do all possible to eliminate the variation between preliminary restrictions made in the June meeting before the crop and the final restrictions made in the September meeting, after the crop was harvested.

They also asked us to consider a tree pull and see if it would work for our industry. And then they asked us to come up with any other ideas.

The idea of in-orchard diversion credits equal to all other credits, to encourage more diversion on the ground in high production years, was discussed as a possible solution again, and brought to the forefront
as a viable alternative to help reduce the overall production.

In that meeting--and this is kind of a side note from the narrative here--we brought that up and said look--this is something that we've been thinking about, this is something we've discussed a little bit. And they were very encouraged with this plan. Okay.

The March meeting, March CIAB meeting on March 23rd, 2010. The concept of making in-orchard diversion credits equal the bottom line certificates was discussed again. We had a big presentation in that meeting. The board passed the motion, 16 to one, to adopt this concept. Now I've heard it was 17 to one. I don't know what it was. We had one guy opposed. Whether it was 16 or 17 to one, I'm not sure.

Perry can probably straighten that one out.

$$
\text { Anyway, } 16 \text { to one to adopt this }
$$

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concept of making in-orchard diversions equal to bottom line credits. It was the intent of the board to get this into place as soon as possible, and try to get it into place for the 2010 years, if at all possible. We were thinking of informal rulemaking at that point.

In the June 2010 meeting, the USDA told the CIAB that it may or may not require an amendment, talked more about informal rulemaking, and they thought it would be--you know--they weren't sure.

On July 20th, we sent another group back to talk to Mr. Shipman and Mr. Durando. We sat in their office and talked for a few minutes, and we reported on the progress that we, as an industry, had made. If you go back under point number five there, those five points that we talked about. We wanted to go back and tell them the progress that we'd made as a board, how we come--you know--what's going on here.

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Anyway, we met there on July 20th. Among other things--and we talked about all those other things, but it's not pertinent today--but among other things, the in-orchard diversion and bottom line credits issue was discussed.

Both Mr. Dave Shipman and Mike Durando understood the importance of making the change to the industry. They understood this proposal. They understood what we were trying to do.

In the interest of time, and the need to have this change in place as soon as possible, we asked Mr. Shipman if it would be possible to proceed with this change through informal rulemaking, rather than go through the lengthy process of amending the market order.

Other amendments to the order have taken four and five years, and we didn't want to wait that long. We wanted this thing in place, if at all possible.

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\text { Page } 556
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Mr. Shipman seemed open to the idea and was ready to move forward on it from all the indications that we could get from him.

Mr. Mike Durando, after sitting there for a minute, said that his people could expedite the amendment process and have it done in 18 months.

Mr. Shipman sat there for about 30 seconds thinking about that point, and he said that it would go through the amendment process at that point, if it was only going to be 18 months. Now I know that's caused a lot of consternation, that table right over there. Okay? But ladies and gentlemen, this industry needs this amendment, and we started counting at the meeting.

We're hoping in 18 months from that day, we have this thing in process. Okay? I hope you understand the necessity of this.

Point eight. September 10, 2010.
Neal R. Gross \& Co., Inc.

CIAB board meeting. The board decided to start the amendment process for the in-orchard bottom line credits change. This was done with the expectation of having this change in place within the 18 months, and in time hopefully for the 2012 crop year. September 2010 to July of 2012 is 21 months, and I'm just giving you the timeline again, putting a little bit more pressure on you, hopefully. Nine. One purpose of the amendment is to comply with the request made from the USDA to the cherry industry to get supply and demand closer in line with what is happening in the industry. The larger a crop and the restriction gets, the less incentive there is for a grower to put excess cherries on the ground, and gain in-orchard diversion certificates.

We felt that if we could get the proper incentive to the growers, and give them real value for putting excess cherries on the ground in high crop years, then the supply and
demand would be closer.
That's just exactly what Mr. Shipman and Mr. Durando asked us to do.

Ten. Another purpose of the proposed amendment is to make the order less confusing. As the order is written currently, the two different types of credits, top line and bottom line credits, have different values to growers and processors. The value of the top line credits is a moving target and is dependent on the total crop size, and also the restriction percentage. The value of the bottom line credits is usually different from the top line credits. If we pass this amendment, it increases the value of the top line credits and makes them similar in value to the bottom line credits.

Eleven. Another purpose of the proposed amendment is to make it more equitable to growers. The only market for diversion credits is the processors. This proposed amendment makes it so the grower can
get similar value from in-orchard diversion certificates as bottom line credits--exports and new markets. This amendment will help growers get a better return on diversion certificates.

Twelve. The concept of the proposed amendment is that in-orchard diversions will become pound-for-pound diversion credits against handler restrictions. In-order diversions will no longer be considered part of the handle or top line, and in-orchard diversions can be used, pound for pound, for handler compliance, or bottom line.

Their worth as a compliance too will not vary due to fluctuations in crop size.

Thirteen. Benefits to handlers of the proposed amendment. Handlers know that the in-orchard credits have a fixed, pound-for-pound worth as a compliance tool. They can use more accurately in-orchard diversions
as a part of their compliance plan. Handler compliance plans should be more accurate with this tool in place.

Fourteen. Benefits to growers of the proposed amendment. Growers know that their in-orchard diversion credits have a fixed worth to handlers. Growers know that their credits are of equivalent worth to postharvest credits.

Fifteen. Benefits to the industry of the proposed amendment. Industry handlers and growers can still elect to use the inorchard diversion process if it fits their business models and compliance plans. Inventory reserves will be reduced. There should be fewer surplus cherries processed for the sake of processing. Less expense will be incurred for processing of cherries and storing finished goods in reserves.

Conclusions. Growers are able to undertake diversions with confidence that their diversion credits will retain their
relative worth. Handlers will be free to take diversion credits, knowing that the credits' worth as a compliance tool will remain constant. The optimum supply formula will continue to function and the free market will be properly supplied. The amendment process should be supported by all and implemented as soon as possible.

I also put in here a graph. I
should have stopped halfway in the middle of it. But this is kind a like 9A and 13A in Exhibit 7, as we just got done talking about; right? This graph came out of the book that the industry puts together through Cherry Marketing Institute. It's the--what do they call the statistics?

MR. HEDIN: Crop statistics.
THE WITNESS: Crop statistics.
I'm not sure if they pull from the same pool of numbers. I think they do. But if you look at this and look at that thing red line, that thin red line is the average price
to growers. And the other two lines are the total production and the total sales.

So if you look at the bars down below and the thin red line, the important part here is to see that when a crop's low, prices are high; when a crop's high, prices are low. This amendment should help to even out that, and when we have a huge crop, a large crop, a large restriction, it should take some of those cherries, put them on the ground, and increase the grower price. It gives the growers a tool to be part of that formula, rather than encourage them to not put cherries on the ground in high crop years, as it does currently.

I also included in this two pages of a spreadsheet. I think you've been through it in Michigan, time and time again. I don't mind answering questions on that but I'm not going to go through it with you. Okay? I helped put it together with all you guys, and if you've got questions on it, I don't mind
answering it. But there's no sense spending another 20 minutes going through that again. JUDGE CLIFTON: What are the two pages of the spreadsheet?

THE WITNESS: They're just part-they're on the back, the next two pages there. Perry, didn't you give out all of them?

MR. HEDIN: That's what you copied, is a partial sheet.

THE WITNESS: Okay. Okay. I am sorry then.

JUDGE CLIFTON: That's all right. The main people that need them, though, are to my left.

THE WITNESS: The four copies I had have them in them. So if we can find those and get them to them.

MS. SALEHI: Your Honor, I also
don't have a colored graph, so when Mr.--
THE WITNESS: We're in Utah.
MS. SALEHI: Well, when you're referring to the red graph--

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JUDGE CLIFTON: The one colored one needs to be with her for the record copy.

THE WITNESS: If you've got colored ones, give them to them. There we go. Sorry. I didn't make enough copies.

JUDGE CLIFTON: All right. Let's go off record just a moment.
(Discussion off the record)
JUDGE CLIFTON: All right. We're back on record.

Mr. Rowley, did you want to add anything before people begin to question you? THE WITNESS: Not at this time. JUDGE CLIFTON: All right. Thank you. Who would like to begin the questioning? Mr. Hill? MR. HILL: Yes. BY MR. HILL:

Q You did mention that you believed yourself to be a large tart cherry grower. The SBA, Small Business Administration definition says that a small grower is below

750, 000 gross receipts per year. So would that mean you're a large grower?

A Large.
Q Okay. And you also mentioned that you have not spoken to a grower who was against this change. Would that include those that you believe to be small growers?

A Yes.

Q And how many growers would you say that you--

A That I've talked to? Nine or ten here in Utah, and probably 30 to 40 outside of Utah, including Washington, Oregon, Michigan, Pennsylvania, New York.

Q And basically unanimous is what you're saying?

A Yes.
Q Let's look at your number two, which starts Cherry Hill Farms on your document. You mention how your in-orchard diversion--basically, that the value of it was reduced. Could you tell us how a one-to-one
credit would have helped you in determining what you were going to do for that crop year.

A A one-to-one would have made it so we wouldn't have had to put as many on the ground, okay, to meet our compliance.

Okay. We--it would have made our compliance plan easier, because we put our compliance plan in as we started to pick. Okay? And so we said okay, we need X amount of cherries from each grower in our co-op on the ground, or about that many. That's where we want it to be. Okay?

And then as we started putting cherries on the ground, and more cherries went on the ground, we could see that the crop was getting bigger, the restriction was getting bigger.

The more we put on the ground, they were becoming less and less valuable.

And so had we been using a strictly financial incentive, we wouldn't have put any on the ground. And yet with such a
huge crop in 2009, we probably should have put more on the ground. And so the incentive wasn't there to put more on the ground. Does that make sense?

Q It makes sense to me.
A Okay.
Q So would you say that it not being one to one, it essentially made it harder to comply?

A Right.
Q And would you say it provided a moving target of what your compliance number would be?

A Of course. Yes; yes.
Q Now it has been asked, several times before: Do you think that passing this amendment would essentially incentivize people to just, as a first option, put cherries on the ground?

A I don't think growers grow cherries to just put 'em on the ground. Okay? I think the people will look at their
restriction percentage and use this as another tool to help meet that restriction. But they will use it in a way that they say, okay, it's fair for everybody now, it's more equal, it's an opportunity for us to use it as a tool, rather than hate it and, and be belligerent about it, and call the New York Times, or Washington Post, or whatever, and have 'em come out and look at all the cherries we're dumping on the ground and blame USDA. You know? I don't think that will happen.

I think we'll use it as a tool to put those we need on the ground.

Q And ultimately, you believe that it will increase grower prices?

A Yes.
BY MR. HEDIN:
Q Ray, in your discussion about grower pricing, how, actually, do you think that the reduced amount of inventory will impact the grower pricing as a result of your diversions?

A I think it will raise the price, but you know, that we say we have so many in reserves, okay, and we do, but I believe, in the back of our buyers' minds, they look at everything. They don't look at just what's on the market. They look at what's in reserve and then they try and beat the price down from there. If they're not in reserve, they're not there to begin with, it doesn't put that downward pressure on price.

Q Ray, it appears that Utah has been a pretty--in general, has been a pretty strong area for use of diversion credits. Why do you think that Utah does more than, proportionally, than most of the other states?

A Like a herd a sheep. Okay. If one grow--if one packer in Michigan is packing everybody's fruit, everybody else follows along. Pretty soon, they have the opportunity to take it to one handler, another handler, and if he's going to take all the fruit, then
they do it, and pretty soon they're at the end of the harvest and not very many's gone on the ground.

Here, in Utah, most of the growers are involved with a handler, and so it's not the bickering or the--I don't know--infighting between grower and handler, because sometimes we wear the same hat. Mostly, we wear the same hat cause we're involved with the handler, and so we say, okay, what's best for grower and handler, both? We put the plan together as grower and handler cause we're the same people.

And I believe we come up with our compliance plan that way, and it's been part of the plan. We put some on the ground.

Q And have those compliance plans been disrupted with the changes--

A Yes.
Q -in the worth of those compliance credits?

A Yes. They have, because it's, Neal R. Gross \& Co., Inc. 202-234-4433
like I said before, it's a "moving target." You never know exactly where you're going to end up, and the more you put on the ground, the less it's worth, so--

Q So your ability to comport with Payson Fruit Growers' requirements will be improved by having this available?

A Sure, because they will be able to, one for one, take those diversions, or certificates, or whatever you want to call 'em, and put it towards their compliance plan, rather than not know what they're really worth until all the numbers come in.

Q Okay. Do you sit on the board of Payson Fruit Growers?

A Yes.
Q So you're familiar with the process by which you've--

A Yes.
Q --ascertained the compliance tools?

A Yes.

Q Does Payson have the same-- Payson Fruit Growers. that is, have the same opportunity to deal with some of the postharvest credits as processors from other districts?

A Yes. Payson Fruit Growers has opportunity for new market, new product, export, just as other processors throughout the country are part of this order.

Q So it's elected to utilize the grower diversion process?

A Payson Fruit Growers has actively sought new products, actively sought new markets, been part of exports through, through marketing co-ops, and actively sought, in years past, to put some on the ground, so we use all those tools available, whichever best we figure out that year to use, to meet the compliance.

Q Is it fair to suggest that the use of diversion credits in the orchard is a last resort rather than the first resort?

A Yes.
Q And would you describe, briefly, how you think you, personally, as a grower, and Payson Fruit Growers, will respond to different crop sizes, say a small crop under 250, one 250 to 300, and then a large crop.

A Under 250, we will--well, okay. All three of those categories, we will still actively seek new markets for our products, and also new products, okay, and wherever possible, exports. We will seek those and that is--that is a goal--to keep pushing those, those areas.

Under 250, I suspect the regulation would be where new market, new product, and export credits would, for our coop, handle our restriction, those--those certificates that we get.

Between 250 and 300, I think we would be in the middle there. Where those other certificates might handle, we might consider putting some on the ground for in-
orchard diversion for certificates. Would have to see. Above a 300 million pound crop, almost definitely, we would have to consider putting some in-orchard diversions, some on the ground for credits there. that's just my "gut feel" for right now, depending on, you know, how it all shakes out in sales, and everything else.

Q Okay. Under your point No. 7, you talked about the informal and formal rulemaking process. What difference does that make to you as a grower, whether it's formal or informal?

A Time. Formal rulemaking, or the amendment process, seemed to be like forever. Okay. We've had other amendments in the process, and it just goes on and on and on. It never seems to get there until finally, it does, and, you know, informal rulemaking would make this change effective this year. We have the potential, this year, with a small crop last year, if history repeats itself, to have
well over 300 million pounds in the country.
If this change were in place for the 2011 year, and we have over 300 million pounds in the country, we would put enough cherries on the ground, $I$ believe, to be a lot closer with supply and demand, where there's almost no chance of it being in place this year, and if we have over a 300 million pound crop, it's going to be ugly.

Q For your information, Mr. Hackert, in Grand Rapids, wants it in effect by July of 2011.

A So do I. So do I.
Q And then if I may, unfortunately, Ray, I'd like to draw attention to your attachments, the last two pages.

Will you explain a little bit your involvement in crafting the industry's response to Mr. Shipman's suggestion, and why we decided to go this route versus some other.

A You know, Mr. Shipman and Mr.
Durando, as we spoke there in that meeting,
they--we talked five things, and this route here puts the incentive back in to the orchard, on the grower level, to take care of excess cherries before there's even one single cent put into processing, or storage.

On the handlers' end, and even-you know, you grow the cherries, but a fair amount of the cost the grower has is harvesting and getting into the packing shed.

So this here seemed the most economic way to help solve this problem. Put 'em on the ground, or don't harvest 'em in the first place, reduce the harvest cost, stop the processing cost, stop the storage cost, before these things cause problems and put a downward pressure on the market because they're sitting out there in storage.

So that's why we chose to go down
this route. I mean, this idea had been
floating around three or four years in the past, and it just kind a hung there.

But after that meeting with Mr.

Shipman and Mr. Durando, it became very clear that we had to do something, and this saved the grower and the handler the most money, and increased revenues for doing it. So that's why we went down that road.

Q And did you not chair the committee of the CIAB that--

A Yes.
Q --put this together?
A They gave it to the Diversion Committee. I was chair of the Diversion Committee that fostered this through.

Q So it's your understanding that the change to Section 10 for Handle, where we've deleted the reference to grower diversion certificates as being part of the handler, is the most effective way to accomplish this goal?

A Yes; yes. You know, we looked at lots of things. I mean, lots of people have lots of ideas on how to help solve this, and as our committee met several times, and we
said, okay, this is the best one, this is where we ought to go, let's start putting our efforts down this road, and that's where we put our efforts, and this is--this is what's come of it, so far.

MR. HEDIN: Okay. I don't have any further questions, Your Honor, at the moment.

## JUDGE CLIFTON: Mr. Hill?

MR. HILL: Not at the moment, Your Honor.

JUDGE CLIFTON: All right. Who next has questions for Mr. Rowley?

Ms. Salehi.
MS. SALEHI: Sure.
BY MS. SALEHI:
Q Mr. Rowley, this is Parisa Salehi with USDA again. I just wanted to ask you to please describe the cherry industry in this part of the country for me a little bit, just so I'm familiar, as far as how many handlers, growers, there are, to your knowledge.

A Okay. Utah really has one major tart cherry area, and it's just south here, 10 to 20 miles--10, 25--you know, it's along the foothills here. There used to be a growing area north of here. It's mostly houses now, so most tart cherries are grown just south of here, anywhere from 10 to 25 miles away; okay? It's pretty concentrated. It's on the foothills.

There are two big handlers, Payson Fruit Growers and McMullin Orchards.

JUDGE CLIFTON: Would you spell them both.

THE WITNESS: They're going to come up here in a minute. They can spell their own name. Payson Fruit Growers. P-a-y-s-o-n. Fruit Growers. And the other one is-what do they pack under, Jack? Is it Mc-McMullin Orchard. M-c, and then another capital M-u-l-l-i-n, Orchards. Okay.

Payson Fruit Growers is larger than McMullin Orchards. There are a couple of
smaller handlers that handle their own individual fruit. Fowers. And I'm not sure what name they pack under, but it is the Fowers family.

JUDGE CLIFTON: Spelled...?
THE WITNESS: F-o-w-e-r-s.
And then I think Mr. Woodyatt, up north, has a single pitter, and he puts for a roadside market. I don't think I've missed 'em. I think that's--that's the processors. Okay?

MR. HILL: What was his name? "Woodie"?

THE WITNESS: Woodyatt.
MR. HILL: Do you know how to spell that?

THE WITNESS: Good luck. W-o-o-d-y-a-t-t, I believe.

MR. HILL: Okay.
MR. HEDIN: For the record, Your Honor, first name is Glenn.

THE WITNESS: Yes.

JUDGE CLIFTON: Spelled?
MR. HEDIN: G-l-e double n.
JUDGE CLIFTON: Thank you.
THE WITNESS: I would have missed that one, Perry.

Most of the cherries in Utah eventually end up at Payson Fruit Growers to dry. Payson Fruit Growers dries the tart cherries and then sells them from there.

So grower-wise, there's--on our records, for the red tart cherry marketing for here in the state, and I'm the president of that one, the chairman or whatever you want--I think there's 22 grower names that we send information to. Okay?

BY MS. SALEHI:
Q Are most of the growers small growers, or do you consider them--

A Okay. Of that, your--your definition is 750,000, higher or lower; right?

Q Yes.
A I would say there's five or six
large growers, and the rest would be considered small growers.

Q Okay.
A Now there's other people here that run the packing sheds, that will be up here later, that can answer that more accurately.

Q Okay. Now you spoke about the costs of processing and storing, and if I remember you correctly, you mentioned that you're a large grower and a handler. If you were to guess, what's the percentage of that cost in your total cost of business?

A Okay. I can't speak for the handler. There'll be another handler here soon, that can speak for that. Our harvesting cost is between one-fourth and one-third of everything we put into the cherries.

Q Okay.
A Okay. So anything we put on the ground, and only have to either shake on the ground with one machine, rather than all the other machines involved in harvest, or pick
ten trees and five thousand trees, and leave the rest to fall, we save all that cost.

Q Okay. And then I wanted to take you to your testimony on--

MR. HEDIN: Your Honor, can I ask for a clarification. Did you say one-third to one-quarter of--

THE WITNESS: One-fourth to onethird, depending on the year, of all the inputs into that orchard are harvesting.

MR. HEDIN: Okay. Of input cost.
Okay.
BY MS. SALEHI:
Q In the conclusion of your written statement, on point 16, you have talked about how the OSF formula continue to function. I just wanted you to expand on that testimony and explain to me how you think this formula is working right now, under the current existing marketing order, and how it will change, if this amendment passes.

A Okay.

MR. HEDIN: I was just going to say we have the foam boards, and I know everybody doesn't have copies of the last two pages. Shall we bring those forth?

THE WITNESS: Let's do it. Do you really want to go through it again.

MS. SALEHI: Well, I just wanted to get your perspective, if that's okay.

THE WITNESS: Just my perspective?

MS. SALEHI: Yes.
THE WITNESS: Okay. My perspective is it will continue to function. As we put this together and went through all the different scenarios, you know, we wanted to make sure that formula stayed sound, that we weren't doing anything out of line, and Martin and I went the rounds on this a few times too. I even offered to go to California so they could hear what $I$ was saying. He didn't like that one, though.

But we wanted to make sure, that
in the end, the same amount of carry in and carry out--it was the same. We didn't put any burden from what we did this year on to the next year.

We wanted to make sure that the only thing that changed was if--if $I$, as a grower, put more cherries on the ground, it reduced inventory, and raised the possibility for price. But we didn't want to carry in from one year to the next and carry over, anything like that.

So carry in, carry out, stay the same. The only thing that reduces is inventory reserves. I don't know if that's what you want me to explain, or what.

I mean, we can go through those boards, if we want, if it's going to help everybody. I'm willing to go through 'em, but I know you guys saw 'em in Michigan. Okay?

MS. SALEHI: I think I'm okay with that.

THE WITNESS: Okay.

MS. SALEHI: Thank you. Martin.

MR. ENGELER: You done?

MS. SALEHI: Yes.

JUDGE CLIFTON: Mr. Engeler.
MR. ENGELER: Yes.
BY MR. ENGELER:

Q First of all, just to follow up to the same line of questioning she, Ms. Salehi was asking. But you mentioned--the last thing you said, I believe, was that the inventory would be--or the carry in and carry out would stay the same, but did you say the inventory would be reduced? I think--

A Any excess inventory; yes.
Q Okay. And could you just briefly explain how that occurs.

A Give me the boards. Let's just-(Laughter)

MR. ENGELER: Just want to make it clear for the record.

THE WITNESS: Let's just put it
so everybody can see it here; okay? Cause I don't know that everybody here has seen these boards. Okay. What I was referring to is the bottom lines here. All right.

MR. HILL: Ray, make sure that the judge sees your--

JUDGE CLIFTON: Actually, no. I think you're good, and I'll move if I need to. But you'll have to say out loud what you can see because the people in the back won't be able to see that.

THE WITNESS: Okay. This is just an assumption of a 300 million pound crop, 170 million pound sales, 30 million, the original, what we would put on the ground, and a 50 million carry in to start with.

You can put any number you want in there. We put whole bunches of different numbers in there. It all came out, you know, working the bottom lines, you know, the carry in, carry out, all worked out. Okay?

So we take the 30 million pounds
that would have gone on the ground, and instead of putting them as top line, we move 'em down here on this line, which is your--I can't read that, Perry. Okay? Okay.

So we take them off of what is considered Handle, and they're no longer Handle, and put 'em down here. Now you guys have heard how the divisors change, what we-the important part here is that we increase the restriction--and that's the hard part for the USDA to comprehend and to get sometime, cause when we move from top line down to the bottom, it increases the restriction but we never increase the number of pounds restricted. Okay? So the number of pounds restriction stays the same. The restricted percentage does increase from 61 to 68 in this example.

So that was important for us, not to have any more pounds restricted. Carry that through with the whole optimum supply formula, and you see right where it comes off-
-right here. It shows the 30 million as an in-orchard compliance, and then it shows, right here, with the impact on the reserves.

And so you've got your inventory
reserves of the current year go from 113 to exactly what you put on the ground, down to 83, okay. It would have been 83; it's 83 there. Your carry in and carry out all stay the same. You just have less in reserves, less for the market to beat down the price with you on, less that you actually paid for to get picked, less cherries that were processed, less cherries accumulating in a storage bill each month.

So that's how we put it together. Does that answer it, Martin? MR. ENGELER: Yes; that's helpful.

## BY MR. ENGELER:

Q Would it be safe--or accurate to say that the reserve--or the cherries in reserve would be reduced because handlers were
utilizing those grower diversion certificates as part of their compliance tool?

A Yes.
Q To satisfy that restricted requirement?

A Yes.
MR. ENGELER: Okay. Thanks.
That's good. Thank you.
JUDGE CLIFTON: Mr. Engeler, did you have other questions?

MR. ENGELER: Yes, I had a couple other questions.

THE WITNESS: I just looked at her. She's just biting at the bit here.

MR. HILL: Just as a note--
JUDGE CLIFTON: Go ahead. Mr. Hill?

MR. HILL: Just as a note, I want to make note of what he was looking at on the stand here. He was looking at Perry Hedin's document.

MS. SALEHI: Exhibit 15.

|  | Page 591 |
| :---: | :---: |
| 1 | MR. HILL: Yes, and I don't have |
| 2 | what number--what exhibit number is that |
| 3 | again? |
| 4 | MS. SALEHI: Fifteen. |
| 5 | MR. HILL: Exhibit 15. He was |
| 6 | looking at Exhibit B of Exhibit 15 for the |
| 7 | bottom line, in-orchard diversion credits, and |
| 8 | then he was also looking at Tables 7, 9 and |
| 9 | 10, between pages 11 and 13 of that same |
| 10 | exhibit. |
| 11 | JUDGE CLIFTON: That is very |
| 12 | helpful. Thank you. |
| 13 | Now Ms. Salehi, did you want to |
| 14 | add? |
| 15 | MS. SALEHI: That's exactly what |
| 16 | I wanted to say. |
| 17 | JUDGE CLIFTON: Good job. Mr. |
| 18 | Engeler. |
| 19 | MR. ENGELER: Okay. Just a |
| 20 | couple more questions here. |
| 21 | BY MR. ENGELER: |
| 22 | Q You had mentioned in your |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

testimony, that Utah probably participates in grower diversion more than other parts of the country, and I was wondering--in the past, during the current situation, under the current order--but I was wondering if this proposal were to go into effect, if you think that, overall, the industry would participate in this program more. In the grower diversion aspect.

A You know, that question's been asked of growers throughout this country and their initial response is yes, as I've talked to them. You know, it's what they say they will do, but whether they do or not, as far as Utah, we will still put our compliance plan together, we will still do everything we can for new markets, new products, exports, and then we will use this as, you know, what's left, to finish out the compliance plan.

And so whether they do it or not, we will still use it on the years we need it.

Q Would there be an expectation that Neal R. Gross \& Co., Inc. 202-234-4433
there would be more--
A Yes.
Q --participation, industry-wide?
A Yes. As our Diversion Committee met and discussed this, and on that committee there's several growers, and they talked to growers in each one of their areas--the consensus overall is yes, growers will get involved with this thing on the years that it is a high crop year and a high restriction year, so--but those are the years we need a little bit less on the market. Not on the market. A little bit less in the overall pools.

Q Okay. Changing the line a thought here a little bit. You mentioned in your testimony that you're a member of a cooperative; is that correct?

A Yes.
Q And do you--can you foresee any difference in the impact on, on this kind of a proposal, on growers that may not be a
member of a co-op?
A Growers that may not be a member of a co-op. I see this as even a greater tool for them. Okay? They still have the same restriction that all of us have. This gives them an opportunity to take that, if they haven't got into new markets and new products, and things like that. This gives them "an out," where they can meet that compliance regulation easier and better.

So I see this as being a great advantage for those that aren't members of coops, and those that are smaller growers.

Q Okay. And then one final thing here. Do you--you guys have obviously spent a lot of time going through this, and having a lot of industry meetings, and considering the different alternatives available to you.

And I was wondering, in those discussions and in all your meetings, if there has been any concerns, or any things that have come up, that would indicate that this might
cause problems for people, or may not benefit, may not be a benefit?

A To somebody out in the industry?
Q Yes. Just--
A This will be a great benefit for larger growers, small growers, and many of the handlers. There is a little bit of an opposition to this by some handlers, and it's a very small number of handlers, that are exporting. Okay. Because they figure that if the growers get full value for diversion credits, just like their exports, or new markets and new products, it will dilute the value of what they're currently doing. I see where they're coming from, but I really believe this is the fairest that we can do. I don't think it's been as far as it could be; okay. I think this is fairer, I guess.

Q Okay.
A More fair. I don't know.
Q I've got some handler-related
Neal R. Gross \& Co., Inc.
202-234-4433
questions. Would it be better for me to save those for somebody later? Are you involved in a handling operation, or--

A I am a board member of a handling operation. You're going to have the manager of the handling operation up here in a few minutes.

MR. ENGELER: Okay. I'll save my questions on that side later.

THE WITNESS: All right.
MR. ENGELER: Thanks. That's all
I have.
JUDGE CLIFTON: Mr. Johnson. BY MR. JOHNSON:

Q Hey, Ray.
A You be nice, Ken.
Q I have one question, Ray. Under
item 11 in your testimony, you say this proposed amendment makes it so the grower can get similar value from in-orchard diversion certificates as bottom line credits. Would this similar value help you

Neal R. Gross \& Co., Inc.

formula operating in its continued fashion, and I know the Department is concerned about that. Are you confident that we will still see 110 percent supply as mandated under the order?

A You know, let's just carry that a little bit--I think there will--you know, whatever that order mandates, we're going to put on the market; okay? And yes, there will be that there. I don't think that we're ever going to drop enough cherries on the ground to ever get below the 110 percent.
We don't grow 'em to drop 'em on the ground. We just don't. And those growers are smart enough to see, when there's 300 and some odd million pounds out there, and the sales are whatever they are, that some have got to go on the ground, and they will drop a few on the ground. They're not going to drop their whole crop, heavens no. They might take 5 or 10 percent off, okay, if they can get full value for 'em. That's what I see.

|  | Page 599 |
| :---: | :---: |
| 1 | I don't see us ever getting to |
| 2 | that 110, anywhere near that. Okay. |
| 3 | Q And the reform-or the amendment |
| 4 | won't change the way the supply formula |
| 5 | provides that 110 percent? |
| 6 | A No; no. It's taken care of in |
| 7 | that, in that supply formula. |
| 8 | MR. HEDIN: Good. Thanks. |
| 9 | THE WITNESS: And if you want |
| 10 | something to rack your brain, just try and |
| 11 | figure the supply formula out for a little |
| 12 | while. |
| 13 | JUDGE CLIFTON: Ms. Deskins. |
| 14 | BY MS. DESKINS: |
| 15 | Q Mr. Rowley, I just wanted to ask |
| 16 | you about the average grower price chart that |
| 17 | you prepared. |
| 18 | A Yes. |
| 19 | Q You said you got the information |
| 20 | from the Cherry Marketing Institute. |
| 21 | A Right. |
| 22 | Q Can you just say, for the record, |
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what that institute is.
A Okay. The Cherry Marketing Institute is an organization of industry growers that get together, and all put money into a pot, and then we use that money for grower issues and marketing, and one of the-one of the services they do is they have a statistics handbook that comes out each year, where they gather information on different things, and one of those is grower prices, supply, demand, how much is sold, things like that.

And this chart came out of the information that they have gathered, and they do use NASS numbers quite a bit in there, but I don't know the source of all of their numbers.

Q Okay. And did you prepare this yourself?

A No. I took it off of the handbook that was just recently published.

Q Okay. And that's the handbook Neal R. Gross \& Co., Inc.
from the Cherry Marketing Institute?
A Yes; yes.
MS. DESKINS: Okay. I have no further questions.

THE WITNESS: I pulled it off yesterday. That's how new it is.

MS. DESKINS: Okay. All right. Thank you.

JUDGE CLIFTON: Now those of you who are not part of the Agricultural Marketing Service team, and not part of the Cherry Board team, you're still welcome to ask any questions you have of any witness, including Mr. Rowley. So if you have questions, either to draw out some aspect of his testimony that needs clarification, or because you have a particular topic that hasn't been touched on yet, and you know he knows about it, you're welcome to do that.

So who will ask the next questions of Mr. Rowley?

MR. HEDIN: Your Honor, I forgot
one question.
BY MR. HEDIN:
Q Ray, do you think that when this order was promulgated in its original form, that people understood what was going to happen with grower certificates and how they were going to be devalued, as they are?

A You know, I was going to write that in. I didn't get to it. I was not one of the original founders of this order. My father was. And I've talked to him two or three times about this subject, as we've gone through this whole amendment process and preparing for it.

And what I've gathered from him, and others like Tom Facer and Roy Hackert, and some of those that were the original founders of this order, were that they never imagined restriction percentages where they are.

But they also didn't imagine new markets and new products to go against those restrictions. Because there's a lot of people
out there trying to get new markets and new products. As the old five plus one pack and pie filling, the way the United States consumers and consumers throughout the world consume different cherries, you know, they never imagined that we would be in this sort of a--a place.

Now--and so I don't think they really thought through--and I'm not faulting them because they--through an awful lot. Okay? I never--I don't think that they ever thought through what would happen with top line and bottom line certificates, the way we handle them today.

Now, you know, as we try and find new markets, and new products, and exports, those restriction percentages aren't as devastating as they might have been 15 years ago, or whenever this market order was started, and there was mainly a pie fill business. And so, you know, the industry has changed an awful lot since then.

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Q Does this amendment bring us back closer to--or back to the original conception of how diversion credits would be employed?

A According to my father, yes. Okay? And like I said, he was there at the inception of this order. I said: Why didn't you put this in at the first? And he says: Well, we never thought about it, but if we would a thought about that, we would have. So, you know, that's his comment.

MR. HEDIN: Thank you.
JUDGE CLIFTON: Who else has questions for Mr. Rowley?
(No response)
JUDGE CLIFTON: Mr. Rowley, is there anything else you'd like to add?

THE WITNESS: No.
JUDGE CLIFTON: Now do you want to keep your exhibit, or do you want to share it, your--the one you testified from?

THE WITNESS: If somebody needs one of these, it's all colored up, they can


|  | Page 606 |
| :---: | :---: |
| 1 | some people from Washington who want to get |
| 2 | off as soon as possible, and we have the |
| 3 | manager of Payson Fruit Growers, who has a |
| 4 | commitment at 11:00. So if we could--I think |
| 5 | we could probably do both before 11:00. |
| 6 | JUDGE CLIFTON: We can do those |
| 7 | before we take a break. |
| 8 | Is there anybody that needs a |
| 9 | comfort break, right this minute? |
| 10 | (No response) |
| 11 | JUDGE CLIFTON: No. We can go |
| 12 | forward. You may call your next witness, Mr. |
| 13 | Hill. |
| 14 | MR. HILL: I call Mark Hawkins. |
| 15 | MR. HAWKINS: B. Bart. |
| 16 | MR. HILL: Oh. |
| 17 | MR. HAWKINS: Your Honor, do I |
| 18 | stop here, or do I come here? |
| 19 | JUDGE CLIFTON: Please have a |
| 20 | seat. Thank you. |
| 21 | MR. HAWKINS: Thank you. |
| 22 | JUDGE CLIFTON: Please state and |
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|  | Page 607 |
| :---: | :---: |
| 1 | spell your full name. |
| 2 | MR. HAWKINS: My name is Barton, |
| 3 | B-a-r-t-o-n. W. Hawkins, H-a-w-k-i-n-s. |
| 4 | JUDGE CLIFTON: All right. And |
| 5 | how are you called by friends? |
| 6 | MR. HAWKINS: Most commonly would |
| 7 | be "Bart." |
| 8 | JUDGE CLIFTON: That makes me |
| 9 | wonder what else but-- |
| 10 | (Laughter) |
| 11 | MR. HAWKINS: We'll limit it to |
| 2 | "Bart" for this purpose. |
| 3 | JUDGE CLIFTON: Would you raise |
| 14 | your right hand. |
| 15 | WHEREUPON, |
| 16 | BARTON W. HAWKINS |
| 7 | WAS CALLED AS A WITNESS BY AND ON BEHALF OF |
| 18 | THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, |
| 19 | HAVING FIRST BEEN DULY SWORN, WAS EXAMINED AND |
| 20 | TESTIFIED AS FOLLOWS: |
| 21 | JUDGE CLIFTON: Mr. Hedin. |
| 22 | BY MR. HEDIN: |
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Q Bart, can you describe for us, a little bit, your positions in the industry and your membership on the various boards?

A Yes. I am a cherry grower; also a cherry processor. I currently serve as the grower representative on the CIAB for the State of Washington. Been involved in this industry for just barely under 30 years, and was actually on the original committee that formed this order.

Q And would you consider yourself as a small or a large grower by the definition of the USDA?

A By that definition, we would be--I would be a larger grower.

Q Okay. And can you name for us the handling entity.

A Yes. It would be Northwest Tart Cherry, Incorporated.

Q Do we need that spelled, Your Honor.

JUDGE CLIFTON: Please.
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|  | Page 609 |
| :---: | :---: |
| 1 | THE WITNESS: $\mathrm{N}-\mathrm{o}-\mathrm{r}-\mathrm{t}-\mathrm{h}-\mathrm{w}-\mathrm{e}-\mathrm{s}-\mathrm{t}$ |
| 2 | $C-h-e-r-r-y, ~ I-n-c$. |
| 3 | JUDGE CLIFTON: And was the word |
| 4 | "tart" in there? |
| 5 | THE WITNESS: Did I leave that |
| 6 | out? Northwest T-a-r-t. I beg your pardon. |
| 7 | JUDGE CLIFTON: okay. And |
| 8 | Northwest, it's all one word and the "w" is |
| 9 | small? |
| 10 | THE WITNESS: Yes. |
| 11 | JUDGE CLIFTON: Okay. |
| 12 | BY MR. HEDIN: |
| 13 | Q In the past, have you engaged in |
| 4 | in-orchard diversion activities as a grower? |
| 5 | A Yes. I have. |
| 16 | Q Can you explain the situations in |
| 7 | which you did so, and why you did so. |
| 18 | A Yes. It was because the situation |
| 19 | was a very large crop. There was concern with |
| 0 | how we were going to comply with the amount |
| 21 | that we needed to restrict ourselves to, and |
| 22 | at that point we decided one of the tools we |
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were going to use was to divert them right there in the orchard.

Q And if I can ask you to put on your handler's hat for a moment. When Northwest Tart Cherry used those diversion credits, was it happy with that structure?

A Could I--would you allow me just to back up a little teeny bit to help answer that question.

Q Certainly. This is going to expose my ignorance, I guess, or my lack of understanding. When we originally formulated this order, it was absolutely our intent that in-orchard diversion would have the same value, pound for pound, of the other forms of diversion.

And so when all of a sudden, we came to the realization that we didn't get full credit for the pounds that were put on the ground, it was met with, at first, almost unbelief, couldn't imagine that that could ever be possible. Shock. Very disgruntled.

Very upset, not pleased, not a good thing. It's not fair.

Q In doing that, do you continue to use those diversion credits, orchard diversion credits today?

A We have ceased because of a complete lack of unfairness.

Q Okay. So you've opted for other-the post-harvest diversion credits that we've talked about?

A Yes.
Q Okay.
A May I add to that, that if it were, in what our estimation would be fair, in other words, pound for pound, or bottom line, I think we would implement that tool. But the way it currently exists, or has existed recently, it makes it so ridiculous unfair, that all the value for doing it, in our estimation, has gone.

Q Okay. Do you anticipate that you would see different responses, depending on
crop size, and if so, what would those be?
A Yes. It's been well-stated before. Small crop, probably that tool will not be used on very large crops, because I do view that as a last-resort tool. But on very large crops, $I$ would think it would be implemented, and it would be implemented if we can get this amendment through and make it fair.

Q Okay. I know, Bart, that you're one of three handlers, and various growers in Washington. Can you describe a bit, the nature of the tart cherry industry in Washington, and do you think you can speak for some of your colleagues there?

A Sure. Very limited tart cherry industry in the State of Washington. As Perry mentioned, there are three handlers. Interesting perhaps to note is we used to all work together as, as one company, and then as we grew and it became a little cumbersome, we parted company, friendly, but just decided it
was better for each of us to pursue our own course. It became a little cumbersome, as big as we were.

And so we're very close. We're in the same proximity. We're within 30 miles of each other.

I know everyone in the industry well. They, me. We're a very close-knit group, and yes, I could speak for the State of Washington.

Q Okay. Can you just recount what some of the others have said about this amendment process.

A I think it would be safe to say that we are all of the opinion that the way it currently exists is not correct, is not fair, and is not what we thought was the original intention. We would all like to see this amendment put in place, to bring it back to the way we thought it really originally was.

Q And do you concur with Mr. Rowley that grower prices will be advanced by

|  | Page 614 |
| :---: | :---: |
| 1 | implementing this change? |
| 2 | A Net effect will be the betterment |
| 3 | of grower prices. Yes. |
| 4 | MR. HEDIN: Good. No further |
| 5 | questions, Your Honor. |
| 6 | JUDGE CLIFTON: Mr. Hill. |
| 7 | MR. HILL: Just one question. |
| 8 | BY MR. HILL: |
| 9 | Q Just one question. You did |
| 10 | mention that you're a grower and a processor; |
| 11 | correct? |
| 12 | A Yes. |
| 13 | Q And you did say that you're a |
| 14 | large grower but--correct? |
| 15 | A Yes. |
| 16 | Q As a processor, though, are you-- |
| 17 | would you say you're large and small? This |
| 18 | is--there's a different definition. Now we're |
| 19 | talking about 7 million, more or less. |
| 20 | A $\$ 7$ million of-- |
| 21 | Q Gross receipts. |
| 22 | A Of gross receipts. That's going |
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to vary, year by year, but--but most time, we would not meet that. We would be small, then. MR. HILL: Okay. That's all I had to ask you. Thank you.

JUDGE CLIFTON: Ms. Salehi. BY MS. SALEHI:

Q Mr. Hawkins, thank you very much for coming today. I'm Parisa Salehi with USDA and I Just wanted to ask you, if you see a potential adverse impact on anyone, if this amendment is to pass?

A The only adverse effect that I could potentially see--and again I believe this is adverse only to a very limited number--would be the same event that Mr. Rowley described. Those who depends heavily on export credits, they have a pretty good deal right now, and I think out of selfishness would be inclined to not see this pass.

The industry at large, across the board, there would be no ill effects that I-that $I$ can foresee.

MS. SALEHI: Thank you.
MR. ROWLEY: Can I ask for clarification on that one issue.

JUDGE CLIFTON: You may. Would you come to the podium, Mr. Rowley.

MR. ROWLEY: You said exports, but that's handler exporting, not grower exporting; correct?

THE WITNESS: That's correct. That's what I meant when I said that.

MR. ROWLEY: That's what I thought.

JUDGE CLIFTON: Mr. Engeler. MR. ENGELER: I have just a couple quick questions here. I know you're anxious to head back to Washington, so I won't--

THE WITNESS: Thank you.
MR. ENGELER: --ask you a lot.
BY MR. ENGELER:
Q But from a handler perspective, I had a couple questions, and it's been
testified earlier today, that the restricted percentage on the final volume control percentages would increase, if this proposal were implemented, and there were a lot of grower diversions.

And I was wondering if your perspective as a handler, whether that would impact your ability to have enough supply of cherries to meet your needs?

A Thank you. Good question. I think it's been mentioned, while the actual percentage number would increase, the overall net effect, that has no negative impact. In fact, should this amendment be put into place, it does nothing but good. It makes it easier to comply. There will always be plenty of cherries. Puts the industry at large on a more level playing field, and I see nothing but good about it.

Q Okay. Thank you. Just one other from a handler perspective. If this proposal goes into effect, it was testified in

Michigan, that it would not likely impact the preliminary percentages, because at that point you wouldn't know what the grower diversion activity would be.

But if there were a lot of grower diversion activity it would impact the final percentages. And if that were to occur, the final percentages could differ quite a bit from what the preliminary percentages were.

And I was wondering if that might cause any kind of planning problems for you as a handler?

A I don't know that that would--the change is likely to occur, as you mentioned. I don't foresee there being any--I don't see any negative issues that would impact us, as far as how we deal with our compliance plan, etcetera. I really believe that to make it so that these, the cherries that go on the ground have equal value--I really see that as an across-the-board positive change, and I'll state it again.

I really believe that was the original intent. The fact that it's not now was a real surprise, and just something that happened because of our lack of ability to foresee the future. Unintended negative consequence.

MR. ENGELER: Thank you. That's all I have.

THE WITNESS: Thank you.
JUDGE CLIFTON: Mr. Johnson.
BY MR. JOHNSON:
Q Hi, Bart. Just a quick clarification. You said that this, if this proposed amendment goes through, that it might be injurious to those who are currently exporting and have developed new markets, and are exporting product.

Is that because they would no longer be able to get discounted cherries?

A Let me state that I take advantage of export credits, new market credits, new product credits. The only potential, and
negative impact, that $I$ foresee, could be to a very limited, very. very small number who, almost exclusively, export their products.

Hence, in my estimation, they have an unfair advantage over the rest of the industry that unilaterally take, you know, takes advantage of all of 'em.

And the only reason that $I$ think that would perhaps be negative to them is because it takes them from what I would view a current unfair advantage, and brings it back level with everyone else. That's the only potential negative that $I$ can see.

And if they were honest in their assessment of what's good for the whole industry, they would be in favor of this as well.

Does it potentially slightly
injure an unforeseen advantage that they have now? Possibly.

MR. JOHNSON: Okay. Thanks, Bart.
JUDGE CLIFTON: Mr. Johnson, don't
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leave. To his question, though, are they currently advantaged because of so many cherries coming to them at a discounted price, or--and they will lose that--or is there some other reason for the advantage they currently enjoy?

THE WITNESS: You know, I'm not in that position, so it's a little bit hard for me to fairly evaluate, you know, what their situation is. I don't know that I could honestly--I don't know that I could honestly tell you that. Perhaps that potential exists, because since there's not fair, what I would call fair value for putting them on the ground, well, okay, you'll take them, and so, yes, perhaps they do have a source of discounted cherries.

But I'm really not in that position, so I don't know that I could actually, appropriately address that.

MR. JOHNSON: Thanks, Judge. Thanks, Bart.

because they have more than they need and are able to sell them, or transfer them to other handlers, and would be less able to do so under this? Or there might be a weaker market?

A I suppose that potential exists; yes.

Q So that it's the impact on the marketability of their credits--or I shouldn't say that. Is it that there is an impact on the marketability of their credits, that could cause them some consternation?

A I don't know, honestly, that I'm in a real good position to fairly assess that. I would have to know more about the specifics of their business. And I don't.

Q Okay.
A In all honesty, I hadn't really thought that there would be a disadvantage to anyone, prior to having that brought up to me. So I don't know.

MR. HEDIN: Okay. That's all,

Your Honor. Thank you.
JUDGE CLIFTON: Who else has questions for Mr. Hawkins?
(No response)
JUDGE CLIFTON: Is there anything you'd like to add?

THE WITNESS: Just thank you for the opportunity to come and present our views, and our thoughts on the matter. Thank you.

JUDGE CLIFTON: Thank you. You may step down.
(Witness excused)
JUDGE CLIFTON: You may call your next witness.

MR. HILL: Thanks, Bart. Yes. I'd like to call Chad Rowley to the stand, please.

JUDGE CLIFTON: Let's go off record while the statements are distributed.
(Discussion off the record)
JUDGE CLIFTON: All right. We're back on record at 10:48.

Please state and spell your full name.

MR. ROWLEY: Chad Rowley. C-h-a-d R-o-w-l-e-y.

JUDGE CLIFTON: Thank you. Would you raise your right hand, please. WHEREUPON,

CHAD ROWLEY

WAS CALLED AS A WITNESS BY AND ON BEHALF OF
THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, HAVING FIRST BEEN DULY SWORN, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

JUDGE CLIFTON: Mr. Hill.
BY MR. HILL:
Q Good morning, Mr. Rowley.
A Good morning.
Q I should call you Chad Rowley because there's a few of you here.

MR. HILL: Your Honor, I would like to mark this as Exhibit No. 19, if I could.

JUDGE CLIFTON: It is so marked.
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(Whereupon, Exhibit No. 19 was marked for identification) BY MR. HILL:

Q Mr. Rowley, I see that you have a document that you have distributed. If you'd like to read it into the record.

A Okay. Thank you. My name is Chad Rowley. I am the general manager of Payson Fruit Growers in Payson, Utah. Our company handles between 20 and 30 million pounds of tart cherries annually. The reduced value of in-orchard diversion credits has been a frustration or many years.

I believe the procedures that we currently operate under were really an oversight, or an unintended consequence of the present marketing order.

Handlers and growers have come to understand the inequalities of the current system and have worked together, with USDA, tart cherry handlers and processors, to make this change, proposed change.

As a handler of tart cherries-there's an error there, sorry--I support the proposed amendment for the following reasons.

Number 1. Growers will more profitably share the responsibility to manage crop size in large crop size years. Utah Growers have diverted more in-orchard, on a percentage basis, than any other growing region in the country.

This proposed amendment will be more equitable to them for their efforts to comply with the marketing order.

Number 2. Handlers will have a stronger incentive to encourage in-orchard diversion when needed. Smaller handlers who may not be involved with exports and new products will have a viable alternative to be more able to comply with their restrictions.

Number 3. Payson Fruit Growers will better able to--will be better able to meet its restriction obligations using the pound-for-pound Grower Credits, rather than
credits that have been discounted by the restriction percentages.

For Payson Fruit Growers, inorchard diversion is our last choice. We focus on market expansion, exports and new products, which are our first choice to deal with the requirements of the marketing order.

Number 4. Growers will be treated equally with handlers as surplus fruit is removed from the supply chain, using postharvest diversion certificates, or in-orchard grower diversion certificates.

Number 5. A fair market value will be paid to growers for their in-orchard diversion activities.
6. As the crop surplus gets
larger, there will be more financial incentive for growers to participate with in-orchard diversion activities. Properly balanced inventories will stabilize price and help the entire tart cherry industry become more stable and sustainable.
7. The current system decreases incentives for growers to participate with inorchard diversion activities as the crop gets larger. This is a serious problem with the current order.

And 8. I know that grower returns for diversion credits will increase with this amendment.

Mainly, these were my notes to go on, but $I$ thought I'd print 'em for you, so you've got 'em, so--

Q I was going to ask, Chad, after hearing a lot of the questions and the discussions today, and this was prepared, I presume yesterday, you want to add anything?

A Mostly, we don't grow cherries to put 'em on the ground. It's a tool in a large crop season, when it looks like there's going to be a lot--a high restriction, that we all need to participate with that.

Handlers have their ways and methods, through new products, new markets,
new credits, exports--those are all viable options, and growers, in many cases, try to help with that. But we--the ratio, the formula the top end goes through takes a pound and makes it worth a third of a pound, or a fourth of a pound, or maybe half of a pound. And so it's just not fair, and never has been since this order was started 11, 12 years ago. Growers, in some areas, that's their only way to participate. They put it on the ground and get a third value. And as another witness says, another witness said, it takes away the fairness, and so they refuse to do it.

And so then we end up with a huge supply of cherries that I think people would have participated in controlling, and we end up doing things that-well, we go to the Government and ask for help.

We go to other sources and ask for help, when I think we would have taken care of some of the problem ourselves, if we--if it
would--if the incentive were fair, across the board.

So I've always felt this was the right way to go, and I'm glad we're to the point of an amendment process where it can hopefully be approved, and make it fair, across the board, for growers and handlers. JUDGE CLIFTON: Mr. Hedin. BY MR. HEDIN:

Q Chad, you heard Ray discuss, a little bit, the savings that would be seen by growers with this. From a handler's perspective, what kind of savings could be generated?

A Well, half the cost, or half, nearly half the value of cherries is in processing, pitting, processing them, and then you add storage to it, which adds up, years after year. And so I would say that at least half of your value is in the processing, and then it depends on how many years it stores after that.

It could even exceed half of the value, gets tied up in processing.

Q So if you had savings generated from not carrying inventory, who benefits from that, and how would they benefit?

A Well, Payson Fruit Growers is a grower-owned co-op, so in our case the growers benefit. We're grower-owned, and so the growers--I assume that handlers and growers would both benefit, across the country. But in our certain situation, all growers would benefit.

Q So it's direct returns back to the growers?

A Yes. Direct savings; yes.
MR. HEDIN: No further questions at the moment.

JUDGE CLIFTON: Who else has
questions for Mr. Chad Rowley?
Mr. Engeler?
MR. ENGELER: Yes. I have a couple.

BY MR. ENGELER:
Q First of all, a few minutes ago, you mentioned that you believe that if this, these amendments had been in effect, that you may have reduced the industry's occurrence of asking for Government help, and for the record, could you clarify what you meant by that. I believe you probably meant asking for USDA purchases, and so forth, but--

A That's what I--that's what I referred to. In our plan--our plan has always been to work with the growers, as many certificates of new product, new development as we can. And then we ask some of our growers to put a certain percentage on the ground. And as a state, we've done that, I think fairly responsible.

I think other states have not done that, maybe because it appears to be unfair. So then we get large surpluses in storage, which puts pressure in other areas, to find how are we going to sell this. We've put them
up, we've put storage into them, growers didn't put any on the ground, so now what are we going to do with them? A logical option is go to the Government and ask for help, for a USDA purchase.

Q Thank you. And I have a couple other questions. I'm going to ask you the same questions I asked the previous witness regarding the impact that this might have on your handling operation from the standpoint of it the restricted percentage is higher, or to the extent that the restricted percentage would be higher, if this proposal is implemented and growers divert product, would that--do you see that as a negative, or do you believe that might impact your ability to have enough supply to meet your handlers' needs?

> A I do not see it as a negative, because the total doesn't change. The total pounds does not change in the formula. None of us like to see restrictions. We don't like to see it go higher or lower. But we like to
see it go lower. We don't like to see it go higher. But we--but the total pounds doesn't change, and I feel like we will meet our supply--we'll meet our supply in the marketplace.

We will do that, one way or another, with either in-orchard diversion activities, or through new market, new credit diversion activities.

Q Okay. Thank you. And then the other question was if this proposal's implemented, and in a large crop year, there is a large amount of grower diversion activity, and to the extent that the final percentages would change significantly from the preliminary volume control percentages, would that negative impact your ability as a handler, to plan for the year?

A I think the change is difficult to adjust to. That the large change is hard. We sit down in that meeting, in June, and try to come up with the best number we can come up.

Then we go out and estimate our different sources of diversion activity, and part of it is in-orchard, and we are working hard as an industry, as was mentioned earlier, to try to reduce the change, try to become more accurate in our estimating, because at point, we'll ask growers, as part of our plan, to put some on the ground, which, again, is our last option. And so we hope we can get better at predicting the crop. That's a real key to everything we do, not just this amendment, but everything we do. That crop prediction is very important.

If the change goes up, it means we're going to have more cherries and restriction. It does. But with this amendment, that in-orchard diversion will have the same value as those export certificates, and that's important. That the value, that they remain the same, is so important. That way, if a grower did put something on the ground, and there was change, those
certificates have a equal value.
Not all of a sudden did the percentage go up, and the value maybe went from 50 percent down to 35 or 30 percent--they stayed one on one, and that's one a the keys to this amendment, is they stay equal, even if there is change. And there will be change. We'll never hit it "right on," but we want to be close.

But the fact that there is change, and there always probably will be, even argues for this amendment to be passed. That the growers will be treated fairly.

Q So do you believe you might be able to anticipate that there might be a larger amount of grower diversion, and plan accordingly, in those types of years?

A Again, we don't like large amounts of grower diversion, but we like planned amounts, something that we plan as part of our plan, and we'll anticipate right after that meeting in June, as we estimate our crop, and
plan what percentage needs to be part of a grower in-orchard diversion plan for our company.

Q So it'll be safe to say you feel like you could plan for a general level of grower diversion?

A It adds better--it makes planning easier for us; yes.

Q Okay.
A I believe it makes planning--you know, it's going to be one to one value, and you understand that. No matter what the change, a pound is a pound, instead a pound is a third of a pound, or something.

Q Yes, I understand that part of it, but I guess what I was getting at is that the change between the preliminary percentage, volume control percentages, and the final percentages--that might be, if this proposal goes through, that that change might be significant. That's the aspect I was getting at.

A I don't--I guess maybe $I$ don't understand your question. But $I$ don't see $a$ big problem. We live with that change. We anticipate--we hope it's minimal, but when the final percentages are there, we all adjust our plan and figure out how we're going to make it work. Cause in-orchard's already done. At that point, all we have ahead of us are exports, new markets, and other things that we have to deal with at that point, so $I$ don't see it as being a large negative to this amendment.

MR. ENGELER: Okay. Thanks.
JUDGE CLIFTON: What other questions are there for Mr. Chad Rowley? Mr. Hill. BY MR. HILL:

Q Ultimately, regardless of whether there's a change in the amendment, the restriction percentage can go up, depending on whether there's more cherries out in the field anyway; correct?

A That's correct.
Q So you're not really worried about that. You're worried about how much your diversion credit is worth at the end of the day?

A That's correct. And that's, to me, is what this amendment's about, is what--how much that is worth.

MR. HILL: All right. That's all I have.

JUDGE CLIFTON: Ms. Deskins.
BY MS. DESKINS:
Q Good morning, Mr. Rowley.
A Good morning.
Q In the beginning of your testimony, you referred to the formula, and could you just state for the record what formula you're referring to.

A It'd be optimum supply formula that was explained earlier.

MS. DESKINS: Thank you.
JUDGE CLIFTON: What other
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THE WITNESS: No. We'd be a large handler.

MR. MCFETRIDGE: All right. Thank you very much.

JUDGE CLIFTON: What other questions are there of Mr. Chad Rowley?
(No response)
JUDGE CLIFTON: What would you like to add?

THE WITNESS: Thank you. Thanks for being here, giving us a change to share our thoughts, and hopefully share the concern we have that this can be fixed, and become more equitable for everyone.

JUDGE CLIFTON: Thank you.
MR. HILL: I would like Exhibit 19
marked into evidence, to be admitted.
JUDGE CLIFTON: Is there any
objection to Exhibit 19 being admitted?
MS. DESKINS: No objection.
JUDGE CLIFTON: Exhibit 19 is
hereby admitted into evidence.

|  | Page 643 |
| :---: | :---: |
| 1 | (Whereupon, Exhibit 19, previously |
| 2 | marked for identification, was |
| 3 | received in evidence) |
| 4 | JUDGE CLIFTON: All right. Is |
| 5 | this a good time for, say, a five or a ten |
| 6 | minute break? |
| 7 | MR. HILL: Yes. |
| 8 | JUDGE CLIFTON: All right. Which |
| 9 | do we want? |
| 10 | MS. DESKINS: Ten. |
| 11 | MR. HILL: Ten, please. |
| 12 | JUDGE CLIFTON: Ten. All right. |
| 13 | Please be back and ready to go at 11:15. |
| 14 | (Whereupon, a recess was taken |
| 15 | from 11:05 a.m. to 11:22 a.m.) |
| 16 | JUDGE CLIFTON: All right. We're |
| 17 | back on the record at 11:22. |
| 18 | Mr. Hill, you may call your next |
| 19 | witness. |
| 20 | MR. HILL: I'll be calling Thad |
| 21 | Rowley. |
| 22 | JUDGE CLIFTON: Good morning. |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

Please state and spell your full name.
MR. ROWLEY: My name is Thad
Rowley. T-h-a-d R-o-w-l-e-y.
JUDGE CLIFTON: Thank you. Please raise your right hand.

WHEREUPON,
THAD ROWLEY
WAS CALLED AS A WITNESS BY AND ON BEHALF OF
THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, having first been duly sworn, was examined and TESTIFIED AS FOLLOWS:

JUDGE CLIFTON: Thank you. Mr. Hill.

BY MR. HILL:
Q Okay. Mr. Rowley, could you
please just tell us a little bit about yourself, what you do, the business, and so forth.

A Okay. I'm a tart cherry grower. Your definition of a large or small grower. We have been on the side of the larger grower. We've been on the side of the small grower.

$$
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$$

So maybe we could say we are a medium-size grower.

I am vice president of Operations of Rowley South Ridge Farms. It's a familyowned business with me and my brothers, and my dad is still involved with us, as well, a little bit. We farm about 500 acres of tart cherries.

JUDGE CLIFTON: Would you spell all of the parts of the name, Rowley South Ridge Farms.

THE WITNESS: You bet. Rowley. R-o-w-l-e-y, apostrophe S, South, S-o-u-t-h, Ridge, R-i-d-g-e-, Farms, F-a-r-m-s.

And so that's what we do. We also grow a small amount of apples, a small amount of tart cherries. We're also heavily involved with agritourism, with the farm market, and that's kind of the aspects of our business.

BY MR. HILL:
Q Okay. So we're here talking about diversions, obviously.

A Yes.
Q So have you had any dealings with the diversion process, in-orchard?

A Yes. We have in-orchard diverted cherries, yes, in the past.

A And have you run into this problem? What has been your experience with the regulation as it is when you've had to inorchard divert?

A I'm going to--I'm going to say that we were also, as Mr. Hawkins stated, we were a little bit ignorant, I guess, of the value of in-orchard diversion for a long time, and were disappointed that it did not have the equal value that the bottom-line credits, like the exports, and others, have.

And so--but yes, as we have diverted, you know, and as a member of Payson Fruit Growers--I also sit on the board of Payson Fruit Growers. As a member of Payson Fruit Growers, at the beginning of the season, we make a plan, as our manager, Chad, stated,
on how many--and the percentage of cherries we are going to divert, and we have followed that plan in the past, which would be the reason why we have dropped cherries on the ground and not, you know, put them on the market. We've tried to follow the plan, so--

Q So how do you see this working for you, if this amendment gets passed?

A If this amendment gets passed, as a grower, I think it gives us an opportunity to stand on equal footing of other handlers in the industry, and to be able to get the value of the diverted cherries that we've dropped on the ground.

Q Now have you talked to other growers about this issue?

A I have, and I do sit on the Cherry Industry Administrative Board as a handler member for Payson Fruit Growers, and the growers that I have talked to, in Michigan, and here, in Utah, have almost unanimously been in favor of it. I would say instead of
"almost," I would say exclusively have been unanimously in favor of it.

Q Now you heard--were you here when Mr. Hawkins was asked a question about does he foresee any group being damaged by this--

A Yes, I was here.
Q And you heard his response; correct?

A Yes. I did.
Q Would you agree with his sentiment?

A I would agree with his sentiment, and when--if I could add just a little bit. I think the people that exclusively export credits are able to sell those credits, as Mr. Hedin stated, to other handlers, to cover their diversion certificates, and I think that is why they would be against the grower, you know, being able to drop cherries on the ground.

Q Now Mr. Ray Rowley was asked about this. Do you also believe that the

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regulations, as currently formatted, provides a bit of a "moving target" on how many cherries you need to put into circulation or put on the ground?

A Absolutely "moving target." As the--as you go through the harvest, as it gets larger, smaller, the plan you made at the first can either become a great idea or one that you thought, well, maybe that wasn't such a good idea. So yes, it is a moving target.

MR. HILL: Let's see here. I have no further questions for this moment. I'll think of some more.

JUDGE CLIFTON: All right. Who next has questions for Mr. Thad Rowley?

MR. RAY ROWLEY: You can't let him off that easy.
(Laughter)
JUDGE CLIFTON: Mr. Ray Rowley,
please come ask him something.
MR. RAY ROWLEY: Thad, I apologize
for not being in here for the onset.
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202-234-4433

BY MR. RAY ROWLEY:
Q But how do you decide, determine whether or not you're going to do in-orchard diversions?

A You know, like I stated earlier, Payson Fruit Growers, as we meet together after the June CIAB meeting, and the estimates are put together, we come up with a plan on how we are going to handle our projected percentage of diversion, and that's kind a how we determine it. So we try to follow that plan.

Q Does Payson--to Mr. Engeler's earlier questions of others--does Payson change its requirement at the grower level as the percentages change? Do they ask more of you, or less of you, as those numbers go up?

A I'm trying to remember, and maybe you can help me out, Ray, but $I$ can't--I can't remember, I--you know, we have said yes, maybe we need to divert a little more, if you can, or a little bit less, if you can. But I think
we do try to "hit that moving target" as the season goes through.

Q Okay.
A Does that seem about correct to you? I think that's what we try to do.

Q Okay. And it's generally then that Payson is able to deal with those changes in percentages in activities after the harvest?

A Yes; yes. Payson Fruit Growers, and being on the board, I am familiar with a small amount of those, Chad, the manager is a lot more familiar with what goes on there--but yes, as a board member of Payson Fruit Growers, that is something we actively encourage, is export and, well, mostly new market, a little bit of export and other credits.

MR. RAY ROWLEY: Okay. Just a moment, please.

No further questions, Your Honor.
Thank you.

JUDGE CLIFTON: Who else has
questions for Mr. Thad Rowley?
MR. HILL: I do want to ask one more question.

BY MR. HILL:
Q And when we talk about this "moving target," I want to make this clear. As it currently sits, the diversion amount--I mean--not diversion--I've a mindblock all of a sudden. The restriction percentage can change, regardless, whether you--as it currently is, the restriction percentage can change if there are cherries out there, and this will not change that; correct?

A No; it won't change that part of the marketing order.

Q So we're talking about, when we're talking about a "moving target," we're talking about compliance due to the restricted amount?

A Exactly.
Q The diverted--
A Yes.

|  | Page 653 |
| :---: | :---: |
| 1 | Q The diverted amount; correct? |
| 2 | A Yes. |
| 3 | MR. HILL: Thank you. |
| 4 | JUDGE CLIFTON: Mr. Engeler. |
| 5 | BY MR. ENGELER: |
| 6 | Q I have just one quick question for |
| 7 | you. |
| 8 | A I was hoping to get let off the |
| 9 | hook; but that's okay. |
| 10 | Q This would be an easy question. |
| 11 | But do you consider that grower diversion is |
| 12 | a cost-effective way of dealing with an excess |
| 13 | supply? |
| 14 | A You know, I do. I do feel it is a |
| 15 | cost-effective way. |
| 16 | MR. ENGELER: Okay. Thanks. |
| 17 | BY MR. HILL: |
| 18 | Q I do want to ask, is there any--do |
| 19 | you have any reason to believe that small |
| 20 | businesses would be harmed by this amendment |
| 21 | to the order? |
| 22 | A No. I can't see how they'd be |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

harmed at all. I think it'd be an advantage.
Q And can you explain why you believe so.

A I think in the past--and this has already been stated--I think the handlers have a lot of control over where the cherries go, and the diversion process, and the credits, and I think this puts growers, including small growers, in the driver's seat, and, you know, being able to have credits and to be able to, you know, sell market value, the same value as bottom-line credits would have.

Q So ultimately, you believe like Ray Rowley, Bart Hawkins, and Chad Rowley, that this is going to improve grower returns from where they're currently--

A Yes. I do.
JUDGE CLIFTON: What other
questions are there for Mr. Thad Rowley?
(No response)
JUDGE CLIFTON: Is there anything you'd like to add?

THE WITNESS: No. Just thank you again, the same as the others, for listening to us and hearing our testimonies.

JUDGE CLIFTON: Thank you.
THE WITNESS: Yes.
(Witness excused)
MR. HILL: Okay. We'll call Paul Meredith, Your Honor.

JUDGE CLIFTON: Thank you.
Welcome. Please state and spell your full name for me.

THE WITNESS: Paul Meredith. P-a-u-l M-e-r-e-d-i-t-h.

JUDGE CLIFTON: Thank you. Would you raise your right hand, please. WHEREUPON,

PAUL MEREDITH

WAS CALLED AS A WITNESS BY AND ON BEHALF OF

THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, HAVING FIRST BEEN DULY SWORN, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

JUDGE CLIFTON: Thank you. Mr.
Neal R. Gross \& Co., Inc.
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Hill.
BY MR. HEDIN:
Q Yes. Mr. Meredith, how are you doing this morning? I think it's still morning.

A I'm nervous.
Q So I won't ask you too many questions, then. But I will ask you if you could please tell us a little bit about your business, any boards, or any dealings that you have with any of the committees.

A Sure. I'm running my brother's farm right now, and I'm a school teacher. So if you wanted a lesson in history, I could do that right now, and I would enjoy that much more than--than this.

Q Can you tell us the name of the farm. Or should I ask you the name of the school?

A It's Payson High School. The name of the farm is Meredith Orchards. M-e-r-e-d-i-t-h , Orchard, O-r-c-h-a-r-d-s.

And I am--my brother's in
Indonesia right now, and he'll be there for another year, and so I am operating the farm.

Q Mr. Meredith, I don't think those at the USDA realize how many teachers are involved in the cherry industry. It seems to be a requirement of being here. But can you explain--you do supply to Payson Fruit Growers; is that correct?

A Yes.
Q And have you engaged in any of the orchard diversion activities that have been described here before?

A Yes.
Q And what has been your reaction to that process?

A Well, apparently, when we divert, we get credit for part of what we divert.

Q And are you in favor of the alteration of the amendment that we're talking about?

A I'll say I am.
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202-234-4433

Q Good.
A I might also state, for the question that you had, we are a tiny farm. We have 34 acres. And we don't grow cherries to put 'em on the ground.

Q And the diversion process in which you do participate, is that after you've had discussions with Mr. Chad Rowley at Payson, before deciding to do that?

A Yes. I'm a member of the board of directors at Payson Fruit Growers, and my brother normally is, but he is not there, so I am his replacement.

Q Okay. And is it your understanding that the grower in-orchard diversion process at Payson is the last, not the first choice, that you guys make?

A I'm sure it would be. I'm sure they'd rather pick cherries and sell 'em than drop 'em on the ground.

MR. HEDIN: No further questions, Your Honor.

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|  | Page 659 |
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| 1 | BY MR. HILL: |
| 2 | Q You said you were running this for |
| 3 | your brother at the moment; correct? |
| 4 | A Yes. |
| 5 | Q Have you had occasion to talk with |
| 6 | your brother about this process? |
| 7 | A Oh, yes. |
| 8 | Q Could you-- |
| 9 | A I've worked on the farm for years. |
| 10 | We've ran it together; yes. |
| 11 | Q So in your discussions with him-- |
| 12 | what's his name, by the way? |
| 13 | A Melvin. |
| 14 | Q Melvin Meredith. |
| 15 | A Yes. |
| 16 | Q Could you tell us a little bit |
| 17 | about that discussion and how you would say he |
| 18 | feels about this. |
| 19 | A He's a 100 percent in favor of |
| 20 | this amendment. I might add, it only seems |
| 21 | fair, in a line of fairness, that if you drop |
| 22 | about 10,000 pounds of cherries on the ground, |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

you get credit for 10,000 pounds. I mean, that's--in my mind, there's no other way to do it, cause there's no fairness in giving credit for something that--you know, giving partial credit for what you do, because it's somewhere along the line, we have to justify to the people that are driving past our orchards, how come we're dumping cherries on the ground, cause a lot of people don't understand that, and it certainly should be fair, that we get full credit for what we put on the ground. MR. HILL: Very good. I have no more questions, Your Honor. JUDGE CLIFTON: Thank you, Mr. Hill. Who else has questions for Mr. Meredith? Ms. Salehi. BY MS. SALEHI:

Q Thank you for coming. I just wanted to ask you, as a small grower, in years that you have diverted cherries, what
percentage of your entire operation would you say you have diverted? An estimate.

A I'm not sure of the exact percentage. Two years ago, when we had the really big crop, we dropped a lot on the ground. I can't tell you a percentage of--of that.

Q Okay.
A But it was quite a few.
Q And if this amendment passes, do you see that percentage changing, or an incentive for that percentage to change? Do you see that?

A I'm not sure the percentage of that would change, because we work with Payson Fruit Growers, and they kind of ask us to, you know, divert a certain amount. So even as a small grower, we have to divert what they ask us to, although we're never going to flood the market with what we do. It might just be a very small amount that we put into Payson Fruit Growers, but we still have an obligation

|  | Page 662 |
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| 1 | to divert our little tiny amount, cause I |
| 2 | think that's the way it should be. |
| 3 | MS. SALEHI: Thank you. |
| 4 | JUDGE CLIFTON: Mr. Engeler. |
| 5 | BY MR. ENGELER: |
| 6 | Q Just one quick question here. If |
| 7 | this amendment, this proposed amendment is |
| 8 | approved, and do you believe that it would, in |
| 9 | years when you would divert, that your |
| 10 | returns, your grower return would be better |
| 11 | than it would otherwise, when the grower |
| 12 | diversion certificates are not on an equal |
| 13 | level as the handler-grower diversions? |
| 14 | A Well, it probably, only logically, |
| 15 | it would improve our, our bottom line; yes. |
| 16 | Q Okay. Thanks. |
| 17 | A Because we would get paid for more |
| 18 | than what we have been. Yes. |
| 19 | MR. ENGELER: Okay. |
| 20 | JUDGE CLIFTON: Ms. Deskins. |
| 21 | BY MS. DESKINS: |
| 22 | Q Mr. Meredith, you testified that |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

as the regulations are now on the diversion credit, it's unfair? Do you recall that?

A Well, yes. If we drop 10,000 pounds of cherries on the ground, and we get credit for five thousand, that seems unfair to me.

Q And is the current regulation--do you find this discounting of what you get, in terms of value for the cherries, confusing?

A Yes; it certainly seems confusing.
Q In your opinion, would it be--is the proposed amendment in regard to grower diversions fair to everyone?

A The way it is now?
Q No; the proposed amendment, this proposed change that we're discussing today.

A Yes, I do, because it would affect the small grower like we are, the same as it would be the grower like the Rowley's are. Yes. I think it would be absolutely fair.

MS. DESKINS: I have no further
questions.
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JUDGE CLIFTON: Who else has questions for Mr. Meredith?
(No response)
JUDGE CLIFTON: Now this is your turn to ask us some history questions. (Laughter)

THE WITNESS: Okay.
JUDGE CLIFTON: Is there anything you'd like to add?

THE WITNESS: No. Just that I appreciate being here, and I probably am the least-informed person that you've had here today, not that $I$ haven't picked a lot of cherries, but just because I've only been on the board of directors for Payson Fruit Growers for six months now, and so I'm just learning what they're all about, and I didn't even know this process existed until recently. I think it's kind of an interesting process that we do here.

JUDGE CLIFTON: It's very
important that we hear from people of all
different sizes. So your testimony is exceptionally valuable because of the size.

THE WITNESS: We're probably the smallest tart cherry grower in the country. I would bet. But it still--it still--it's my brother's main source of income. It's not mine, cause I'd only get paid for doing it. I'm a retired school teacher, so I make my money from retirement and--but I do this so he can be in Indonesia.

JUDGE CLIFTON: Very good. Are there any other questions for Mr. Meredith?

MS. SALEHI: Judge.
JUDGE CLIFTON: Ms. Salehi.
MS. SALEHI: Out of curiosity only, what do you say to people who say why do you drop the cherries on the ground? What's your response?

THE WITNESS: Well, my wife is the one that says that the most.
(Laughter)
THE WITNESS: She's a city girl,
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and she doesn't understand how, when there's poverty in the world and people starving to death, how we can dump cherries on the ground, and, you know, I guess it's like the milk marketing order. You know, you have to eliminate milk, and people are going hungry, and it just--I just tell her that that's--you can't even get 'em to the people that need the cherries. There's no way you could afford to take 'em there, and I--that's really a sad thing in this world, where we have to do that, and we dump $\backslash$ enough cherries on the ground to feed a heck of a lot of people.

And the whole process seems really kind a strange, that here, in this country, we have enough, that we tell people not to grow stuff, and poor people in Indonesia, where my brother is, they don't have anything to eat, yet we can dump 'em on the ground.

MS. SALEHI: Okay. Thank you.
THE WITNESS: You're welcome.
JUDGE CLIFTON: Are there other
Neal R. Gross \& Co., Inc. 202-234-4433
questions for Mr. Meredith?
MR. RAY ROWLEY: Just a comment. He was a great teacher. I was one of his students many years ago.

THE WITNESS: It was a tough crew, too--those bullies.
(Laughter)
JUDGE CLIFTON: That's great. Mr. Rowley, he remembers you too.
(Laughter)
THE WITNESS: I can tell you this. I have all the Rowley--I substitute teach now and I have all the Rowley kids in classes, at times, and they are very fine students. When they say their name's Rowley, I know they're good kids, and I never have any trouble with 'em.

JUDGE CLIFTON: Wonderful. They probably learned to work at a young age.

THE WITNESS: Yes. They did that.
JUDGE CLIFTON: Mr. Meredith, thank you for your testimony.

Neal R. Gross \& Co., Inc.

THE WITNESS: You're welcome.
(Witness excused)
JUDGE CLIFTON: Mr. Hill, how would you like to proceed?

MR. HILL: We'd like to recall Ray
Rowley.
WHEREUPON,
RAYMOND ROWLEY
WAS RECALLED AS A WITNESS BY AND ON BEHALF OF
THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, HAVING PREVIOUSLY BEEN DULY SWORN, WAS FURTHER EXAMINED AND FURTHER TESTIFIED AS FOLLOWS:

JUDGE CLIFTON: Mr. Rowley, you remain sworn. Again, please state your name.

THE WITNESS: Ray Rowley. JUDGE CLIFTON: Thank you. BY MR. HEDIN:

Q Ray, there was earlier discussions, and inquiries, about the impact of this proposal on some of the handlers, especially those are earning export credits. Do you want to share some thoughts
on that?
A As stated earlier, I'm chairman of the Diversion Committee on the CIAB, and one member--well, there's many members on that committee, but one of the members is a Southern Michigan processor, and I don't know if it's appropriate to give his name, I have no idea, he just--you know--but he works for Honey Bear Canning, Mike Schrom is his name, and in each of those discussions, he brought up his concerns with the direction we were going. They do a lot of export, and so as they export cherries, they garner diversion credits, and I don't know how many, I don't know what circumstances. I do know they have extra and they sell them.

And so as these discussions progressed, and as we made the proposals to make in-orchard diversions equal in value to exports, new market, new product, those credits, he became very concerned that the value of export credits would be diluted as
in-orchard diversion credits gained value.
And the reason I believe he was-and you'd have to get him to clarify it all the way--but with a certain restriction percentage, there's only so much value out there, and if you take value from one place and give it to another value, it's kind of a reshuffling of the value. And so he thought that his export credits that they earn, and then sell, would be diluted in value a little bit to in-orchard credits.

And that's the reasons that he gave us in those diversion meetings.

Q When you say "diluted in value," what do you mean, specifically?

A Well, in-orchard diversion credits--and this has been explained before, I know--but it's kind of an inverse relationship. The higher the restriction, or the higher the crop totals go, the less value they have for "getting cherries outta jail," so to speak. Okay? They have less value to
satisfy your restriction--your restriction from the market order.

Q When you say "they," you mean--
A The in-orchard.
Q The in-orchard.
A As it's currently structured. And so in high-crop years, they have so little value, and it's getting less--the higher it goes, there's that inverse relationship. If we bring them up equal to exports, as Mr. Schrom was talking about, then people can go get those from growers and aren't going to be as willing to pay his high price for export credits. Does that make sense?

Q So the market value of those export credits diminishes--

A It diminishes in relationship to-as in-orchard credits increase, it diminishes, yes. In his mind. Now there's been other testimony that they don't--you know, Bart Hawkins says, well, that wasn't even fair in the beginning, and all that. But in his mind,
they would diminish in value and they wouldn't be able to sell them for as much. They use it as a money-maker, from what I understand.

As we talked in that diversion committee, that was the only person that ever said anything negative about this amendment. He was the one that dissented in that meeting, and I'd have to go back and look at my testimony. It was in the March 2010 meeting, I believe, where we had that dissension. All other processors and growers around that CIAB board voted for it.

And I understood where Mike was coming from. You know, I can understand where he's coming from. You know, we've talked many times about this. So, you know, I respect his position but I really believe it's more fair to pass this amendment and go down the road we're going down, so--

MR. HEDIN: No further questions, Your Honor.

MR. HILL: One clarification. You Neal R. Gross \& Co., Inc. 202-234-4433
used his name, Mike. What was the last name?
THE WITNESS: Schrom.
MR. HILL: Do you happen to know how to spell his name, for the record?

THE WITNESS: Perry will.
MR. HEDIN: It's S-c-h-r-o-m.
And he is a member of the board representing handlers out of the Southwest Michigan district.

THE WITNESS: And I want to make it clear. I don't want to disparage anything against him. I respect Mike. I count him as a friend. I understand where he's coming from. He's got a different point of view. Okay. So don't think that this testimony is against Mike. It's not. All right. I understand where he's coming from and that's fine. It's okay to have a different point of view.

JUDGE CLIFTON: Any other questions for Mr. Ray Rowley on this topic?

Ms. Deskins.
BY MS. DESKINS:


|  | Page 675 |
| :---: | :---: |
| 1 | you. Claude. |
| 2 | THE WITNESS: You want me to |
| 3 | answer that one. |
| 4 | MS. DESKINS: No. |
| 5 | THE WITNESS: Okay. |
| 6 | MS. DESKINS: Judge Clifton, |
| 7 | Claude is Mr. Rowley's father. |
| 8 | JUDGE CLIFTON: Oh. Okay. |
| 9 | MS. DESKINS: They look a lot |
| 10 | alike. |
| 11 | JUDGE CLIFTON: All right. All |
| 12 | right. |
| 13 | THE WITNESS: He's 25 years older |
| 14 | than I am. You keep telling me that. I |
| 15 | wonder what I really look like; you know? |
| 16 | (Laughter) |
| 17 | MR. HEDIN: His father was also a |
| 18 | teacher and a principal. |
| 19 | JUDGE CLIFTON: Very good. |
| 20 | THE WITNESS: Dad's father is a |
| 21 | teacher. |
| 22 | JUDGE CLIFTON: Well, wear that |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

middle name proudly. I know you do.
THE WITNESS: I do. I respect him. He's done a lot for this industry.

JUDGE CLIFTON: Mr. Ray Rowley, do you have anything you'd like to add on the topic that you were recalled to talk about? THE WITNESS: I think we've covered it.

JUDGE CLIFTON: All right. Thank you. You may step down.
(Witness excused)
JUDGE CLIFTON: Mr. Hill.
MR. HILL: We do not have any more witnesses that can appear at this time, prior to lunch. We have someone who's scheduled to arrive around 1:00 o'clock.

JUDGE CLIFTON: All right.
MR. HILL: I told him not to get here before then.

JUDGE CLIFTON: Is that the only person that we know is coming?

MR. HILL: As of right now, yes.
Neal R. Gross \& Co., Inc.

It's the only one of which I'm aware.
JUDGE CLIFTON: All right. The timing is excellent. It's five minutes to noon. If we take an hour for lunch and come back at 1:00, and then take that witness, that may end the proceeding.

MR. HILL: I believe it will. JUDGE CLIFTON: Unless the Government wants to recall anyone. So all right. Good. Then I hear no objection. Let us break for lunch. I'll see you all back here at 1:00 o'clock.
(Whereupon, at 11:55 a.m., a
luncheon recess was taken and the hearing reconvened at 1:00 p.m.)
A F TER NOON SESSION
(1:11 p.m.)
JUDGE CLIFTON: All right. We're back on record at 1:11. While off the record, we discussed the timetable after we leave here today.

The first thing that will happen with the hearing clerk will be that the court reporter will deliver the original transcript, and that will be a date that will trigger the opportunity for anyone to suggest corrections, proposed corrections to the transcript.

Those corrections should be filed with the hearing clerk no later than two weeks after the transcript is filed with the hearing clerk.

Now to protect your two week filing period, if you have a short filing, you can fax it to the hearing clerk. If you have a long filing, you really have to use a delivery service such as FedEx, USP, or the like, that can guarantee you next business day
delivery, and that avoids the document being diverted for irradiation, which is intended to kill anthrax. We always take care of the last crisis. We're still doing that. So you don't want to use ordinary mail.

The document that I would give you, that has the hearing clerk's fax number, as well as delivery address, is the same one that I handed out in Michigan, but if anyone wants a copy, this is just a copy of the case assignment that assigned me to this case. But at the bottom of it, it does have the hearing clerk's contact information.

Anything that you put up on the Web site, or in some way file electronically, needs also to have a hard copy deposited with the hearing clerk. If we fail to have the hearing clerk have a complete record, then, if there's any appeal of what the Secretary of Agriculture does, the record's not clear. So even though we have these modern ways of showing what the case is turning on, the
hearing clerk needs a copy of each thing.
After I certify the transcript, which is a document that I file saying what the transcript consists of, and what corrections, and what exhibits are admitted into evidence, and if there were any that were excluded, once I file that, then two weeks after you receive that from the hearing clerk, your briefs should be filed with the hearing clerk.

Now because that may arrive from the hearing clerk to Mr. Hedin at a different time from when it arrives with Mr. Hill and Ms. Deskins, I just invite you all to coordinate, just talk to each other, e-mail one another, and determine what deadline you're going to set, so that you all have the same deadline. So it's to be a deadline two weeks after your receipt from the hearing clerk of the certification of the transcript. I will forward it to you by e-mail, so that you'll have it, to begin to work, but you
already pretty much know what it is.
You can also share, among yourselves, proposed transcript corrections, so that you don't do unnecessary work, if you want.

All right. And Mr. Engeler, you have available for the parties' use some instructions on filing briefs?

MR. ENGELER: Correct.
JUDGE CLIFTON: And if anyone would like one of those, I invite you to approach Mr. Engeler now and get that.
(Instructions shared amongst attendees)

JUDGE CLIFTON: All right. Mr. Hill, would you like to call your next witness.

MR. HILL: We're going to call Mr. McMullin.

JUDGE CLIFTON: All right. Mr. McMullin, if you'll come forward. Please be seated in the witness chair. And let's go off
record while we distribute and mark this writing that Mr. McMullin has brought.
(Discussion off the record)
JUDGE CLIFTON: All right. We're back on record. We've marked the document on McMullin Orchards Inc. letterhead as Exhibit 20, and it is four pages.
(Whereupon, Exhibit 20 was marked for identification)

JUDGE CLIFTON: Mr. McMullin, would you please state and spell your complete name.

THE WITNESS: My name is Robert McMullin. R-o-b-e-r-t capital M-c, capital M-u-l-l-i-n.

JUDGE CLIFTON: Would you raise your right hand, please. WHEREUPON, ROBERT MCMULLIN

WAS CALLED AS A WITNESS BY AND ON BEHALF OF THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, HAVING FIRST BEEN DULY SWORN, WAS EXAMINED AND

TESTIFIED AS FOLLOWS:
JUDGE CLIFTON: Thank you. Mr.
Hill.

BY MR. HILL:
Q Good afternoon, Mr. McMullin.
A Good afternoon.
Q It's good to see you here. As has been noted, we have a document that's been marked for evidence, Exhibit No. 20. It appears to be your personal statement. Could you please read that for us.

A Yes.
My name is Robert McMullin. I am
a 61-year-old third generation tart cherry grower living at 11052 S. 200 W. Salem, Utah. I have been involved in the growing of tart cherries since I was 12 years old, trying to fun a Friday limb shaker to harvest cherries. I farm with my two brothers, a sister, my son, and several nephews in the south end of Utah County. W e have about 500 acres of tart cherries that we grow.

I currently serve on the CIAB board as a grower member from District 7 .

I, as a Utah grower, support the Federal Tart Cherry Marketing Order and the Cherry Industry Administrative Board.

I'm here to speak in favor of the proposed amendment to allow bottom line diversion credits.

In years past, and especially in 2009, we have chosen to divert major portions of our crop by putting them on the ground. In 2009, for example, our total crop was $8,494,438$ pounds, and of that total crop, $3,468,055$ pounds were diverted on the ground. This represents almost 41 percent of our crop that went on the ground.

We felt that rather than putting it on the market and depressing prices, it was better to do our part by just not harvesting them.

During periods of high
restriction, this practice has not allowed us
to fully utilize our diverted fruit. We have been penalized a high percentage because the credits were added to the production of our processor and not allowed as a bottom line number.

As a result, in 2009, when we had a 68 restriction, our credits that we did in orchard diversion were only worth 32 percent of what was diverted. This really came home to us after the crop was harvested because of the huge crop all over the country.

We had only planned on a restriction after the market growth factor of something in the high 40's for restriction.

This, in essence, penalized us for allowing our fruit to go on the ground. This fruit was not put on the market. It was not processed or put into storage. It was just abandoned. Why should the fruit that we abandoned not be allowed the same credit as fruit that was exported or put up for new product development?

I am including an addendum, for the record, that outlines some of the talking points I have mentioned above. I will not take the time to read those at this time, but I do agree with all of the points mentioned. I believe by passing this amendment, that $I$, as a grower, will receive a higher return for my cherries that are inorchard diverted, as well as a higher return on those cherries that are put on to the regular market.

This is another tool that again will increase my returns. I am also including written testimony from other members of my family since they were not able to appear in person today.

I will add to this testimony, I have a brother by the name of David McMullin, who I've been farming with all of my life, and in his written statement here, he states: We support the amendment to the marketing order to allow full credit of orchard diversions and
not to be added to our production of our processor.

I also have a written statement from another brother. His name is William McMullin, and he states also: As a grower, I support the federal Tart Cherry Marketing Order and also support the amendment for inorchard diversions.

I have a sister that we farm with Her name is Ann Dockstader.

Q Can you spell that, please.
A D-o-c-k-s-t-a-d-e-r. And in her letter, she states: Not to harvest your crop is a tough decision for any farm, but looking at all the costs associated with harvesting, diverting in orchard comes with a much lower price tag. One of the most difficult aspects has been that the fruit diverted in the orchards is added to the top of your overall production, increasing the restricted pounds by your unharvested fruit.

Because of this aspect of the

|  | Page 688 |
| :---: | :---: |
| 1 | marketing order, I ask you to support the |
| 2 | amendment for in-orchard diversions. |
| 3 | And that's signed Ann Dockstader. |
| 4 | JUDGE CLIFTON: How is Ann |
| 5 | spelled? |
| 6 | THE WITNESS: A-n-n. And with |
| 7 | that, I'd like to thank you for this |
| 8 | opportunity to testify, and that concludes my |
| 9 | testimony. |
| 10 | JUDGE CLIFTON: Thank you, Mr. |
| 11 | McMullin. Would you like to begin the |
| 12 | questioning, Mr. Hill? |
| 13 | MR. HILL: Yes. |
| 14 | BY MR. HILL: |
| 15 | Q Just quickly, what was the first |
| 16 | brother's name? I heard-- |
| 17 | A David. |
| 18 | Q David. |
| 19 | A David McMullin. |
| 20 | Q Now obviously since you brought |
| 21 | these in, and they're your brothers and your |
| 22 | sister, you've spoken to them about these |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 | proposed changes?

A Absolutely, I have. I've spoken to all three of them. We've had several occasions to do that. So I have talked to them.

Q And in your specific instance, has this--how has this affected you? Could you just give us a run-down on how the current regulation has affected you.

A What it has-basically, where we're not allowed to a full diversion credit for our in-orchard diversion, it reduces the value of those credits. So as I stated in my testimony, for instance, in 2009--let's take an example, let's say diversion credits were worth 10 cents a pound. Okay.

Well, in 2009, my diversion
credits, by the time I left that fruit in the field, were only worth four cents a pound. So economically, it doesn't make sense to do the diversion, to be honest with you.

Q And this would be in comparison to Neal R. Gross \& Co., Inc. 202-234-4433
maybe a post-harvest credit, which would be worth still ten cents?

A Would still be worth the ten cents; yes.

Q Now in talking to your brothers and your sister, can you give us a little bit more on what, on the conversation that you had with them.

A Well, as we talk about it, my--to give you an example, in 2009, as we talk about this diversion, and what was going on, I'm the one that advocated putting the crop on the ground. I said hey, we need to, we need to put this--we need to do our share. We need to--we've got a huge national crop. We need to, we need to put some of our crop on the ground.

As things progressed, and the crop was getting larger, then the wisdom of that was--was good. My brothers and sister felt good about that.

Okay. Well, when the dust
settled, and they found out, gee, we've got this 68 percent restriction, then they figured out okay, well, hey, my--our diversion credits are only worth 32 percent of what they should have been.

They were upset at me because I did--because I suggested that they put this on the ground. They said, hey, we would have better off, rather than putting all of that on the ground, we should have backed away and not put as much fruit on the ground, and we should a put it in juice, we should have processed more. So we had an occasion to talk about that several times.

And then when I told them about this particular amendment, they were excited about it and said, hey, that really makes sense to us, to be able to control our production, and we're not in the business to store fruit, we're in the business to sell fruit. And so that's-gives you a little bit of background. I hope that's what you were

|  | Page 692 |
| :---: | :---: |
| 1 | after. |
| 2 | Q Sure. Now looking at the next |
| 3 | page, which you have titled Talking Points-- |
| 4 | A Right. |
| 5 | Q --did this basically go to the |
| 6 | point towards the bottom, as the crop size |
| 7 | increases, the worth of in-orchard diversion |
| 8 | credits decrease-- |
| 9 | A Absolutely. |
| 10 | Q --and therefore the bullet point-- |
| 11 | this is a disincentive-- |
| 12 | A Sure--for growers to divert. |
| 13 | Q --for growers to divert. |
| 14 | A Absolutely. That is correct. |
| 15 | BY MR. HEDIN: |
| 16 | Q Is it safe to say, Robert, that if |
| 17 | it doesn't change, you and your brothers and |
| 18 | sister won't do the orchard diversion like you |
| 19 | did last time? |
| 20 | A Absolutely. We've learned our |
| 21 | lesson. |
| 22 | Q When you guys decided to do the |
|  | Neal R. Gross \& Co., Inc. 202-234-4433 |

in-orchard diversion, was it a first choice, a second choice? Would you have done other diversions, had you been able to?

A We would have--it probably--since we've had experience with it before, and we knew that this was not a bottom line diversion at the time, so it would have--it really was a second or third choice. But barring the availability of other credits, and having the prospect of having to store that product in a reserved form, this is what we chose to do. We just chose to divert it on the ground.

Q What's the approximate cost of storing products per month, then for a year?

A Well, we figure with storage and interest, it's about a penny a pound.

Q Per month, or per year, or--
A Per month.
Q Per month.
A Yes. Depending on--and part of that, Perry, depends on the cost of interest. Now currently, with interest as low as it is,
it might be three-quarters of a cent a pound.
Q Sure.
A But we basically figure a penny a pound.

Q But it becomes an ongoing cost--
A Oh, yes, absolutely; no matter what.

Q There was a discussion before you were here, but it was asking about what you do--what growers do with their fruit, and why--how they explain that. You're aware, Robert, are you not, that you could do charitable contributions with your products?

A Yes; we're aware of that.
Q Can you explain, a little bit, why you don't do more of that, and what's the cost associated with that process.

A Well, the first thing they ask us to do, when we do a charitable contribution, is, Will you store it for us? and we want to-we want to get rid of it, if we're going to do that. So there's an added cost that we have
to store--cause we have to store it for them. We have tried, we have given fruit away, and one of the problems with charitable contributions, too, is the form that it's in. Where the fruit that we store is commonly in a five plus one form, in a four pound bucket, and when we try to--if we try to give it away to somebody, they say, well, hey, we can't use that because it's in a five plus one form. And so it's not really something that can be given away in the form that we, as growers, have it, and it's just--we just can't do it.

Q So contributing fresh tart cherries isn't a practical--

A Well, no--well, especially fresh is not practical. It doesn't--it's a perishable commodity. It is--you just can't handle it. If it's over 24 hours old, it's gone.

Q So you would incur both the packing costs and the carrying costs, if you
were making a charitable contribution?
A Right. You would. Far better to in-orchard divert it than to try to do something like that.

Q Also there was some discussion about this--the inclusion of in-orchard diversions as part of your handle, and a slight, apparently misunderstanding, about how that would be incorporated.

You were around when they were formulating this marketing order, were you not?

A Yes.
Q Participated in that?
A Yes.
Q Did you ever think that in-orchard diversions would be treated as they currently are?

A No; no. I did not. I didn't--I just didn't anticipate that--that idea; no.

MR. HEDIN: Okay. Those are my only questions at the moment. Thank you.

JUDGE CLIFTON: I'm sure there are other questions. Would you explain what the five plus one form is. A number of people have testified about it, but $I$ really don't know what it is.

THE WITNESS: Five plus one is when we pick cherries, they're pitted--well, they're graded, pitted, sorted. Then they put them in a four pound-or a four gallon pail. It's a, it's a--just a four gallon plastic pail.

And in that pail we put 25 pounds of fresh cherries, the pitted cherries. Then we put five pounds of cherries on top. So the ratio is five plus--five pounds of cherries plus one pound of sugar. So that's why we call it five plus one.

JUDGE CLIFTON: Okay. So what's in the pail?

THE WITNESS: Okay. We've got 25 pounds of cherries and we have five pounds of sugar.

JUDGE CLIFTON: Okay. So the sugar goes on top--

THE WITNESS: On top. JUDGE CLIFTON: --of the pitted cherries?

THE WITNESS: Of the pitted cherries.

JUDGE CLIFTON: And doe sit just gradually make its way down through all the cherries?

THE WITNESS: Yes, gradually makes its way down through. It's--part of it is a-the sugar cap on top keeps the fruit from oxidizing. It keeps the oxygen away from it, and so in the freezing process, it just makes it so that fruit on top isn't brown. So that's part of the reason to do, put the sugar cap on it, rather than mix it in with the cherries.

JUDGE CLIFTON: So does this happen at a packing shed?

THE WITNESS: Yes, happens at the Neal R. Gross \& Co., Inc. 202-234-4433
packing--at the processors. That's where it happens.

JUDGE CLIFTON: And then what is its next stage?

THE WITNESS: The next stage is it's--after it comes off the line, it's frozen. Then it's marketed, and either it will go to a--into pie fill or something to do with some kind of a dessert, some form like that--and there are other uses for it too--but most of it goes to pie fill.

Then the other processes, it goes to a dried processor who takes it, and he-they'll take it and then they dry it.

JUDGE CLIFTON: So the penny a pound per month of cost of storing and paying the interest is in a frozen state?

THE WITNESS: That's in the frozen state. Yes, ma'am.

JUDGE CLIFTON: And most of that product is in the five plus one form?

THE WITNESS: That's correct.
Neal R. Gross \& Co., Inc. 202-234-4433

JUDGE CLIFTON: Thank you.
THE WITNESS: There are--I might add, there are, you know, there are other ways to do it. There are some processors that do-and there's none in Utah--but there are some that do an IQF, individually quick frozen, and so they'll freeze them that way, without sugar, and so that's another form that the cherries--that you can get it in.

JUDGE CLIFTON: You say there are none in Utah.

THE WITNESS: No.
JUDGE CLIFTON: Where do you know of such processors?

THE WITNESS: In Michigan, there are individual quick frozen. I don't remember--I don't know if they do it in Washington or not. It seems like I'd heard that there was a, an IQFer.

MR. HEDIN: Yes; they do.
THE WITNESS: Yes. So in
Washington, there are some. We've done it in
the past in Utah, but we haven't done it for the last ten years, haven't done the individual quick frozen.

JUDGE CLIFTON: Thank you. Who has other questions for Mr. Robert McMullin?

Ms. Salehi.
BY MR. SALEHI:
Q Hi, Mr. McMullin.
A Hi.
Q I just wanted to ask you a question. On page two of your testimony, at the very bottom, there's a statement that says "Handlers should have more capital available with which to pay grower. See discussion below."

Would you please walk me through that discussion on the next page. JUDGE CLIFTON: Where are you, please.

MS. SALEHI: Page two of the--I'm sorry--not the actual--

MR. HEDIN: It says page two at the bottom.

JUDGE CLIFTON: All right.
MS. SALEHI: Right.
THE WITNESS: Okay. So let's look at this, then. On grower costs, my cost as a grower will be reduced, and just as we go through that, and please interrupt me if you have a question.

Okay. So what it does, if a grower uses in-orchard diversions--I'm the grower--okay, I'm going to save about six cents a pound to harvest it. So that it costs me to take my shaker out, my mechanical, the harvester, harvest it, and in here it's also-there's also broken out transportation. So it costs me, you know, just, say, a half a cent a pound to haul it, to haul it in to the processor.

And then, in addition to that, since, if I do the in-orchard diversions, then I don't have to pay, I don't have to pay my

Cherry Marketing Institute costs, and I don't have to pay my Cherry Industry Administrative Board promotion.

So on that, that's--those are-that comes out to about a penny a pound.

So overall, it saves me about 7.5 cents a pound not to--not just--just to leave it in the field, just not to harvest it.

And so as we kind a go through the--in our minds, you know, as we're thinking about what we're going to do with this crop, we think, well, hey, there's 7.5 cents a pound right there, and if $I$ can get 10 cents diversion--or excuse me--if $I$ can get a credit for 10 cents a pound with that, I mean, that's 17.5 cents, and $I$ don't have to do anything.

And so that makes it to me--I
think, gee, you know, I've--that's money in my pocket, in hand. So that's the reason that we look at that in-orchard diversion. So that saves me as a grower then. The handlers, they'll save--you know, there's variable costs
for cherries left in the orchard. Now I, you know, from a handler point of view, the--I would guess, I would assume that that means that, okay, me, as a handler, $I$ don't have to mess with those cherries. They're over and they're done with.

I don't--I won't have any costs associated with those. Then the storage. I won't have any storage for those cherries. And I would say part of that variable is, as Perry mentioned, is the carrying costs, that a handler would have to bear, if he put that fruit up.

And then that ties into the bottom point there. He'll have less capital tied up in the inventory.

BY MS. SALEHI:
Q Just as a point of clarification, this is all if this amendment passes; correct?

A That's correct.
MS. SALEHI: Thank you.
JUDGE CLIFTON: Mr. McMullin, are
Neal R. Gross \& Co., Inc. 202-234-4433
you the author of the Talking Points?
THE WITNESS: No. I'm not.
JUDGE CLIFTON: Where did they come from?

THE WITNESS: They came from Perry.

JUDGE CLIFTON: From Mr. Hedin.
THE WITNESS: Mr. Hedin. Yes, ma'am.

JUDGE CLIFTON: Okay. And were they presented in a group meeting of some kind, or distributed--

THE WITNESS: No. These were--
they were sent out as part of a newsletter. JUDGE CLIFTON: All right. And are there any portions of them--you said you didn't want to take the time today to go into them. But this is precisely a good time to go into them.

Are there any other portions that you'd like to highlight for us because they're especially important?

THE WITNESS: Not that I can really pick out right now, Judge. Other than I--on page two, this one, where it says "Handlers are discouraged from encouraging or utilizing in-orchard diversion credits by the way the order is structured," that, to me, is a very important section. And if you'd like, I'll--would you like me to read through that, or do you want to just point it out? Or what do you think?

JUDGE CLIFTON: I'd like you to walk me through it.

THE WITNESS: Okay.
JUDGE CLIFTON: You read it and tell me what $I$ need to understand from it.

THE WITNESS: Okay. A lot of the handlers, since at least they're discouraged from encouraging or utilizing in-orchard diversion credits by the way the order is structured, because if they take that fruit in, then their bottom line is increased. So the top line credits--okay, there's the top
and the bottom credits. Okay.
As I understand it, if I'm a handler, and I say, hey, okay, I'm going to handle--Mr. McMullin, I'm going to handle your fruit. Okay.

And I come to them, and I say okay. Hey, I've put a million pounds of cherries on the ground. I brought you a total of--I brought you 5 million that I brought into the plant, and then I put a million on the ground. Okay.

Well, he says, hey, I really don't want that million that's on the ground, because that really means that on my top line I've got to have 6 million pounds of--or I have to have 6 million pounds up there on top. So that means that me, as a handler, I have to go out, and I have to get that many more credits to cover that million pounds.

## If I have a 50 percent

restriction, okay, I've got to cover another half a million pounds of credits because of
your--because you're bringing in me those diversion credits. So I really don't want those. And so that's that. That's that particular point. I hope I haven't confused you, totally.

And then it follows through and explains that in-orchard diversion credits are discounted by the amount of the restriction percentage.

So if I bring in a 1000 pounds, time 25 percent of the restriction, is 25,000 pounds--2500 pounds, total, of restriction, that 7500 pounds of credit are available for the other restriction.

Okay. If the crop increases and the restriction increases, the worth of inorchard diversion credits decreases.

So if I bring in a 1000 pounds, time the 50 percent restriction, there's 5000 pounds of restricted fruit.

MR. HEDIN: If I may--
THE WITNESS: Yes; excuse me.

That should be 10,000.
MR. HEDIN: 10,000.
THE WITNESS: Yes. Excuse me. That's right. It should be 10,000. I'm sorry. That didn't figure out either in my mind. But that should be 10,000 pounds, time the 25 percent restriction, is 2500 pounds that I've got restricted.

So that 7500 pounds of credit are available for other restrictions.

So if a crop increases, and I have a bigger restriction, you can work it right down through, then I've got to have 5000 pounds of credit, are available for other restrictions.

Okay. At the higher restriction levels, handlers can reach a point of diminishing return for in-orchard credits as a compliance option. So that's exactly what my processor tells me. He says, hey, I don't want any more in-orchard diversion. I don't want you to do that because that's going to
increase my top line, and I have to--in order--if I accept those, I have to have more cherries to cover my restriction.

So the changing of the compliance worth of in-orchard diversion credits, it presents a risk to the processor. And 2009 really showed that, because the restriction went from--Perry, remind me, an early 51, 52 percent.

MR. HEDIN: And all the way up to sixty-eight.

THE WITNESS: And went to sixtyeight because of the huge crop that happened, and our inability to predict how many pounds we were going to have. So that really makes the processor wary, and especially coming up into the future years. It's actually making those in-orchard diversions less valuable and less desirable, because that processor is really going to discourage that.

So I think that's a very important part of this, is not only from a grower
perspective but from that handler perspective. I hope I haven't completely confused you.

JUDGE CLIFTON: No; it's important that you have testified about this, because I had not yet gotten the impression of how tricky the result could be to the handler.

THE WITNESS: Yes.
JUDGE CLIFTON: I had gotten the impression of how tricky it could be to the grower. But now I see that it can also be tricky for the handler because of the uncertainty of what the percentage of restriction will be.

THE WITNESS: Okay. JUDGE CLIFTON: All right. I'd like to have Ms. Salehi approach you with the record copy of this exhibit, so that you could make the change--

THE WITNESS: Yes.
JUDGE CLIFTON: --to make those two 1000 pounds figures be 10,000 pound figures.

THE WITNESS: Yes. Okay.
JUDGE CLIFTON: And so if you'll
very legibly correct that and put your initials.

THE WITNESS: Cross that out and do it. Okay. I will do it. Thank you.

JUDGE CLIFTON: And I encourage the rest of you to do likewise on your own copies.

THE WITNESS: Okay. Thank you.
MR. HEDIN: Could we read into the record what changes he made on that.

JUDGE CLIFTON: Yes. Ms. Salehi, would you do that.

MS. SALEHI: Sure. On page two of the Talking Points, mine, line seven, starting with E.g., the number has changed from 1,000 to 10,000 pounds. And then from there, one, two, three, four lines down, another, it starts with Example, or e.g., the same number, 1,000 , has changed to 10,000 pounds.

JUDGE CLIFTON: Mr. McMullin, I'd
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like you to tell me a little more about the business relationship you have with your brothers and your sister.

You said that you had farmed for years with your brother, David.

THE WITNESS: Yes.
JUDGE CLIFTON: Who is in McMullin Orchards Inc.?

THE WITNESS: Those are the three principals. My brother, David McMullin, my brother, William McMullin, and my sister, Ann Dockstader. And myself. We're the four owners of McMullin Orchards Inc.

JUDGE CLIFTON: Okay. Are you equal owners?

THE WITNESS: No; we're not. JUDGE CLIFTON: All right. Who are the primary owners?

THE WITNESS: The primary owners would be David, William, and myself, Robert.

JUDGE CLIFTON: Okay. And you see
each other during the active times of cherry
production, every week?
THE WITNESS: Well, we have a weekly meeting, 52 weeks out of the year. Well, we take off Christmas and Thanksgiving. But we have a weekly meeting. We have a weekly farm meeting. Then we have interaction all the time, back and forth. We work together.

JUDGE CLIFTON: All right. And you're located in Payson, Utah?

THE WITNESS: Yes, ma'am.
JUDGE CLIFTON: How far is that from where we are, here, in Provo?

THE WITNESS: That's about twenty, a little over 20 miles south of here, is where we're at.

JUDGE CLIFTON: All right.
What other questions are there for Mr. Robert McMullin?

MR. HEDIN: I don't know if they finished over there yet.

> JUDGE CLIFTON: Mr. Engeler.

Neal R. Gross \& Co., Inc.

MR. ENGELER: I have one.
BY MR. ENGELER:
Q Getting back to the Talking Points, on page three, under the Grower Costs, you have listed there a cost of one-half cent per pound for CIAB promotion.

It's my understanding that those costs are actually paid out of handler assessments under the marketing order. So I'm wondering if you listed this as a grower cost because those costs are passed on to handlers. Is that--

A That's--well, they're passed on to me as a grower. They're passed on to me. That's correct.

Q Okay. I just wanted to clarify that.

A Yes. When we get out grower printout, it has those costs listed, right there.

Q Okay. Thank you for the clarification there. And then I was
wondering, right at the beginning of your testimony, you talked about running a Friday limb shaker. For those of us that don't know much about the cherry industry, could you explain to us what that is.

A Well, I--we don't have those any more. That's kind of an antique. That was in--actually, that was about in 1962. That's a--it's a machine--the particular one that we have, it was a machine that hooked on to the front of a tractor, and there was a boom that came out, and on the end of that boom was a device that you would go in and you could attach it to a limb in a tree, and as you're sitting there holding on to it, you'd hit the button or hit the lever, and it would actually--it would shake, and it would shake the cherries off the tree into a catching frame which was manually packed from three to three, and then those catching frames were set up and they would go--it'd roll off those frames into boxes, into individual boxes that
were set up in a row by the tree.
I had no problem. My job was to go in and actually run the shaking machine. The trouble I had was the hired help that I had, where my--I had some cousins, and some other help that would help me, and they hated to move the catching frames. That was the hardest part of the job.

So we lasted about a half a day, and then they says, hey, we're done with this--for 3 cents a pound, we can go do something else. So that's the way it worked.

MR. ENGELER: Thank you.
JUDGE CLIFTON: Ms. Salehi.
BY MS. SALEHI:
Q You may have already mentioned this. If so, I apologize for missing it. But I know that you have mentioned you have 500 acres of tart cherries.

A Yes, ma'am.
Q I don't know if you were here when we were discussing the SBA definition of small
growers, or--which I think was--
A I wasn't.
Q --750,000 in gross receipts. According to that definition, do you consider your operation as a small grower or a large grower?

A We would be--well, it depends on the year. It really does. But I would say on average, with the 750,000, we would probably be considered a large grower.

Q A large grower?
A Yes.
MS. SALEHI: Okay. Thank you. JUDGE CLIFTON: What other questions are there?

Ms. Deskins.
BY MS. DESKINS:
Q Mr. McMullin, I just want to clarify a couple of things. And the Talking Points, you said they came from Perry Hedin?

A Yes.
Q Were they published in a
newsletter?
A Yes.
Q Okay. And what was the name of the newsletter?

A I don't--I'm sorry. I don't have that information.

Q Was it a newsletter for the CIAB?
A Yes, and it came out to us as growers.

Q And do you happen--if you recall what month the newsletter would have been?

A I think that would have been-when, Perry? January?

MR. HEDIN: Oh, no.
THE WITNESS: December.
MR. HEDIN: No; this was after the March meeting.

THE WITNESS: Oh, after the March meeting. So in--okay. Yes. It would have been after the March meeting.

BY MS. DESKINS:
Q Okay. After the March meeting of Neal R. Gross \& Co., Inc.
what year?
A Of 2011.
Q Okay. And also on page two of the Talking Points, there's a term there, C-M-I. Does that stand for Cherry Marketing Institute?

A Yes, ma'am.
Q And you had a chance to look over the Talking Points; correct?

A Pardon me?
Q You had a chance to look over the Talking Points?

A Yes.
Q And there had been one correction made to the pounds?

A Yes. The pounds--that was incorrect. Yes, ma'am.

Q And other than that, the information is correct to the best of your knowledge?

A Yes, ma'am.
MS. DESKINS: I have no further
questions.
JUDGE CLIFTON: Who else has questions? Mr. Hedin.

MR. HEDIN: If I may.
BY MR. HEDIN:
Q Robert, a little earlier, you spoke about the savings and variable costs from a processor standpoint. Can you delineate a little bit for us what the cost of a bucket is, the cost of the sugar that you put on it, and roughly the cost of pitting, that you would save by not harvesting the fruit.

A From what I understand, the bucket, the processing, and everything, altogether, it's somewhere, 26,27 cents a pound, depending on the cost of sugar, and from what they tell us, the cost of sugar's up again this year.

Q Right.
A So in that, I would say--and it depends on the processor. Some processors may
be more than that. But as I understand, somewhere in the 25 to 30 cents range.

Q Okay. So that's money that would not be expended--

A Expended; right.
Q --conceivably would be paid back, then, to you and your brothers and your sister?

A That's correct.
MR. HEDIN: That's all, Your Honor. Thank you.

JUDGE CLIFTON: Mr. McMullin, you haven't specifically talked about meeting the cost of production. Do you have any comments about it?

THE WITNESS: As far as meeting the cost of production, on our farm, we--as we look this over, as we've, you know, as we went through this--on page three of the Talking Points--as we go through this per pound basis here that would be saved, and by the time I get, say I'm hoping for a little bit more than

10 cents on a diversion credit. But, you know, we're looking at 18 to 20 cents a pound, that it costs us to produce that and--a pound of cherries, and that is a variable cost because we're blessed, because I'm third generation, and most of our ground is paid for, and if you have to borrow money and pay the annual mortgage payment, that's in addition to that.

So it's a--and again, that depends on the year and where we're at. But that's a ball park figure.

JUDGE CLIFTON: Thank you.
THE WITNESS: Thank you, ma'am.
JUDGE CLIFTON: What other questions does anyone have of Mr. McMullin?

Mr. Johnson.
BY MR. JOHNSON:
Q Following up, Judge, on your question. Robert, I just wanted--so it's safe to say that given the figures you just cited, and in the testimony, in the exhibit, that the
savings that you would incur, or receive, that the amendment, if accepted, would help you--or would return the cost of production?

A Yes. It would. That would--you know, that's a fair trade-off. Yes.

MR. JOHNSON: Okay. Thank you.
JUDGE CLIFTON: What other questions does anyone have for Mr. McMullin? BY MR. HILL:

Q Yes. You've already mentioned the high restriction percentage in 2009. Much of that is due to the high crop, the large crop that you had that year; correct?

A That's true, and well, then, also the carryover that's come in.

Q And the carryover. Now you haven't been here for much of this hearing. So there has been a lot of talk about the potential size of the crop this year. Do you have any statement on what you expect the national crop to be this year?

A As we have looked, and the folks
that I've talked to, and the folks in Michigan had a relatively light crop last year, the bud set that's in Michigan, I understand is exceptional, and could be a very large crop this year. And then also we had a light crop last year, our buds are doubles and triples, and it's very likely that we'll have a big crop this year. It looks very good.

Q So would you say like in a year, like if that were to come to fruition, would you say that a year, like what you expect this year would be a perfect time to have this amendment, as it is currently--well, as it's proposed, to be--

A Absolutely. This would be an ideal year to have it.

Q So whether or not that happens, it would be your position to get this done as quickly as possible, in case this happens maybe next year as well?

A Yes. We would like to see it done, well, ASAP, right away. We really
would.
Q Just a couple quick questions. OR maybe just one.

A Maybe just--I didn't want to interrupt you but--

Q Oh, go ahead.
A Excuse me. One of the things that, too, though, is going to influence us as growers this year, is that hey, after this learning curve that we've had, unless--well, it's going to happen--my processor's going to tell me--hey, you bring all that fruit that you can this year because we're going to put it in the corner, and it's going to cost you, or whatever. But we don't want those, or you're going to have to abandon it in the field.

> And so we're--it's going to be a tough year for us this year, I think, without having this amendment.

Q And just quickly. Under the proposed amendment, is it safe to assume that-
-safe to believe that you expect fuller returns to increase?

A Yes. I do.
Q One last question. Would you then say that the certainty of the--that the certainty with the one-for-one credit year, is that good for the industry, having--

A Yes. I think it is. I really do. I think it's good for the industry.

JUDGE CLIFTON: Are there other questions for Mr. McMullin?
(No response)
JUDGE CLIFTON: Mr. McMullin, is
there anything else you'd like to add?
THE WITNESS: No, ma'am.
JUDGE CLIFTON: Thank you very
much for your testimony. You may step down. (Witness excused)

MR. HILL: I would like to admit what's marked as No. 20 into evidence, please. JUDGE CLIFTON: Is there any objection?

Neal R. Gross \& Co., Inc.
202-234-4433

MS. DESKINS: No objection. JUDGE CLIFTON: Exhibit 20 is hereby admitted into evidence. (Whereupon Exhibit No. 20, previously marked for identification, was received in evidence)

MR. HILL: We do want to recall Mr. Ray Rowley again, please.

MR. HEDIN: We just can't get rid of you, Ray.

JUDGE CLIFTON: Mr. Rowley, you remain sworn. Please again state your full name.

THE WITNESS: Ray Rowley. How's that? Or do you want all of it. Raymond Claude Rowley.

JUDGE CLIFTON: Well, $I$ know that it's Raymond Claude Rowley. But since you're the only Ray, that will be good enough.

THE WITNESS: That's fine. Okay. WHEREUPON,

RAYMOND C. ROWLEY
WAS RECALLED AS A WITNESS BY AND ON BEHALF OF THE CHERRY INDUSTRY ADMINISTRATIVE BOARD AND, having previousty been duly sworn, was further EXAMINED AND FURTHER TESTIFIED AS FOLLOWS: BY MR. HILL:

Q How are you going again?
A Again.
Q Okay. You heard what I just asked Mr. McMullin. So I kind a want the same information from you. You've already mentioned that you expect a large crop this year, or I guess in the industry, it is expected to be a large crop.

There's been questions about how quickly this can be enacted, this proposed amendment. Could you give us a little bit of dialogue about how important this is, to get in the timetable you'd like to see, and why.

A Let's talk about Utah's crop real quick. I think Robert "hit it right on the head." I've been in this business just under

30 years, and I have never seen the number of buds on tart cherry trees in this area; okay. And the inside of each of those numbers, instead of one, there's either two or three blossoms. So we're setting ourselves up for a huge crop in Utah, barring any frost; okay. The trees are healthy. They had a short crop on them last year. They were able to build reserves, and I expect the trees to come out very healthy this year.

Michigan had a short crop last year also. I've talked to several growers in Northern Michigan, a couple in Central Michigan, and they're all expecting large crops, barring any freeze.

As I've talked to them, they've all said the same thing--the spring is still cool. They haven't progressed to where damaging frosts are likely at this point.

Usually, if we can get through Mother's Day in May, our risk of frost is basically gone. Now every once in a while,
there's some that comes along. But usually, if we can get through Mother's Day, we're okay.

And so, you know, we're almost to the end of April. It looks like there's going to be a huge crop across the country. That's what we project today. I would suspect that crop would be in the neighborhood, barring any frost, 350 million pounds--that's my guess-but that is just a wild-eyed guess. But I'll bet it's way above three hundred.

If that happens, there really ought to be some cherries put on the ground. But with the 350 million pound crop, the restriction will be well over 50 percent. the value of in-orchard diversions this year, under the current system, will be minimal, and so the incentive for growers like me, or Robert, or any of the others that you've heard today, will not be there to put them on the ground.

So they'll be picked, that expense
will go into them, they'll be processed, that expense will go into them, and every month thereafter, according to, you know, and I don't know these numbers, Robert does, that somewhere around a penny a pound will be charged them.

And I don't think that's best for industry; okay. As far as how soon we can get this in to place, speaking for myself and our farm, and I believe I can speak for the tart cherry growers of Utah, if there would be any way to get this thing in place for the 2011 crop year--that's this year--whether it be informal rulemaking, whether it be expedited, whether it be going to Mr. Shipman and getting on our knees and begging. I don't know. It would be a great help for us this year, and it would be--well, it would help every one of us growers. Okay? It really would.

The incentive would be there to put a few more on the ground. It would return more money to us growers. So that's where I
see it. Am I outta line, Robert?
MR. MCMULLIN: No; not at all.
You're "right on."
BY MR. HILL:
Q Now I'm not sure if I have the right person, but I think it was you who said that with the large crop this year, under the current system, it'd be a bit of a disaster. Is that the disaster--

A That's just what I explained. That's the disaster scenario.

Q And part of that disaster is lower grower returns, I would--

A Lower grower returns, plus that never-ending storage bill.

BY MR. HEDIN:
Q One thing. If that's all processed, and then is all carried as inventory, what do you think will happen in the longer term, as well as the short term, on pricing?

A Well, the carry-over will continue Neal R. Gross \& Co., Inc. 202-234-4433
to go on. It will be carried as inventory. It will be in either a primary reserve pool, or a secondary reserve pool, but I really don't believe that those buyers, in their mind, separate those. I believe they look at the total crop and the total reserves, and say, okay, here's what's really out there, and so there's a downward pressure on price because of the total carry-over.

Q So you would see the kind of--or you would expect the kind of prices we saw in 2009--

A Yes.
Q --to be repeated?
A It would be very similar, probably.

MR. HEDIN: Thank you.
BY MR. HILL:
Q And ultimately, does that carry-over--could that effectively depress prices in subsequent years, beyond this year?

A Yes, yes, because, you know, it's Neal R. Gross \& Co., Inc. 202-234-4433
not like an apple or a peach, that they go away after you either sell 'em or you throw 'em away. In storage, cherries last and last, and keep giving you that monthly storage bill; okay. And so--

Q The "gift that keeps on giving." Correct?

A It is. And so if it's put in storage, it'll still be there until somebody uses it, so, yes it will carry over, and carry over, and carry over.

> BY MR. HEDIN:

Q Now you're requesting of the USDA that they look at any and all alternatives that they might have to speed the process?

A I'll make that formal request. How's that? As a cherry grower in Utah, and as the chairman of the Red Tart Cherry Market Board here, in Utah, and as head of the Diversion Committee on the CIAB board, and anything else you want to attach to it--okay?--I formally request you do anything and
everything you can do to get this amendment, or this process in place for us by the 2011 crop year, which is in three months. And I don't know what it would take, on your part. I don't know all the processes. But I do plead with you to do what you can.

And if that means we have to go talk to Mr. Shipman again, then I'm more than willing to go do it. And I know everybody in the industry would, too, if that's what it's going to take. But I--you know, I look at this room, and, you know, we're on this side, you're on this side, and I think of USDA, and I think, okay, the United States Department of Agriculture, and agriculture's my life. I think we're in this together. I think we're a team; okay?

I don't see it as "us" and "you
guys," and I know we can't talk to you about some things, and other things, and all that stuff, in the middle of this. But I see it as one team trying to get this through.

I appreciate the cooperation we've had in the past, and whatever it takes, if we can cooperate and make it work, I think we would all be better off.

MR. HEDIN: Thank you.
MS. DESKINS: I have some questions for you, Mr. Rowley.

THE WITNESS: All right. Go ahead.

BY MS. DESKINS:
Q Okay. The last time there was a-okay. You have a prediction of how big the crop could be this year. The last time--do you happen to recall when there was--the last time there was a crop as big as what you think it might be this year?

A 2009, the crop was--what was it? It was big. I can't--I could get my paper. It's on my paper.

MR. HEDIN: Look at Exhibit 7.
It'd be right on there.
THE WITNESS: It's on mine too but
it's back there a little bit.
JUDGE CLIFTON: Let's see. Yours is eighteen, Mr. Rowley.

THE WITNESS: Yes. But it-there's Tom's.
(Pause)
MR. HEDIN: You're on Exhibit 7.
THE WITNESS: Okay. We have 350 million pounds, or just a hair under it, in 2009. We had just over 350 million pounds in 2001. We had 400 million pounds, or just barely under it, in 1995.

And from everything that I've seen, the potential is there for another 350 million pound crop this year, because of the way the trees are set up. You know, my life's in those orchards, and I just haven't ever seen the bud set that we have this year. I have not seen it before. We have pruned twice as much as we usually prune, hoping to take off some a that crop so we can size the crop that we expect to be on those trees.

BY MS. DESKINS:
Q Okay. And when a crop is as big as what you predict it could be this year, what kind of restrictions does the industry typically see?

A Well, the last, in 2009, it was a 68 percent restriction for the 350 million pound crop. That was almost--you know, what's that? Two-thirds of our crop was restricted. You know, you heard it from Bart Hawkins, from Washington. Unless this changes, he's not going to drop a cherry on the ground. You heard him say that. You know. I expect some of the Utah growers are going to do the same thing.

You know, until we can change this, there's no value for us to put any on the ground. There's not an incentive.

If we can change the incentive, right up front, then we come an awful long ways to putting supply and demand back into balance.

Q And to the extent this regulation isn't changed, it doesn't help to put the supply and demand back in balance?

A The price will. Price will. But the price will drop so far, that it--I don't know. You know, I look at what we got for our 2009 crop, and it hurt. It really hurt.

Q Okay. But say for the record, when you talk about what you got, you got a very low--

A A lower price.
Q A lower price.
A Yes; yes.
Q Enough, that would affect your ability to stay in business?

A Well, to an extent, yes, okay, because, you know, you--our operation--we've got to be planting trees every two or three years. We know how much we've got to plant to keep our farm rotation going. I'm sure Robert's the same way; you know? Cherry trees last between 25 and 30 years. So you've got
to keep rotating them around.
Well, you run into a 2009 year, and the price is way down, you have to order trees three years out, two and a half to three years out, and you say, okay, well, I haven't got enough money this year to even pay for the trees I ordered three years ago. That means I'm not ordering out here, and so it throws your whole rotation thing off.

I mean, it's not just as simple as saying you're going to stay in business. Well, yes, you got trees, you're going to stay in business, but it hinders the whole plan, and where you plant, and how fast you replace the old broken-down trees.

And then you're seven or eight years to the first crop, once you plant. So from the time of planning to put an orchard in, or replace an orchard, you're ten years before you get a dime off of it.

And so it hinders that whole plan,
and it throws it all into a--anyway. It just
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messes it up.
Q Okay. And just for the record, the purpose of the restriction is to try to keep tart cherries off the market?

A Right.
Q Okay.
A The purpose of the restriction is it tries to keep them off the market, in a pool, where they're available when we need to put 'em back on the market. Does that make sense?

Q Yes.
A What are you laughing at?
Q No; it makes sense, Mr. Rowley.
That makes sense. And to the extent this regulation can be changed as soon as possible, it is going to help deal with these huge restrictions--

A Right.
Q --that the tart cherry industry is looking for; is that correct?

A Right. Right. You heard in my
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202-234-4433
first testimony--you asked, you know, how come some people didn't put more on the ground, and I says "like sheep," and everybody laughed at me there. But it's--more truth to that than you know. I got a few sheep at home and they follow each other, and as soon as there's one processor that says, well, I don't think I'm going to put any on the ground, the processor five miles down the road, he can't do anything different or he's going to lose his growers. And the other processor next to him says, well, if he's doing it, I gotta do it. And pretty soon, nobody puts any on the ground cause there's no incentive to put it on the ground.

I heard one grower, back in Michigan, and I don't know if it came out in the testimony back there or not. He says we would have been better off, in 2009, to pick our cherries, concentrate 'em, then dump the concentrate out in a landfill, cause we would a got full value for that destruction of
product, rather than put 'em on the ground in the orchard because we're only getting a third of the value out of it. Now something is broke. Something is broke.

We're trying to fix that. And back to my plea to you folks. If we can get this in place for this year, because it looks so--like such a huge crop, we're all going to be better off, and I believe, as a CIAB in the cherry industry, we're committed to doing what we can. But I don't know what that is yet, and I don't know how we can go about it, to get it.

I mean, if it's asking somebody different, if it's going back and having another meeting and inviting somebody else.

I don't know what it is. But whatever we can do. If we can get it for this year's crop, it would be a great benefit for this industry.

MS. DESKINS: Thank you.
MR. HEDIN: Might I follow up,

Your Honor?
JUDGE CLIFTON: You may, Mr.
Hedin.

BY MR. HEDIN:
Q In following up Ms. Deskins' question, Ray, you're a fairly sophisticated and large grower, here, in the state. What would you speculate would be the impact to the smaller, or the medium-size grower, if they got the kind of pricing structure that you were talking about?

A Well, our co-op has eight growers, and we handle cherries for five others that are not members. The eight growers in the coop all have the exact same pricing structure from that guy that called him the tiniest grower in the industry--Mr. Meredith--to us, which is the largest, here, in our co-op. So I don't think it's different.

All $I$ know is that the little guy will benefit from this every much as the big guy. Okay?

Q But would his cost of operations be higher than yours--

A Oh, for sure; for sure.
Q --and thus, the consequence would be more severe to them, would it not?

A Yes; it would. Yes. His cost of operation would be much more per acre than ours.

JUDGE CLIFTON: Are there any other questions for Mr. Ray Rowley?

THE WITNESS: If you'll end this hearing, I won't have to come back up anymore. JUDGE CLIFTON: Mr. Rowley, I think it's a very good thing that you came back up.

THE WITNESS: Okay. JUDGE CLIFTON: Thank you.

Is there anything else you'd like
to add?
THE WITNESS: Thank you for coming. Thank you for being part of the team, and I hope we can work as a team.

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JUDGE CLIFTON: Thank you.
Mr. Hill, do you have any other evidence?

MR. HILL: It would appear I do not, Your Honor.

JUDGE CLIFTON: Ms. Deskins, do you have any more evidence?

MS. DESKINS: I don't, but could we go off the record for a moment.

JUDGE CLIFTON: We certainly can. Let's go off the record. It's now 2:23. (Discussion off the record) JUDGE CLIFTON: All right. We're back on record. We have just confirmed the admission into evidence, and I'm just going to do it again, just to make sure we did not fail to admit anything. The exhibits that are admitted into evidence are 1 through 20, and Exhibit 7, page 10A, Exhibit 7, page 9A, Exhibit 7, page 13A.

All of those are admitted into Neal R. Gross \& Co., Inc. 202-234-4433
evidence.
(Whereupon, Exhibits No. 1 through No. 20, previously marked for identification, were received in evidence)

JUDGE CLIFTON: All right.
Is there anything further before we conclude this hearing?

Mr. Hill?
MR. HILL: I would believe--I believe that's all from our side, Your Honor, in our proposal one. That's correct.

JUDGE CLIFTON: Thank you.
Ms. Deskins?
MS. DESKINS: Judge Clifton, the only thing we'd like to add to the record, in case someone reads the transcript, is if they want to submit anything electronically let me just read the address where they can submit it to. It's Parisa Salehi@ams.usda.gov, and I'm going to spell Parisa. It's spelled P-a-r-i-s-a, dot, Salehi, S-a-l-e-h-i, at

American.usda.gov.
And that's the address, if you want to submit anything electronically. But you should also file things with the Office of the Hearing Clerk, and their address is 1400 Independence Avenue, S.W., Room 1031 South Building, and it's Mail Stop 9203, Washington, D.C. 20250-9203.

JUDGE CLIFTON: Excellent. Thank you.

MR. HEDIN: Can $I$ just ask a point of clarification.

JUDGE CLIFTON: You may.

MR. HEDIN: Is it that it must be filed with her, or it should be, as a courtesy?

MS. DESKINS: There's new electronic submission rules, and to the extent practicable, you should try to e-mail it to her. But it definitely has to be filed with the Hearing Clerk's Office, in order to be part of the record.

|  | Page 750 |
| :---: | :---: |
| 1 | JUDGE CLIFTON: And Ms. Salehi, as |
| 2 | I understand it, there will be posted on an |
| 3 | Agricultural Marketing Service Web site, the |
| 4 | transcript and the exhibits; is that correct? |
| 5 | MS. SALEHI: That's correct. |
| 6 | JUDGE CLIFTON: All right. And we |
| 7 | have to get the transcript, of course, from |
| 8 | Neal Gross, before that can be done. |
| 9 | All right. Is there anything |
| 10 | further? |
| 11 | (No response) |
| 12 | JUDGE CLIFTON: There is not. |
| 13 | This concludes our hearing at 2:27. |
| 14 | (Whereupon, at 2:27 p.m., the |
| 15 | hearing was concluded.) |
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|  | Neal R. Gross \& Co., Inc. 202-234-4433 |


| A | activities 609:14 | 680:5 728:3 | alteration 657:20 | 645:16,16 651:12 |
| :---: | :---: | :---: | :---: | :---: |
| abandon 726:16 | 628:15,19 629:3 | 747:19,22 | alternative 553:1 | 652:8,19 653:1 |
| abandoned 685:19 | 635:8,9 651:8 | adopt 553:16,22 | 627:17 | 661:17,21 662:1 |
| 685:20 | 657:12 | advanced 613:22 | alternatives 594:18 | 708:8 |
| ability 571:5 617:8 | activity 618:4,6 | advantage 594:12 | 735:14 | amounts 637:18,20 |
| 619:4 634:16 | 635:14 636:2 | 619:20 620:5,7,11 | altogether 721:16 | AMS 526:17 527:6 |
| 635:17 740:15 | actual 617:11 | 620:19 621:5 | amended 543:19 | AMS-FV-10-0087 |
| able 531:4 560:20 | 701:22 | 654:1 | amending 555:17 | 520:8 |
| 571:8 587:11 | add 542:2 548:13 | advantaged 621:2 | amendment 528:18 | Analysis 526:10 |
| 619:19 623:2,3 | 564:11 591:14 | adverse 615:10,12 | 548:9,17 549:21 | 532:16 |
| 627:18,20,20 | 604:16 611:13 | 615:14 | 554:10 556:7,11 | Ann 687:10 688:3,4 |
| 637:15 647:12 | 624:6 629:15 | advocated 690:12 | 556:16 557:2,11 | 713:11 |
| 648:15,19 651:7 | 631:18 642:9 | affect 663:17 | 558:5,15,19,22 | annual 641:10 |
| 654:10,10 672:2 | 648:13 654:22 | 740:14 | 559:3,7,19 560:5 | 723:8 |
| 686:15 691:18 | 659:20 664:9 | affiliated 547:21 | 560:11 561:6 | annually 626:11 |
| 693:3 730:8 | 676:5 686:17 | 548:3 | 562:7 567:17 | answer 582:6 |
| above-entitled | 700:3 727:14 | afford 666:9 | 574:15 583:21 | 589:16 597:4 |
| 520:15 | 746:19 748:16 | afternoon 683:5,6 | 596:19 599:3 | 610:8 675:3 |
| absolutely 610:13 | added 535:6 685:3 | afterward 547:16 | 602:13 604:1 | answering 562:19 |
| 649:5 663:20 | 687:1,19 694:22 | Ag 526:9 541:1,6,9 | 612:8 613:13,19 | 563:1 |
| 689:2 692:9,14,20 | addendum 686:1 | age 667:19 | 615:11 617:14 | anthrax 679:3 |
| 694:6 725:15 | addition 538:11 | ago 603:19 630:8 | 619:14 627:3,10 | anticipate 611:21 |
| accept 551:17 | 702:20 723:9 | 633:2 661:4 667:4 | 629:8 631:5 | 637:15,21 639:4 |
| 710:2 | additional 546:5 | 741:7 | 636:12,17 637:6 | 696:20 |
| acceptable 537:20 | address 621:20 | agree 540:11 | 637:12 639:12,19 | antique 716:7 |
| accepted 724:2 | 679:8 748:19 | 648:10,12 686:5 | 647:8,9 653:20 | anxious 616:16 |
| accommodate | 749:2,5 | agricultural 525:14 | 657:20 659:20 | anybody 606:8 |
| 530:8 | adds 631:18 638 | 525:18 532:18 | 661:10 662:7,7 | anymore 746:12 |
| accompany 544:15 | adjust 635:20 | 601:10 750:3 | 663:12,15 672:6 | anyway 553:22 |
| accomplish 577:18 | 639:5 | Agriculture 520:1 | 672:18 674:4 | 555:1 639:22 |
| accumulating | Administration | 520:1 521:14 | 684:7 686:7,21 | 741:22 |
| 589:13 | 520:11 526:1,1 | 523:12,13 524: | 687:7 688:2 | AO-370-A9 520:6 |
| accurate 560:2 | 564:21 641:8 | 524:10 525:11 | 691:16 704:19 | apologize 649:21 |
| 589:20 636:6 | Administrative | 526:2 545:3 | 724:2 725:13 | 717:17 |
| accurately 559:22 | 520:22 521:10 | 679:20 736:15 | 726:20,22 729:17 | apostrophe 645:13 |
| 582:6 | 524:4 528:5,10,17 | agriculture's 528:2 | 736:1 | apparently 657:17 |
| acknowledg | 547:6 607:18 | 736:15 | amendments | 696:8 |
| 541:14 | 625:10 644:9 | agritourism 645:18 | 555:19 574:16 | appeal 679:19 |
| acre 597:5 746:7 | 647:18 655:19 | ahead 590:16 639:8 | 633:4 | appear 676:14 |
| acres 645:7 658:4 | 668:10 682:21 | 726:6 737:9 | amendment's | 686:15 747:5 |
| 683:21 717:19 | 684:5 703:2 729:3 | alike 675:10 | 640:7 | APPEARANCES |
| across-the-board | admission 747:16 | allow 610:7 684:7 | American.usda.g... | 521:1 |
| 618:21 | admit 605:5 727:19 | 686:22 | 749:1 | appears 569:11 |
| active 713:22 | 747:18 | allowed 528:7 | amount 566 | 633:19 683:10 |
| actively 572:12,13 | admitted 545:16,17 | 684:22 685:4,20 | 568:20 576:8 | apple 735:1 |
| 572:15 573:9 | 545:18 605:10 | 689:11 | 585:1 609:20 | apples 548:2 |
| 651:15 | 642:17,19,22 | allowing 685:16 | 635:13 637:16 | 645:16 |

appreciate 664:11
737:1
approach 536:11 681:12 711:16
appropriate 669:7
appropriately 621:20
approved 631:6 662:8
approximate 693:13
approximately 546:17
April 520:10 523:5 731:5
area 547:20 569:13 579:2,5 730:2
areas 552:6 573:13 593:7 630:9 633:21
argues 637:11
arrive 676:16 680:11
arrives 680:13
ASAP 725:22
ascertained 571:20
asked 533:13,22 541:7,10 544:19 552:14,16 555:14 558:3 567:15 592:11 634:8 648:4,21 729:9 743:1
asking 536:7 586:10 633:6,8 694:9 744:14
aspect 592:9 601:15 638:21 687:22
aspects 645:19 687:17
assess 623:14 assessment 620:15 assessments 715:9 assigned 679:11 assignment 679:11 associated 523:18

687:15 694:17
704:8
assume 632:9
704:3 726:22
assumption 587:13
attach 716:14
735:21
attachments
575:16
attendees 681:14
attention 575:15
attorney 525:10
author 705:1
availability 693:9
available 527:9
538:17,18 571:7
572:17 594:18
681:7 701:14 708:13 709:10,14 742:9
Avenue 521:7,19
749:6
average 561:22
599:16 718:9
avoids 679:1
aware 622:11 677:1
694:11,14
awful 603:10,22
739:20
A-n-n 688:6
a.m 520:16 523:2

643:15,15 677:13
A9 523:19
$\frac{\text { B }}{\text { B }}$

B 543:13 591:6 606:15
back 535:6,9 538:7
538:18 546:16
550:2 552:7
554:14,18,20
563:6 564:10
569:4 576:2
587:10 604:1,2
610:8 613:19
616:16 620:11
624:22 632:13
643:13,17 672:8
677:5,11 678:4
682:5 714:7 715:3
$722: 6738: 1$
$739: 21 ~ 740: 3$
$742: 10 ~ 743: 16,18$
$744: 6,15746: 12$
$746: 15747: 15$

607:17 625:9
644:8 655:18
668:9 682:20
729:2
believe 529:15
530:18 538:13
542:5 548:6
549:21 565:7
568:14 569:3
570:14 575:5
580:18 586:11
595:16 615:13
618:18 619:1
626:14 633:3,8
634:16 637:14
638:10 648:22
653:19 654:3,13
662:8 670:2
672:10,17 677:7
686:6 727:1
732:10 734:4,5
744:9 748:10,11
believed 564:19
belligerent 568:6
benefit 595:1,2,5
632:5,8,10,12
744:19 745:21
benefits 559:18
560:4,10 632:4
best 529:8 536:11
570:10 572:17
578:1 635:22
720:19 732:7
bet 645:12 665:5 731:11
better 559:4 594:10 596:1 613:1 627:20,20 636:10 638:7 662:10 684:19 691:9 696:2 737:4 743:19 744:9
betterment 614:2
beyond 734:21
bickering 570:6
big 553:14 579:10
613:2 639:3 661:5

725:7 737:12,15
737:18 739:2
745:21
bigger 566:16,17
709:12
biggest 549:20
bill 589:14 733:15
735:4
bit 538:15 539:8
540:14 553:7
557:9 575:17
578:20 590:14
593:12,13,16
595:7 598:7
600:15 608:2
610:8 612:12
618:8 621:8
631:11 644:16
645:7 646:12
648:13 649:2
650:22 651:17
656:9 659:16
670:11 690:6
691:21 694:15
721:9 722:22
729:17 733:8
738:1
biting 590:14
blame 568:10
blessed 723:5
blossoms 730:5
board 521:10 528:5
528:10,17,21
529:1 541:1 547:6
551:12 553:15
554:3,21 557:1,1
571:14 596:4
601:11 607:18
615:21 625:10
631:2,7 644:9
646:19 647:18
651:11,14 655:19
658:10 664:15
668:10 672:12
673:7 682:21
684:2,5 703:3
729:3 735:19,20

| boards 584:2 | 659:3,6 666:18 | 561:16 568:7 | category 535:11 | 626:7 629:12 |
| :---: | :---: | :---: | :---: | :---: |
| 585:17 586:18 | 686:18 687:4 | 571:10 606:12,14 | cause 538:14 540:9 | 631:10 632:19 |
| 587:3 608:3 | 713:5,10,11 | 621:14 624:13,16 | 570:9,12 576:15 | 639:15 642:6 |
| 656:10 | brothers 548:2 | 625:17 643:18 | 587:1 588:12 | 646:22 651:12 |
| board's 529:3 | 645:5 683:19 | 655:7 681:16,18 | 595:1 618:11 | 654:14 658:8 |
| 551:18 | 688:21 690:5,20 | 697:17 | 623:12 639:7 | chain 628:10 |
| book 561:13 | 692:17 713:3 | called 533:3 547:5 | 660:3,9 662:1 | chair 577:6,11 |
| boom 716:11,12 | 722:7 | 607:5,17 625:9 | 665:7 695:1 | 681:22 |
| borrow 723:7 | brother's 656:12 | 644:8 655:18 | 743:14,21 | chairman 581:13 |
| bottom 535:7,13 | 657:1 665:6 | 682:20 745:16 | caused 556:13 | 669:2 735:18 |
| 536:15 548:11 | 688:16 | calling 643:20 | ceased 611:6 | chance 575:7 720:8 |
| 550:4,17 553:13 | brought 552:22 | Canning 669:9 | cent 541:2,7 576:5 | 720:11 |
| 554:2 555:5 557:3 | 553:5 623:20 | cap 698:13,18 | 694:1 702:17 | change 535:16,22 |
| 558:8,13,17 559:2 | 669:10 682:2 | capacity 528:20 | 715:5 | 536:1,7,8,9,9 |
| 559:14 587:4,20 | 688:20 707:8,9,9 | capital 523:18,19 | Center 520:12 | 538:11 541:12,15 |
| 588:13 591:7 | brown 698:16 | 523:19,20,20,22 | Central 730:13 | 542:14,18 555:9 |
| 596:21 603:13 | bucket 695:7 | 523:22,22 524:1,1 | cents 534:3,4 | 555:13,15 557:3,4 |
| 611:15 662:15 | 721:10,15 | 545:2 579:20 | 540:10 541:15 | 565:6 574:20 |
| 679:12 684:7 | bud 725:2 738:18 | 682:14,14 701:14 | 689:16,19 690:2,4 | 575:2 577:14 |
| 685:4 692:6 693:6 | buds 725:6 730:2 | 704:15 | 702:13 703:7,12 | 583:21 588:8 |
| 701:13 702:2 | build 730:8 | caption 523:7 | 703:13,15,16 | 599:4 614:1 |
| 704:14 706:21 | Building 520:11 | care 576:3 599:6 | 717:11 721:16 | 618:14,21 622:17 |
| 707:1 | 521:5,18 749:7 | 630:21 679:3 | 722:2 723:1,2 | 626:22,22 634:19 |
| bottom-line 646:15 | bullet 692:10 | carried 733:18 | certain 632:11 | 634:20 635:3,15 |
| 654:12 | bullies 667:6 | 734:1 | 633:15 661:17 | 635:19,20 636:5 |
| boxes 716:22,22 | bunches 587:18 | carry 585:1,2,9,10 | 670:4 | 636:14,22 637:7,7 |
| brain 599:10 | burden 585:3 | 585:12,12 586:12 | certainly 610:10 | 637:10 638:13,17 |
| Branch 526:1,11 | business 548:1 | 586:12 587:16,20 | 660:10 663:10 | 638:20 639:3,19 |
| 526:17 532:16 | 560:14 564:21 | 587:21 588:20 | 747:11 | 642:11 650:15,16 |
| break 539:9 605:21 | 582:12 603:21 | 589:8,8 598:6 | certainty 727:5,6 | 652:11,13,14,15 |
| 606:7,9 643:6 | 623:16 641:8 | 734:19 735:10,10 | certificates 548:20 | 661:12,15 663:16 |
| 677:11 | 644:17 645:5,19 | 735:11 | 550:14,22 551:10 | 674:3 692:17 |
| Brian 521:4 527:22 | 656:10 678:22 | carrying 632:4 | 553:13 557:18 | 711:18 739:16,19 |
| briefly 532:13 | 691:19,20 713:2 | 695:22 704:11 | 559:2,5 571:10 | changed 535:5 |
| 573:2 586:16 | 729:22 740:15 | carryover 724:15 | 573:18,21 574:1 | 543:10 585:6 |
| briefs 680:9 681:8 | 741:11,13 | 724:16 | 577:16 590:1 | 603:22 712:17,21 |
| bring 550:1 584:4 | businesses 653:20 | carry-over 733:22 | 596:21 602:6 | 740:2 742:16 |
| 604:1 613:19 | button 716:16 | 734:9 | 603:13 622:12 | changes 524:11 |
| 671:10 708:10,18 | buyers 569:4 734:4 | case 523:6,14 527:2 | 628:11,12 633:13 | 543:2,6 570:18 |
| 726:12 | B-a-r-t-o-n 607:3 | 527:5,8,18 528:8 | 636:18 637:1 | 651:7 689:1 |
| bringing 708:1 |  | 622:10 632:7 | 648:17 662:12 | 712:12 739:11 |
| brings 620:11 | C | 679:10,11,22 | 674:20 | changing 593:15 |
| broke 744:4,4 | C 522:5,10,13 | 725:19 748:17 | certification | 661:11 710:4 |
| broken 702:16 | 543:13 729:1 | cases 630:2 | 680:20 | charged 732:6 |
| broken-down | California 525:20 | catching 716:18,20 | certify 680:2 | charging 535:3 |
| 741:15 | 584:19 | 717:7 | Chad 522:7,19 | charitable 694:12 |
| brother 658:12 | call 537:5 546:9,10 | categories 573:8 | 624:16 625:3,8,17 | 694:19 695:3 |

Neal R. Gross \& Co., Inc.
202-234-4433

| 696:1 | 548:18 551:3 | clarify 633:7 670:3 | 624:2,5,10,13,18 | colored 563:19 |
| :---: | :---: | :---: | :---: | :---: |
| chart 542:4 599:16 | 557:12 561:14 | 674:1 715:16 | 624:21 625:5,13 | 564:1,4 604:22 |
| 600:13 | 564:20 565:19 | 718:19 | 625:22 631:8 | come 526:7 531:22 |
| cherries 520:5 | 578:19 579:2 | classes 667:13 | 632:18 639:14 | 552:16 554:22 |
| 523:8 524:12,17 | 581:11 599:20 | Claude 546:20,21 | 640:11,22 641:17 | 568:9 570:14 |
| 534:16 535:18 | 600:2 601:1,11 | 675:1,7 728:17,19 | 641:21 642:5,8,15 | 571:13 578:5 |
| 548:1,5 549:1,5 | 607:18 608:4,5,19 | clear 577:1 586:21 | 642:18,21 643:4,8 | 579:15 594:22 |
| 549:22 550:20 | 610:5 612:13,16 | 652:7 673:11 | 643:12,16,22 | 606:18 616:5 |
| 551:1 557:16,21 | 625:10 626:21 | 679:20 | 644:4,12 645:9 | 624:8 626:18 |
| 560:16,18 562:10 | 628:21 641:18,20 | clerk 678:8,14,16 | 649:14,19 652:1 | 635:22,22 649:20 |
| 562:14 566:10,14 | 644:9,19 647:17 | 678:19 679:17,18 | 653:4 654:18,21 | 650:8 660:8 677:4 |
| 566:14 567:18,21 | 655:19 657:6 | 680:1,8,10,12,20 | 655:4,9,14,22 | 681:21 705:4 |
| 568:9 575:5 576:4 | 665:4 668:10 | 749:5 | 660:14 662:4,20 | 707:6 724:15 |
| 576:7 579:6 581:6 | 682:21 683:14 | clerk's | 664:1,4,8,21 | 725:10 730:9 |
| 581:9 582:17 | 684:4,5 687:6 | 679:7,13 749:21 | 665:11,14 666:22 | 739:20 743:1 |
| 585:7 589:12,13 | 703:1,2 713:22 | Clifton 520:21 | 667:8,18,21 668:3 | 746:12 |
| 589:21 597:16 | 716:4 720:5 729:3 | 523:3 524:3 | 668:13,16 673:19 | comes 588:22 |
| 598:11 603:5 | 730:2 732:11 | 525:16 526:3,18 | 675:6,8,11,19,22 | 600:8 687:16 |
| 617:9,17 618:19 | 735:17,18 739:12 | 527:19 528:6,13 | 676:4,9,12,17,20 | 699:6 703:5 731:1 |
| 619:19 621:3,17 | 740:21 742:20 | 528:19 529:2,7,13 | 677:2,8 678:3 | comfort 606:9 |
| 626:11 627:1 | 744:10 | 530:16,20 531:2,6 | 681:10,15,20 | coming 595:15 |
| 629:16 630:16 | choice 628:4,6 | 531:21 533:8 | 682:4,10,16 683:2 | 615:8 621:3 |
| 631:16 636:15 | 658:17 693:1, | 535:21 536:5,18 | 688:4,10 697:1,18 | 660:20 672:14,15 |
| 639:21 645:8,17 | chose 576:18 | 537:1,5,11,21 | 698:1,4,8,20 | 673:13,17 676:21 |
| 646:5 647:1,4,13 | 693:11,12 | 539:4 540:2,5,17 | 699:3,15,20 700:1 | 710:16 746:21 |
| 648:19 649:3 | chosen 684:10 | 540:20 541:18 | 700:10,13 701:4 | comment 604:10 |
| 652:13 654:6 | Christmas 714:4 | 542:1,13,16,20 | 701:19 702:3 | 667:2 |
| 658:4,19 659:22 | CIAB 549:13 550:6 | 543:7,14,18,21 | 704:22 705:3,7,10 | comments 722:14 |
| 660:8,22 663:4,9 | 551:11,17 552:1 | 544:6,13,17 545:4 | 705:15 706:11,14 | commitment 606:4 |
| 664:14 665:17 | 553:10 554:9 | 545:9,12,15 546:1 | 711:3,8,15,20 | committed 744:10 |
| 666:3,9,12 669:13 | 557:1 577:7 608:6 | 546:4,8,12,16 | 712:2,7,13,22 | committee 577:7 |
| 670:21 683:17,18 | 650:7 669:3 | 547:1,9 563:3,1 | 713:7,14,17,21 | 577:11,12,22 |
| 683:22 686:8,10 | 672:11 684:1 | 564:1,6,9,14 | 714:9,12,17,22 | 593:4,5 608:9 |
| 695:15 697:7,13 | 715:6 719:7 | 578:9,12 579:12 | 717:14 718:14 | 669:3,5 672:5 |
| 697:13,14,15,21 | 735:20 744:9 | 580:5 581:1,3 | 721:2 722:12 | 735:20 |
| 698:5,7,10,19 | circulation 649:3 | 586:5 587:7 590:9 | 723:13,15 724:7 | committees 656:11 |
| 700:9 704:1,5,9 | circumstances | 590:16 591:11,17 | 727:10,13,16,21 | commodity 695:18 |
| 707:8 710:3 | 622:19 669:15 | 596:13 597:20 | 728:2,12,18 738:2 | commonly 607:6 |
| 716:18 717:19 | citations 541:4 | 599:13 601:9 | 745:2 746:9,13,17 | 695:6 |
| 723:4 731:13 | cited 723:21 | 604:12,15,18 | 747:2,7,11,14 | company 612:20 |
| 735:3 742:4 | city 665:22 | 605:2,6,9,17,20 | 748:6,13,15 749:9 | 612:22 626:9 |
| 743:20 745:13 | clarification | 606:6,11,19,22 | 749:13 750:1,6,12 | 638:3 |
| cherry 521:10 | 544:11 583:6 | 607:4,8,13,21 | close 613:4 637:9 | comparison 689:22 |
| 528:4,9,11,16 | 601:16 616:3 | 608:22 609:3,7,11 | closer 557:13 558:1 | competitors 535:2 |
| 533:3 535:8 542:6 | 619:13 641:7 | 614:6 615:5 616:4 | 575:6 604:2 | complete 611:7 |
| 542:10 547:6,19 | 672:22 704:18 | 616:13 619:10 | close-knit 613:8 | 679:18 682:11 |
| 547:22 548:6,8,10 | 715:22 749:12 | 620:22 622:1 | colleagues 612:15 | completely 711:2 |


| compliance 549:6,9 | 663:10 | copy 564:2 679:10 | 525:12 528:3 | 552:19,19 553:12 |
| :---: | :---: | :---: | :---: | :---: |
| 559:13,15,21 | consensus 593:8 | 679:10,16 680:1 | count 673:12 | 554:2 555:5 557:3 |
| 560:1,2,14 561:3 | consequence 619:6 | 711:17 | counted 550:12,17 | 558:7,8,10,13,14 |
| 566:5,7,8 567:12 | 626:16 746:4 | corner 726:14 | counting 556:16 | 558:16,17,21 |
| 570:15,17,20 | consider 552:14 | correct 528:11,21 | country 520:11 | 559:2,9,20 560:6 |
| 571:11,20 572:19 | 573:22 574:3 | 529:1,5,12 534:6 | 548:14,16 572:9 | 560:8,9,22 561:2 |
| 589:2 590:2 | 581:18 608:11 | 534:13 536:3 | 575:1,4 578:20 | 561:2 569:13 |
| 592:15,19 594:9 | 653:11 718:4 | 539:13 541:5 | 592:3,11 627:9 | 570:21 572:4,21 |
| 618:17 652:19 | considered 548:5 | 544:12 593:18 | 632:10 665:4 | 573:16 574:5 |
| 709:19 710:4 | 559:11 582:2 | 613:16 614:11,14 | 666:15 685:11 | 591:7595:12 |
| comply 557:11 | 588:6 718:10 | 616:8,9 639:22 | 731:6 | 596:21 604:3 |
| 567:9 609:20 | considering 594:17 | 640:1,6 648:8 | County 547:21 | 610:6 611:4,5,9 |
| 617:16 627:12,18 | consistent 538:8,19 | 651:4 652:14 | 683:21 | 615:17 619:21,21 |
| comport 571:5 | 542:12 | 653:1 657:9 659:3 | couple 542:3 | 619:22 622:4,6,16 |
| comprehend | consists 680:4 | 674:6,7,16,18 | 551:14 579:22 | 622:17 623:9,11 |
| 588:11 | constant 561:4 | 681:9 692:14 | 590:11 591:20 | 626:12 627:22 |
| conceivably 722:6 | consternation | 699:22 704:19,20 | 616:15,22 632:22 | 628:1 629:7 630:1 |
| concentrate 743:20 | 556:14 623:12 | 712:3 715:15 | 634:6 718:19 | 646:15 648:15,15 |
| 743:21 | consume 603:5 | 720:9,19 722:9 | 726:2 730:13 | 651:18 654:7,10 |
| concentrated 579:8 | consumers 603:4,4 | 724:13 735:7 | course 525:4 | 654:12 668:21 |
| concept 553:11,16 | contact 524:16 | 742:21 748:12 | 567:14 613:2 | 669:14,21,22 |
| 554:1 559:6 | 526:20 679:13 | 750:4,5 | 622:18 750:7 | 670:1,9,11,17 |
| conception 604:2 | CONTENTS 522 | correction 720:14 | court 544:18 678:8 | 671:14,16,18 |
| concern 609:19 | continue 561:5 | corrections 678:11 | courtesy 749:16 | 674:3,15,17 684:8 |
| 642:12 | 583:16 584:13 | 678:12,13 680:5 | cousins 717:5 | 685:3,7 689:13,15 |
| concerned 598:2 | 611:3 733:22 | 681:3 | cover 648:16 | 689:18 691:3 |
| 669:21 674:11 | continued 598:1 | correctly 582:9 | 707:19,21 710:3 | 692:8 693:9 706:5 |
| concerning 524:11 | contributing | $\boldsymbol{\operatorname { c o s t }} 576: 8,13,14,14$ | covered 676:8 | 706:19,22 707:1 |
| concerns 529:8 | 695:14 | 582:12,12,16 | covers 535:17 | 707:19,22 708:2,7 |
| 594:21 669:11 | contribution | 583:2,11 597:7,14 | co-op 548:4 566:10 | 708:17 709:18 |
| conclude 748:8 | 694:19 696:1 | 631:15 693:13,21 | 594:1,3 632:7 | 710:5 |
| concluded 750:15 | contributions | 694:5,16,22 | 745:12,18 | crew 667:5 |
| concludes 688:8 | 694:13 695:4 | 699:16 702:6 | co-ops 572:15 | crisis 679:4 |
| 750:13 | control 617:2 | 715:5,10 721:9,10 | crafting 575:18 | crop 533:3 548:21 |
| conclusion 583:14 | 635:16 638:18 | 721:11,17,18 | created 538:16 | 549:1,3,12,15,19 |
| Conclusions | 654:6 691:18 | 722:14,17 723:4 | credit 566:1 610:19 | 550:1 551:14 |
| 560:20 | controlling 630:17 | 724:3 726:14 | 635:8 640:4 | 552:11,12 557:6 |
| concur 613:21 | conversation 690:7 | 746:1,6 | 657:18 660:1,3,5 | 557:14,22 558:11 |
| confidence 560:21 | cool 730:18 | costs 582:8 597:1 | 660:11 663:2,5 | 559:16 561:17,18 |
| confident 598:3 | cooperate 737:3 | 687:15 695:22,22 | 685:20 686:22 | 562:8,9,14 566:2 |
| confirm 531:3 | cooperation 737:1 | 702:6,13,17 703:1 | 689:11 690:1 | 566:15 567:1 |
| confirmed 534:12 | cooperative 593:18 | 703:22 704:7,11 | 703:14 708:13 | 573:5,5,6 574:2 |
| 747:15 | coordinate 680:15 | 715:4,8,11,19 | 709:9,14 723:1 | 574:21 575:9 |
| confused 539:8 | copied 563:9 | 721:7 723:3 | 727:6 | 587:13 593:10 |
| 708:4 711:2 | copies 530:8 543:2 | cost-effective | credits 548:11,11 | 598:20 609:19 |
| confusing 542:8 | 563:15 564:5 | 653:12,15 | 550:4,8,10,11,14 | 612:1,3 627:6,6 |
| 550:7558:6 663:9 | 584:3 712:9 | Counsel 521:4,17 | 550:15,16,18 | 628:16 629:3,18 |


| 635:12 636:10,12 | D | 644:20 717:22 | 543:17,20 544:2 | diluted 669:22 |
| :---: | :---: | :---: | :---: | :---: |
| 637:22 661:5 | dad 645:6 | 718:4 | 545:5,7,11 546:4 | 670:10,14 |
| 670:20 684:11,12 | Dad's 675:20 | deleted 577:15 | 546:6 599:13,14 | dime 741:20 |
| 684:13,15 685:10 | damaged 648:5 | delineate 721:9 | 601:3,7 605:8 | diminish 672:1 |
| 685:11 687:13 | damaging 730:19 | deliver 678:9 | 640:11,12,21 | diminishes 671: |
| 690:12,15,16,18 | data 533:14 534:9 | delivery 678:21 | 642:20 643:10 | 671:17,18 |
| 692:6 703:11 | 534:15,20 535:1 | 679:1,8 | 662:20,21 663:21 | diminishing 709:18 |
| 708:15 709:11 | 535:10 542:8 | demand 550:2 | 673:21,22 674:22 | dire 537:18 |
| 710:13 724:12,12 | date 678:10 | 552:7 557:13 | 675:4,6,9 680:14 | direct 632:13,15 |
| 724:19,21 725:2,4 | Dave 555:7 | 58:1 575:6 | 718:16,17 719:21 | direction 669:11 |
| 725:5,8 729:12,14 | David 686:18 | 600:11 739:21 | 720:22 728:1 | director 521:10 |
| 729:20 730:6,7,11 | 688:17,18,19 | 740:3 | 737:6,10 739:1 | 528:16 |
| 731:6,8,14 732:13 | 713:5,10,20 | Department 520:1 | 744:21 745:5 | directors 658:11 |
| 733:7 734:6 736:3 | day 556:19 640:5 | 521:14 523:12 | 747:7,9 748:14,15 | 664:15 |
| 737:13,15,17 | 678:22 717:9 | 524:5 525:11 | 749:17 | disadvantage |
| 738:15,21,21 | 730:21 731:2 | 526:2 528:1 598:2 | desks | 623:19 |
| 739:2,8,9 740:7 | days 529:16,19 | 736: | dessert 699:9 | disappointed |
| 741:17 744:8,19 | DC 521:20 | dependent 558:11 | destru | 646:14 |
| crops 612:4,6 | deadline 680:16,18 | depending 574:6 | determine 650:2,1 | disaster 733:8, |
| 730:15 | 680:18 | 583:9 597:9 | 680:16 | 733:12 |
| crop's 562:5,6 | deal 551:13 572:3 | 11:22 622:19 | determining 566:1 | disclose 534:21 |
| Cross 712:5 | 615:17 618:17 | 639:20 693:20 | devalue 674:3,5 | discounted 550:19 |
| cumbersome | 628:6 639:10 | 721:17 | devalued 602:7 | 619:19 621:3,17 |
| 612:21 613:2 | 651 | depends 615:16 | devastating 603:18 | 628:1 708:8 |
| curiosity 665:15 | dealing 653:12 | 631:21 693:21 | developed 619:16 | discounting 663:8 |
| current 528:18 | dealings 646:2 | 718:7 721:22 | development | discourage 710:20 |
| 536:20 583:19 | 656:10 | 723:10 | 633:13 685:22 | discouraged 706:4 |
| 589:5 592:4,5 | death 666:3 | deposited 679:16 | device 716:13 | 706:17 |
| 620:11 626:19 | December 551:15 | depress 734:20 | DeWitt 521:12 | discuss 527:7,13,16 |
| 629:1,5 663:7 | 551:15 719:15 | depressing 684:18 | dialogue 729:18 | 631:10 |
| 689:8 731:17 | decide 650:2 | derived 534:17 | differ 618:8 | discussed 552:2 |
| 733:8 | decided 557:1 | describe 544:20 | difference 574:11 | 553:7,13 555:6 |
| currently 550:12 | 575:20 609:22 | 73:2 578:19 | 593:21 597:17 | 593:5 678:5 |
| 558:6 562:15 | 612:22 692:22 | 608:1 612:12 | differe | discussing 663:16 |
| 595:14 608:5 | deciding 658:9 | described 615:16 | 548:15 550:3 | 717:22 |
| 611:17 613:16 | decision 524:18 | 657:13 | 558:7,8,13 573:5 | discussion 544:9 |
| 619:15 621:2,5 | 527:4 549:4 | describing 622:21 | 584:15 587:18 | 546:15 564:8 |
| 626:15 649:1 | 687:14 | desirable 710:19 | 594:18 600:9 | 568:18 624:20 |
| 652:8,12 654:16 | decisions 524:10 | Deskins 521:15 | 603:5 611:22 | 659:17 682:3 |
| 671:6 684:1 | decrease 692:8 | 524:14 525:7,9,10 | 614:18 636:2 | 694:8 696:5 |
| 693:22 696:17 | decreases 629:1 | 526:21 527:1 | 665:1 673:14,18 | 701:15,18 747:13 |
| 725:13 | 708:17 | 530:13,14,21 | 680:12 743:10 | discussions 594:20 |
| curve 726:10 | definitely 574:3 | 531:16,19 532:12 | 744:15 745:19 | 629:14 658:8 |
| C-h-a-d 625:3 | 749:20 | 533:9,11 535:20 | difficult 635:19 | 659:11 668:19 |
| C-h-e-r-r-y 609:2 | definition 564:22 | 536:16,19 537:4,8 | 687:17 | 669:10,17 |
| C-I-a 546:21 | 581:20 608:12,14 | 537:17 539:21 | digging 541:19 | disgruntled 610:22 |
| C-M-I 720:4 | 614:18 641:8,14 | 542:21 543:1,4,11 | dilute 595:13 | disincentive 692:11 |


| disparage 673:11 | 549:2,14 554:1 | double 581:2 | 650:5,14 668:18 | 588:3,7 598:13,13 |
| :---: | :---: | :---: | :---: | :---: |
| disrupted 570:18 | 559:8,10,12,22 | doubles 725:6 | 669:2 721:6 | 598:22 620:7 |
| dissension 672:10 | 560:21 568:22 | double-checked | earliest 541:13 | 629:10,11,17 |
| dissented 672:7 | 571:9 574:4 617:5 | 535:9 | early 710:8 | 658:5,19,20 666:8 |
| distribute 682:1 | 645:22 650:4 | downward 569:10 | earn 670:9 | 666:10,19 667:17 |
| distributed 624:19 | 662:13 663:13 | 576:15 734:8 | earning 668:21 | 735:2,3 742:10 |
| 626:5 705:12 | 669:19 686:22 | draw 575:15 | easier 566:7 594:10 | 743:20 744:1 |
| district 673:9 684:2 | 687:8 688:2 693:3 | 601:15 | 617:15 638:8 | employed 604:3 |
| districts 572:5 | 696:7,17 702:11 | dried 699:13 | East 520:12 | enacted 729:16 |
| diversion 548:11 | 702:21 710:18 | dries 581:8 | easy 649:17 653:10 | encourage 552:20 |
| 548:20 550:8,9,11 | 731:16 | Drive 521:11 | eat 666:18 | 562:13 627:14 |
| 550:22 552:18,20 | divert 549:5,19 | driver's 654:9 | economic 526:10 | 651:16 712:7 |
| 553:12 555:5 | 610:1 634:14 | driving 660:7 | 531:10 532:15 | encouraged 553:8 |
| 557:17 558:21 | 646:9 647:2 | drop 598:11,13,18 | 576:11 674:10 | encouraging 706:4 |
| 559:1,4,9 560:6 | 650:21 657:17,18 | 598:19 648:19 | economically | 706:18 |
| 560:13,22 561:2 | 661:17,18 662:1,9 | 658:20 659:21 | 689:20 | engaged 609:13 |
| 565:21 569:13 | 684:10 692:12,13 | 663:3 665:17 | economist 532:18 | 657:11 |
| 572:11,21 574:1 | 693:12 696:3 | 739:12 740:5 | effect 575:11 592:6 | Engeler 521:16 |
| 577:10,11,16 | diverted 548:22 | dropped 647:4,13 | 614:2 615:12 | 525:17,18 586:3,5 |
| 590:1 591:7 592:2 | 549:11,16 627:7 | 661:5 | 617:13,22 633:4 | 586:6,7,20 589:17 |
| 592:8 593:4 | 646:4,18 647:13 | dry 581:8 699:14 | effective 574:20 | 589:19 590:7,9,11 |
| 595:11 596:20 | 652:21 653:1 | due 559:16 652:19 | 577:17 | 591:18,19,21 |
| 604:3 609:14 | 660:22 661:2 | 724:12 | effectively 734:20 | 596:8,11 616:13 |
| 610:5,14,16 611:4 | 679:2 684:14 | DULY 532:10 | effects 615:21 | 616:14,19,20 |
| 611:4,9 618:3,6 | 685:1,9 686:9 | 547:7 607:19 | efforts 578:3,4 | 619:7 632:20,21 |
| 626:12 627:15 | 687:18 | 625:11 644:10 | 627:11 | 633:1 639:13 |
| 628:4,11,12,15,19 | diverting 687:16 | 655:20 668:11 | eight 556:22 | 653:4,5,16 662:4 |
| 629:3,7 635:7,9 | Division 521:5,18 | 682:22 729:4 | 710:13 741:16 | 662:5,19 681:6,9 |
| 635:13 636:2,17 | 528:3 | dump 666:3,12,19 | 745:12,14 | 681:12 714:22 |
| 637:16,19 638:2,6 | divisors 588:8 | 743:20 | eighteen 738:3 | 715:1,2 717:13 |
| 640:4 646:3,13 | Docket 520:5 | dumping 568:10 | either 547:10 | Engeler's 650:13 |
| 648:17 650:10 | 523:15 | 660:8 | 582:20 601:14 | enjoy 621:6 656:15 |
| 652:8,9 653:11 | Dockstader 687:10 | Durando 552:4 | 635:7 649:8 699:7 | entered 533:5 |
| 654:7 657:12 | 688:3 713:12 | 554:15 555:8 | 709:5 730:4 734:2 | entire 628:21 661:1 |
| 658:6,16 662:12 | document 565:20 | 556:5 558:3 | 735:2 | entity 608:17 |
| 663:1 669:3,13 | 590:21 626:5 | 575:22 577:1 | elect 560:12 | equal 548:11 |
| 670:1,13,16 672:4 | 679:1,6 680:3 | dust 690:22 | elected 572:10 | 552:19 553:12 |
| 674:14,19 684:8 | 682:5 683:8 | D-o-c-k-s-t-a-d-e-r | electronic 749:18 | 554:1 568:4 |
| 685:8 689:11,12 | documents 531:14 | 687:12 | electronically | 618:20 637:1,6 |
| 689:15,17,21 | doe 698:8 | d-y-a-t-t 580:18 | 679:15 748:18 | 646:15 647:11 |
| 690:11 691:3 | doing 544:11,13 | D.C 521:8 525:13 | 749:3 | 662:12 669:19 |
| 692:7,18 693:1,6 | 577:4 584:17 | 526:12,14 749:8 | Eleven 558 | 671:10 713:15 |
| 703:14,20 706:5 | 595:14 611:3,19 |  | eliminate 552:9 | ally 628.9 |
| 706:19 708:2,7,17 | 630:18 656:4 | E | 666:6 | equitable 558:20 |
| 709:21 710:5 | 665:7 679:4 | e 678:1,1 683:21 | em 567:21 568:8 | 627:11 642:14 |
| 723:1 735:20 | 743:12 744:10 | earlier 617:1 636:4 | 571:11 576:12,12 | equivalent 560:8 |
| diversions 548:19 | dot 748:22 | 640:20 641:9 | 580:10 585:18,19 | error 551:16 627:2 |

Escanaba 521:11
especially 668:21 684:9 695:16 705:22 710:16
ESQ 521:4,15,16 essence 685:15
essentially $567: 8$ 567:17
establish 524:9
established 531:9 531:11
estimate 549:13 636:1 637:22 661:2
estimated 549:8 estimates 650:7 estimating 636:6 estimation 611:14 611:20 620:4 etcetera 618:18 evaluate 621:9 event 615:15 eventually 581:7
everybody 550:5 568:4 569:19 584:3 585:18 587:1,2 736:9 743:3
everybody's 569:19
evidence 524:7,8,9
527:12 529:10
531:14 533:6
545:10,16,17,18
545:22 546:5
605:5,10,14
642:17,22 643:3
680:6 683:9
727:20 728:3,7
747:4,8,16,19
748:1,5
ex 524:15 526:19
exact 661:3 745:15
exactly 529:17 535:19 558:2
571:2 589:6
591:15 622:10
652:20 709:19

EXAMINED
532:10 547:7 607:19 625:11 644:10 655:20 668:12 682:22 729:5
example 548:21 588:18 684:12 689:15 690:10 712:20
exceed 632:1
excellent 531:7
536:6,10,18 677:3
749:9
exceptional 725:4
exceptionally 665:2
excess 557:16,21
576:4 586:15
653:12
excited 691:16
excluded 680:7
exclusively 620:3
648:1,14
excuse 703:14 708:22 709:3 726:7
excused 546:3
605:19 624:12
655:6 668:2
676:11 727:18
747:1
executive $521: 10$ 528:16
exhibit 527:12
530:5,7 531:12
533:1,2,6,8,10,19
535:22 536:12,22
537:6,13,14,19
538:22 543:5,15
543:15 544:3,4,12
544:14,14,15
545:15,16,17,19
561:12 590:22
591:2,5,6,6,10
604:19 605:9,11
625:20 626:1
642:16,19,21

643:1 682:6,8
683:9 711:17
723:22 728:2,4
737:20 738:7
747:20,20,21
exhibits 522:15 524:8 530:2 531:15 532:20
545:10 680:5
747:18 748:2
750:4
exhibit's 530:3
existed 611:17
664:18
existing 583:20
exists 611:17
613:16 621:12
623:6
expand 583:17
expansion 628:5
expect 724:20
725:11 727:1
729:12 730:9
734:11 738:22
739:13
expectation 557:4
592:22
expected 729:13
expecting 730:14
expedite 556:7
expedited 732:14
expended 722:4,5
expense 560:17
731:22 732:2
experience 646:7 693:5
explain 526:21 575:17 583:18 585:15 586:17 609:16 654:2 657:8 694:11,15 697:2 716:5
explained 640:20 670:17 733:10
explains 708:7
export 572:8
573:16 615:17

619:21 620:3
636:18 648:14
651:16,17 668:21
669:12,13,22
670:9 671:13,16
674:3,17
exported 685:21
exporter 622:22
exporting 595:10
616:7,8 619:16,17
exports 550:15
559:2 572:14
573:11 592:17
595:12 603:16
616:6 627:16
628:5 630:1 639:9
646:16 669:20
671:10
expose 610:11
extent 634:12
635:14 740:1,16
742:15 749:18
extra 669:16
e-mail 680:15,21
749:19
e-t-r-i-d-g-e 532:5
e.g 712:17,20


F 523:20 524:1 678:1
face 550:18
Facer 602:16
fact 617:14 619:2
637:10
factor 685:13
fail 679:17 747:17
fair 568:4 572:20 576:7 595:21
611:2,14 612:9
613:16 621:13,14
628:13 630:7
631:1,6 659:21
660:10 663:13,20
671:21 672:17
724:5
fairer 595:18
fairest 595:16
fairly 621:9 623:14
633:17 637:13 745:6
fairness 630:13 659:21 660:3
fall 583:2
familiar 571:17 578:21 651:11,13
family 547:22 580:4 645:4 686:15
far 530:10 578:5,21 592:14 595:17 618:17 696:2 714:12 722:16 732:8 740:5
farm 548:3 645:7 645:18 656:13,18 656:21 657:3 658:3 659:9 683:19 687:9,14 714:6 722:17 732:10 740:20
farmed 713:4
farming 686:19
Farms 547:22 548:8,18 565:19 645:4,11,14
fashion 598:1
fast 741:14
father 602:11 604:4 675:7,17,20
faulting 603:9
favor 620:16 647:22 648:2 657:19 659:19 684:6
fax 678:19 679:7
February 551:22
federal 527:17 684:4 687:6
FedEx 678:21
feed 666:13
feel 574:6 635:3 638:4 653:14
feels 659:18

| felt 541:4 557:19 | 628:6 633:2 | forever 574:15 | 539:9 695:14,16 | 689:11 728:13 |
| :---: | :---: | :---: | :---: | :---: |
| 631:3 684:17 | 644:10 649:8 | forgot 601:22 | 697:13 | 743:22 |
| 690:20 | 655:20 658:17 | form 531:12 602:4 | Fresno 525:19 | fuller 727:1 |
| fewer 560:16 | 678:7 682:22 | 693:11 695:4,6,10 | Friday 535:10 | fully 685:1 |
| field 526:15 547:16 | 688:15 693:1 | 695:11 697:3 | 683:18 716:2 | fun 683:18 |
| 617:18 639:21 | 694:18 741:17 | 699:9,21 700:8 | friend 673:13 | function 561:5 |
| 689:19 703:8 | 743:1 | formal 574:10,12 | friendly 612:22 | 583:16 584:13 |
| 726:17 | fits 560:13 | 574:14 735:16 | friends 607:5 | further 531:17 |
| Fifteen 560:10 | five 554:19,19 | formally 735:22 | front 716:11 | 532:10,10 545:7 |
| 591:4 | 555:20 576:1 | formatted 649:1 | 739:20 | 546:6 578:7 601:4 |
| figure 572:18 | 581:22 583:1 | formed 608:10 | frost 730:6,21 | 614:4 632:16 |
| 595:10 599:11 | 603:2 643:5 663:5 | forms 610:15 | 731:9 | 649:12 651:21 |
| 639:6 693:15 | 677:3 695:6,9 | formula 561:4 | frosts 730:19 | 658:21 663:21 |
| 694:3 709:5 | 697:3,6,14,15,15 | 562:13 583:16,18 | frozen 699:7,17,18 | 668:11,12 672:20 |
| 723:12 | 697:17,21 699:21 | 584:16 588:22 | 700:6,16 701:3 | 720:22 729:4,5 |
| figured 691:2 | 743:9 745:13 | 598:1 599:4,7,11 | fruit 526:9,15 | 748:7 750:10 |
| figures 711:21,22 | fix 744:5 | 630:4 634:20 | 532:16 548:4 | future 619:5 |
| 723:21 | fixed 550:21 | 640:16,18,19 | 549:16 569:19,22 | 710:17 |
| file 679:15 680:3,7 | 559:20 560:7 | formulated 610:12 | 571:6,15 572:2,6 | FV-10-930-5 520:7 |
| 749:4 | 642:13 | formulating 696:11 | 572:12 573:4 | F-a-r-m-s 645:14 |
| filed 527:2 678:13 | floating 576:20 | forth 584:4 633:9 | 579:11,16,17,21 | F-o-w-e-r-s 580:6 |
| 678:15 680:9 | flood 661:19 | 644:18 714:7 | 580:2 581:7,8 | G |
| 749:15,20 | fluctuations 559:16 | forward 531:22 | 606:3 626:9 | G |
| filing 678:18,18,20 | foam 584:2 | 556:2 606:12 | 627:19 628:3,9 | gain 557:17 |
| 681:8 | focus 628:5 | 680:21 681:21 | 632:6 641:12 | gained 670:1 |
| fill 603:20 699:8,11 | folks 724:22 725:1 | for-pound 559:21 | 646:19,20,21 | gallon 697:9,10 |
| filling 603:3 | 744:6 | fostered 577:12 | 647:19 650:6 | garner 669:13 |
| final 552:11 594:14 | follow 586:8 647:6 | found 691:1 | 651:10,14 657:8 | gather 600:9 |
| 617:2 618:6,8 | 650:11 743:6 | founders 602:10,17 | 658:11 661:16,22 | gathered 600:14 |
| 635:14 638:18 | 744:22 | four 555:20 563:15 | 664:15 685:1,16 | 602:15 |
| 639:5 | followed 540:14 | 576:20 597:5 | 685:17,19,21 | gee 691:1 703:18 |
| finally 574:18 | 647:2 | 682:7 689:19 | 687:18,21 689:18 | general 521:4,17 |
| financial 566:21 | following 523:7 | 695:6 697:9,9,10 | 691:11,20,21 | 525:12 528:2 |
| 628:17 | 542:8 627:3 | 712:19 713:12 | 694:10 695:2,5 | 569:12 626:8 |
| find 563:16 603:15 | 723:19 745:5 | Fourteen 560:4 | 698:13,16 704:13 | 638:5 |
| 633:21 663:8 | follows 532:11 | fourth 630:6 | 706:20 707:5 | generally 622:5,7 |
| fine 667:14 673:17 | 547:8 569:19 | Fowers 580:2,4 | 708:20 721:13 | 622:10 651:6 |
| 728:21 | 607:20 625:12 | frame 716:19 | 726:12 | generate 548:19 |
| finish 592:19 | 644:11 655:21 | frames 716:20,22 | fruition 725:10 | generated 631:14 |
| finished 560:19 | 668:12 683:1 | 717:7 | fruits 641:22 | 632:3 |
| 714:21 | 708:6 729:5 | free 561:1,5 | fruit's 597:9 | generation 683:14 |
| first 523:16 532:3 | foothills 579:4,9 | freeze 700:7 730:15 | frustration 626:13 | 723:6 |
| 547:7567:18 | footing 647:11 | freezes 597:15 | full 546:19 595:11 | gentlemen 556:15 |
| 572:22 576:13 | forefront 552:22 | freezing 698:15 | 598:22 607:1 | getting 540:9 |
| 580:21 586:8 | foresee 593:20 | fresh 534:19 | 610:19 625:1 | 566:16,16 576:9 |
| 604:7 607:19 | 615:22 618:15 | 535:12,14,17 | 644:1 655:11 | 599:1 638:16,21 |
| 610:20 625:11 | 619:5 620:1 648:5 | 538:3,6,9,12,20 | 660:11 686:22 | 670:21 671:8 |

690:19 715:3
732:15 744:2
gift 735:6
girl 665:22
give 539:10 549:21
557:20 563:7
564:4 586:18 669:7 670:7 674:14 679:6 689:8 690:6,10 695:8 729:17
given 695:2,11 723:21
gives 562:12 594:5 594:8 647:10 691:21
giving 535:2 557:8 642:11 660:3,4 735:4,6
glad 531:8 631:4
Glenn 580:21
go 526:4 527:20 544:7546:13 554:18,20 555:16 556:11 562:20 564:4,7 575:20 576:18 578:2 584:6,19 585:16 585:18 589:5 590:16 592:6 597:12 598:18 602:21 606:11 618:19 624:18 629:9 630:18,20 631:4 634:4,22 635:1,1 636:1 637:3 639:20 643:13 649:6 650:17 654:6 670:20 671:11 672:8,18 681:22 685:16 692:5 699:8 702:7 703:9 705:17,18 707:18 716:13,21 717:3 717:11 722:20 726:6 732:1,2

734:1 735:1 736:7 736:9 737:8
744:12 747:10,12
goal 573:12 577:18
goes 574:17 617:22 619:14 630:4 636:14 638:20 651:2,13 671:9 698:2 699:11,12
going 525:6 530:4,4 537:10 538:22 547:13 554:22 556:12 562:20 563:2 566:2 569:22 571:2 575:9 579:14
584:1 585:17
594:16 596:5
597:7 598:8,11,19
602:5,7,8 609:20
610:1,10 614:22
629:12,18 633:22
634:3,7 636:15
638:11 639:6
646:10,10 647:2
650:3,9 654:15
661:19 666:6
669:12 671:12
672:19 674:5,14
680:17 681:18
690:11 694:21
702:12 703:11
707:3,4 709:22
710:15,20 726:8
726:11,11,13,14
726:16,18 729:7
731:5 732:15
736:11 739:12,14
740:20 741:11,12
742:17 743:8,10
744:8,15 747:16
748:21
good 529:14 531:6 531:8 541:19,19 546:13 580:17 587:8 590:8 591:17 599:8

605:17 611:1 614:4 615:17 617:10,15,19 620:15 623:14 625:15,16 640:13 640:14 641:4,5 643:5,22 649:10 658:1 660:12 665:11 667:16 675:19 677:10 683:5,6,7 690:20 690:21 705:18 725:8 727:7,9 728:20 746:14
goods 560:19
gotta 743:12
gotten 711:5,8 Government 531:10,17 532:9 630:19 633:6 634:4 677:9
graded 697:8
gradually 698:9,11
Grand 529:16,22 575:11
graph 542:12,13 561:9,13 563:19 563:22
Graphs 533:4 great 594:11 595:5 605:18 649:8 667:3,8 732:17 744:19
greater 550:20
551:8 594:3
grew 612:21
gross 550:13 551:1
565:1 614:21,22
718:3 750:8
ground 549:22
552:20 557:17,22
562:11,14 566:5
566:11,14,15,18
566:22 567:2,3,19
567:21 568:10,13
570:3,16 571:3
572:16 573:22

574:5 575:5
576:12 582:20,21
585:7 587:15
588:1 589:6
598:11,14,18,19
610:20 618:19
621:15 629:17
630:11 633:16
634:2 636:8,22
647:4,14 648:20
649:4 658:5,20
659:22 660:8,11 661:6 663:4 665:17 666:3,12 666:19 684:11,14 684:16 685:16
690:13,17 691:8
691:10,11 693:12
707:8,11,13 723:6
731:13,21 732:21
739:12,18 743:2,8
743:14,15 744:1
group 526:19
554:14 613:9
648:5 705:11
grow 567:20
569:18 576:7
598:13 629:16
645:16 658:4
666:16 683:22
grower 547:19
548:4,6,16 551:9
557:16 558:22
562:11 564:20,22
565:2,5 566:10
568:15,19,21
570:7,11,12
572:11 573:3
574:12 576:3,8
577:3,15 581:14
582:10 585:7
590:1 592:2,8
596:19 599:16
600:6,10 602:6
608:4,6,12,15
609:14 613:22
614:3,10,14 616:7

617:5 618:3,5
627:22 628:12
629:6 635:13
636:21 637:16,19
638:2,6 644:19,20
644:21,22 645:2
647:10 648:18
650:15 653:11
654:15 658:15
660:21 661:18
662:10,11 663:12
663:18,19 665:4
683:15 684:2,3
686:7 687:5
701:15 702:6,7,11
702:12 703:21
710:22 711:10
715:4,10,14,18
718:5,6,10,11
733:13,14 735:17
743:16 745:7,9,17
growers 548:15
549:21 550:3,7
551:3,7 557:20
558:9,20 559:4
560:4,5,7,12,20
562:1,12 565:7,9
567:20 570:4
571:6,15 572:2,6
572:12 573:4
578:22 579:11,16
579:17,21 581:7,8
581:17,18 582:1,2
592:11 593:6,7,8
593:22 594:2,13
595:6,6,11 597:12
598:14 600:4
606:3 612:11
626:9,18 627:4,7
627:19 628:3,8,14
628:18 629:2
630:2,9 631:7,12
632:6,7,9,9,11,14
633:12,15 634:1
634:14 636:7
637:13 641:12
646:19,20,21

| 647:16,19,20 | halfway 561:10 | handler-grower | hated 717:6 | 597:20,21 599:8 |
| :---: | :---: | :---: | :---: | :---: |
| 650:6 651:10,15 | hand 547:2 607:14 | 662:13 | haul 702:18,18 | 601:22 602:2 |
| 654:8,9 657:9 | 625:6 644:5 | handler-related | Hawkins 522:6 | 604:11 605:22 |
| 658:11 661:16,22 | 655:15 682:17 | 595:22 | 606:14,15,17,21 | 607:21,22 609:12 |
| 664:16 671:12 | 703:19 | handles 548:4 | 607:2,3,6,11,16 | 614:4 622:1,2 |
| 672:11 692:12,13 | handbook 600:8,20 | 626:10 | 615:7 622:3 624:3 | 623:22 631:8,9 |
| 694:10 695:12 | 600:22 | handling 596:3,4,6 | 646:11 648:4 | 632:16 648:16 |
| 718:1 719:9 726:9 | handed 679:9 | 608:17 634:10 | 654:14 671:21 | 656:2 658:21 |
| 730:12 731:18 | handle 542:22 | hands 622:18 | 739:10 | 668:17 672:20 |
| 732:11,19,22 | 559:11 573:17,21 | happen 568:11 | head 616:16 729:22 | 673:6 675:17 |
| 739:14 743:10 | 577:14 580:1 | 602:6 603:12 | 735:19 | 680:12 692:15 |
| 745:12,14 | 588:6,7 603:14 | 673:3 678:7 | heading 523:11 | 696:21 700:20 |
| grower-owned | 650:9 695:19 | 698:21 719:10 | healthy 730:7,10 | 702:1 705:7,8 |
| 632:7,8 | 696:7 707:4,4 | 726:11 733:19 | hear 531:4 584:20 | 708:21 709:2 |
| grower-wise | 745:13 | 737:14 | 664:22 677:10 | 710:10 712:11 |
| 581:10 | handler 548:20 | happened 619:4 | heard 553:16 588:8 | 714:20 718:20 |
| growing 579:4 | 559:9,13 560:1 | 710:13 | 631:10 648:3,7 | 719:14,16 721:3,4 |
| 627:8 683:16 | 569:21,21 570:5,7 | happening 557:14 | 688:16 700:18 | 721:5 722:10 |
| grown 520:5 523:8 | 570:10,11,12 | happens 698:22 | 729:9 731:19 | 728:10 733:16 |
| 579:6 | 577:3,17 582:10 | 699:2 725:17,19 | 739:10,13 742:22 | 734:17 735:12 |
| grows 548:1 | 582:14,14 616:7 | 731:12 | 743:16 | 737:5,20 738:7 |
| growth 685:13 | 616:21 617:7,21 | happy 610:6 | hearing 520:16 | 744:22 745:3,4 |
| guarantee 678:22 | 618:12 627:1 | hard 588:10 597:3 | 523:4,15 524:6 | 749:11,14 |
| guess 543:13 | 635:18 641:9,13 | 621:8 635:20 | 527:2,15 532:20 | Hedin's 590:20 |
| 582:11 595:19 | 641:15 642:2 | 636:4 679:16 | 533:13 629:13 | help 553:1 559:3 |
| 610:11 638:16 | 647:18 674:2,19 | harder 567:8 | 655:3 677:14 | 562:7 568:2 |
| 639:1 646:12 | 704:2,4,12 707:3 | hardest 717:8 | 678:8,14,15,19 | 576:11 577:21 |
| 666:4 704:3 | 707:17 711:1,6,11 | harmed 653:20 | 679:7,12,17,18 | 585:17 596:22 |
| 729:13 731:9,10 | 715:8 | 654:1 | 680:1,8,9,12,19 | 597:12,13,18 |
| gut 574:6 | handlers 549:6 | Harry 528:15 | 724:17 746:12 | 610:8 628:20 |
| guy 553:18 745:16 | 559:18,19 560:7 | harvest 549:7 | 748:8 749:5,21 | 630:3,19,21 633:6 |
| 745:20,22 | 560:11 561:1 | 560:9 570:2 572:4 | 750:13,15 | 634:4 650:19 |
| guys 562:21 585:19 | 576:6 578:21 | 576:12,13 582:22 | heavens 598:20 | 717:4,6,6 724:2 |
| 588:7 594:15 | 579:10 580:1 | 628:11 649:6 | heavily 615:16 | 732:17,18 740:2 |
| 658:17 692:22 | 589:22 595:7,8,9 | 651:9 683:18 | 645:17 | 742:17 |
| 736:19 | 612:11,18 622:13 | 687:13 702:13,15 | heck 666:13 | helped 562:21 |
| G-I-e 581:2 | 623:3 626:18,21 | 703:8 | Hedin 521:9 | 566:1 |
|  | 627:13,15 628:9 | harvested 550:13 | 528:14,15,15 | helpful 543:8 |
| H | 629:21 631:7 | 550:20 552:13 | 530:22 531:3 | 589:18 591:12 |
| Hackert 575:10 | 632:9 634:17 | 685:10 | 536:7 537:9 539:6 | herd 569:17 |
| 602:16 | 647:11 648:16 | harvester 702:15 | 539:7,14,17,20 | hey 596:15 690:13 |
| hair 738:9 | 654:5 668:20 | harvesting 576:9 | 540:13,17,19,21 | 691:3,8,17 695:8 |
| half 630:6 631:15 | 673:8 701:14 | 582:15 583:10 | 544:10,16 547:11 | 703:12 707:3,7,12 |
| 631:15,16,20 | 703:21 706:4,17 | 684:19 687:15 | 561:17 563:8 | 709:20 717:10 |
| 632:1 702:17 | 709:17 715:11 | 721:12 | 568:17 578:6 | 726:9,12 |
| 707:22 717:9 | handler's 610:4 | hat 570:8,9 610:4 | 580:20 581:2 | he'll 657:2 704:15 |
| 741:4 | 631:12 | hate 568:6 | 583:5,11 584:1 | Hi 619:12 701:9,10 |

high 551:8 552:20
557:22 562:6,6,14
593:10,10 629:19
656:20 671:13
684:21 685:2,14
724:11,12
higher 581:20
634:11,13,22
635:2 670:19,20
671:8 686:8,9
709:16 746:2
highlight 705:21
high-crop 671:7
Hill 521:4 527:21
527:22 528:1,9,20
528:22 529:5,11
530:17,18 538:1,2
538:3,10,21 539:3
545:14 546:9,10
547:10,11,12,22
548:8,18 564:16
564:17,18 565:19
578:9,10 580:12
580:15,19 587:5 590:15,17,18 591:1,5 605:3,4 605:15 606:13,14 606:16 614:6,7,8 615:3 624:15
625:13,14,19
626:3 639:16,17
640:9 642:16
643:7,11,18,20
644:13,14 645:20
649:11 652:3,5
653:3,17 655:7
656:1 659:1
660:12,15 668:3,5
672:22 673:3
676:12,13,18,22
677:7 680:13
681:16,18 683:3,4
688:12,13,14
724:9 727:19
728:8 729:6 733:4
734:18 747:3,5
748:9,10
hinders 741:13,21
hired 717:4
history 574:22
656:14 664:5
hit 637:8 651:1
716:15,16 729:21
holding 716:15
home 685:9 743:5
honest 620:14
689:21
honestly 621:11,11 623:13
honesty 623:18
Honey 669:9
Honor 537:17
540:13 563:18
578:7,11 580:21
583:5 601:22
605:22 606:17
608:21 614:5
624:1 625:19
651:21 655:8
658:22 660:13
672:21 722:11
745:1 747:6
748:11
hook 653:9
hooked 716:10
hope 556:20 636:9
639:4 691:22
708:4 711:2
746:22
hopefully 557:6,9 631:6 642:12
hoping 556:18
653:8 722:22
738:20
hour 677:4
hours 695:19
houses 579:5
How's 728:15
735:17
huge 562:8 567:1
630:15 685:11
690:15 710:13
730:6 731:6
742:17 744:8
hundred 731:11
hung 576:21
hungry 666:6
hurt 740:7,7
hyphen 523:19,19
523:20,21,21,22 524:1,2
H-a-w-k-i-n-s 607:3

## I

idea 552:18 556:2 576:19 649:8,10 669:8 696:20
ideal 725:16
ideas 552:17 577:21
identification
537:16 544:5
545:21 605:13
626:2 643:2 682:9
728:6 748:4
identified 527:6
identify 526:6
ignorance 610:11
ignorant 646:12
ill 615:21
imagine 602:20 610:21
imagined 602:18 603:6
impact 551:7,9 568:21 589:3 593:21 615:10 617:8,13 618:1,6 618:16 620:1 623:8,10 634:9,16 635:17 668:19 745:8
implement 611:16
implemented 561:7
612:7,7 617:4 634:14 635:12
implementing 614:1
importance 555:8 important 531:7

562:4 588:9,19
636:13,19,20
664:22 705:22
706:7 710:21
711:3 729:18
impression 711:5,9
improve 654:15
662:15
improved 571:7
inability 710:14
incentive 549:18,22
557:15,20 566:21
567:2 576:2
627:14 628:17
631:1 661:12
731:18 732:20
739:18,19 743:14
incentives 629:2
incentivize 567:17
inception 604:6
inclined 615:19
include 535:14
538:16 565:6
included 534:16,19
535:11 562:16
includes 535:12
including 565:13
601:13 654:8
686:1,13
inclusion 696:6
income 665:6
incorporated 608:19 696:9
incorrect 720:17
increase 562:11
568:15 588:9,14
588:17 597:12,18
617:3,12 629:7
671:18 686:13
710:1 727:2
increased 549:12
549:15,16 577:4 706:21
increases 558:15
588:13 692:7
708:15,16 709:11
increasing 551:1

687:20
incur 695:21 724:1
incurred 560:18 Independence 521:7,19 749:6
indicate 594:22
indicated 541:3
indications 556:3
individual 534:21
580:2 700:16
701:3 716:22
individually 524:20
700:6
Indonesia 657:2
665:10 666:17
industry 521:10
528:4,10,11,16
547:6 551:3,20
552:16 554:17
555:9 556:15
557:12,14 560:10
560:11 561:14
578:19 592:7
594:17 595:3
600:3 603:21
607:18 608:2,8
612:13,17 613:7
615:20 617:17
620:6,16 625:10
628:21 636:4
644:9 647:12,18
655:19 657:6
668:10 676:3
682:21 684:5
703:2 716:4 727:7
727:9 729:3,13
732:8 736:10
739:4 742:20
744:10,20 745:17
industry's 575:18
633:5
industry-wide 593:3
inequalities 626:19
inequity $551: 4$
622:22
infighting 570:6
influence 726:8
informal 554:6,10
555:16 574:10,13 574:19 732:14
information 533:19 534:10 541:16 575:10 581:15 599:19 600:9,14 679:13 719:6 720:19 729:11
initial 592:12
initials 712:4
injure 620:19
injurious 619:15
input 583:11
inputs 583:10
inquiries 668:19
inside 730:3
insight 535:2
instance 689:6,14
instances 597:13
institute 561:15
599:20 600:1,3
601:1 703:1 720:6
instructions 681:8 681:13
intended 679:2
intent 554:2 610:13 619:2
intention 613:18
interaction 714:6
interest 555:12 693:16,21,22 699:17
interesting 612:19 664:19
internally 622:4
interrupt 702:8 726:5
introduce 524:13 531:18
introductions 525:6
inventories 628:20
inventory 560:15 568:20 585:8,14 586:11,13,15

589:4 632:4
704:16 733:19 734:1
inverse 670:18 671:9
invite 680:14 681:11
inviting 744:16
involved 527:3
570:5,9 582:22 593:9 596:2 608:7 627:16 645:6,17 657:6 683:16
involvement
575:18
in-orchard 548:10
548:22 549:2,11
549:14,19 550:8
550:11 552:18
553:12 554:1
555:4 557:2,17
559:1,7,12,20,22
560:6 565:20
574:4 589:2 591:7
596:20 609:14
610:14 626:12
627:7,14 628:11
628:14,18 635:7
636:3,17 638:2
646:3,4,13 650:3
658:15 669:19
670:1,11,16 671:4
671:5,18 688:2
689:12 692:7
693:1 696:3,6,16
702:11,21 703:20
706:5,18 708:7
709:18,21 710:5
710:18 731:16
in-orchard's 639:7
In-order 559:10
IQF 700:6
IQFer 700:19
irradiation 679:2
issue 555:5 616:3
647:16
issues 527:10 600:6

618:16
item 531:7 596:18
items 524:21
it'd 640:19 641:15
654:1 716:21
733:8 737:21
it'll 638:4 735:9
I-n-c 609:2
i-t-h 656:22

J
Jack 579:18
jail 670:21
January 719:13
Jill 520:21 524:3
job 524:6 591:17
717:2,8
Johnson 521:23 526:13,14 596:13 596:14 597:19 619:10,11 620:21 620:22 621:21 723:17,18 724:6
judge 520:22 523:3 524:4 525:16 526:3,18 527:19 528:6,13,19 529:2 529:7,13 530:16 530:20 531:2,6,21 533:8 535:20 536:5,18 537:1,5 537:11,21 539:4 540:2,5,17,20 541:18 542:1,13 542:16,20 543:7 543:14,18,21 544:6,13,17 545:4 545:9,12,15 546:1 546:4,8,12,16 547:1,9 563:3,12 564:1,6,9,14 578:9,12 579:12 580:5 581:1,3 586:5 587:6,7 590:9,16 591:11 591:17 596:13 597:20 599:13

601:9 604:12,15
604:18 605:2,6,9
605:17,20 606:6
606:11,19,22
607:4,8,13,21
608:22 609:3,7,11 614:6 615:5 616:4
616:13 619:10
620:22 621:21
622:1 624:2,5,10
624:13,18,21
625:5,13,22 631:8 632:18 639:14 640:11,22 641:17 641:21 642:5,8,15 642:18,21 643:4,8 643:12,16,22
644:4,12 645:9
649:14,19 652:1
653:4 654:18,21
655:4,9,14,22
660:14 662:4,20
664:1,4,8,21
665:11,13,14
666:22 667:8,18
667:21 668:3,13
668:16 673:19
675:6,8,11,19,22
676:4,9,12,17,20
677:2,8 678:3
681:10,15,20
682:4,10,16 683:2
688:4,10 697:1,18
698:1,4,8,20
699:3,15,20 700:1
700:10,13 701:4
701:19 702:3
704:22 705:3,7,10
705:15 706:2,11
706:14 711:3,8,15
711:20 712:2,7,13
712:22 713:7,14
713:17,21 714:9
714:12,17,22
717:14 718:14
721:2 722:12
723:13,15,19

724:7 727:10,13
727:16,21 728:2
728:12,18 738:2
745:2 746:9,13,17
747:2,7,11,14
748:6,13,15 749:9
749:13 750:1,6,12
juice 691:12
July 541:13 554:13
555:1 557:7
575:11
June 549:13 552:10
554:8 635:21
637:22 650:7
justify 660:6

## K

keep 552:7 573:12 604:19 675:14 735:4 740:20
741:1 742:4,8
keeps 698:13,14
735:6
Ken 596:16
Kenneth 521:23 526:13
key 636:11
keys 637:5
kids 667:13,16
kill 679:3
kind 551:20 553:3
561:11 576:21
593:21 618:11
631:13 645:19
650:10 661:16
664:19 666:15
670:7,18 699:9
703:9 705:12
716:7 729:10
734:10,11 739:4 745:10
kinds 524:7
knees 732:16
knew 693:6
know 540:15 544:7
553:17 554:12,22
556:13 559:19

| 560:5,7 568:11 | knows 601:18 | least-informed | 561:22 562:4 | 733:20 |
| :---: | :---: | :---: | :---: | :---: |
| 569:2 570:6 571:2 |  | 64:12 | 584:17 586:9 | look 534:8 543:22 |
| 571:12 574:7,19 | L | leave 583:1 605:15 | 588:2,3,12 591:7 | 553:5 561:21,21 |
| 575:21 576:7 | lack 610:11 611:7 | 609:5 621:1 678:5 | 593:15 596:21 | 562:3 565:18 |
| 577:19 579:3 | 619:4 | 703:7 | 603:13,13 611:15 | 567:22 568:9 |
| 580:15 584:2,15 | ladies 556:15 | left 525:7 563:14 | 659:21 660:6 | 569:4,5,6 672:8 |
| 585:14,19 587:2 | landfill 743:21 | 592:19 689:18 | 662:15 684:7 | 675:9,15 702:5 |
| 587:19,20 592:10 | language 674:6 | 704:1 | 685:4 693:6 699:6 | 703:20 720:8,11 |
| 592:13,18 595:21 | large 548:5 549:19 | legibly 712:3 | 706:21,22 707:14 | 722:18 734:5 |
| 597:3 598:2,6,7 | 550:1 551:13 | lengthy 555:17 | 710:1 712:16 | 735:14 736:11 |
| 600:16 601:18 | 562:9,9 564:20 | lesson 656:14 | 733:1 | 737:20 740:6 |
| 602:8 603:5,15,21 | 565:2,3 573:6 | 692:21 | lines 542:16,18 | looked 577:19 |
| 604:10 612:10 | 582:1,10 608:12 | letter 687:13 | 562:1 587:4,20 | 590:13 724:22 |
| 613:7 616:15 | 609:19 612:4,6 | letterhead 682:6 | 712:19 | looking 543:8 |
| 618:3,13 620:6 | 614:14,17 615:20 | letters 545:2 | listed 715:5,10,19 | 590:19,20 591:6,8 |
| 621:7,9,10,11,19 | 617:17 627:6 | let's 525:5 537:5,6 | listening 655:2 | 687:14 692:2 |
| 622:9 623:13,15 | 629:17 633:20 | 544:7 546:13 | little 536:6 538:15 | 723:2 742:21 |
| 623:21 629:6 | 635:12,13,20 | 547:9 564:6 | 540:14 548:13 | looks 629:18 725:8 |
| 638:11 646:18 | 637:18 639:11 | 565:18 578:2 | 553:7 557:9 | 731:5 744:7 |
| 647:5 648:19 | 641:13,15 642:1 | 584:5 586:18,22 | 575:17 578:20 | lose 621:4 743:10 |
| 650:5,20 653:14 | 644:20 718:5,10 | 598:6 624:18 | 593:12,13,16 | lot 556:13 575:5 |
| 654:9,11 660:4 | 718:11 724:12 | 649:11 681:22 | 595:7 598:7 | 594:16,17 602:22 |
| 661:17 664:18 | 725:4 729:12,14 | 689:14,15 702:5 | 599:11 608:2 | 603:10,22 616:19 |
| 666:4,5 667:15 | 730:14 733:7 | 729:20 738:2 | 610:8 612:21 | 617:4 618:5 |
| 669:6,8,14,15,15 | 745:7 | 747:12 | 613:2 621:8 | 629:13,19 651:13 |
| 670:18 671:20 | larger 557:14 | level 576:3 617:18 | 631:11 644:16 | 654:6 660:9 661:5 |
| 672:14,15,16 | 579:21 595:6 | 620:12 638:5 | 645:7 646:12 | 664:13 666:13 |
| 673:3 675:15 | 608:15 628:17 | 650:15 662:13 | 648:13 650:21,22 | 669:12 675:9 |
| 676:1,21 681:1 | 629:4 637:16 | levels 709:17 | 651:17 656:9 | 676:3 706:16 |
| 697:5 700:3,13,17 | 641:9 644:21 | lever 716:16 | 659:16 662:1 | 724:18 |
| 702:17 703:10,18 | 649:7 690:19 | life 686:19 736:15 | 670:10 671:7 | lots 577:20,20,21 |
| 703:22 704:2 | largest 745:18 | life's 738:16 | 690:6 691:21 | loud 587:9 |
| 714:20 716:3 | lasted 717:9 | light 725:2,5 | 694:15 713:1 | low 551:7 562:5,7 |
| 717:18,21 722:18 | last-resort 612:5 | likewise 712:8 | 714:15 721:6,9 | 693:22 740:10 |
| 723:2 724:5 | laughed 743:3 | limb 683:18 716:3 | 722:22 729:17 | lower 581:20 |
| 728:18 731:4 | laughing 742:13 | 716:14 | 738:1745:20 | 634:22 635:1 |
| 732:3,4,16 734:22 | Laughter 540:12 | limit 607:11 | live 639:3 | 687:16 733:12,14 |
| 736:4,5,9,11,12 | 586:19 607:10 | limited 612:16 | living 683:15 | 740:11,12 |
| 736:19 738:16 | 649:18 664:6 | 615:14 620:2 | lobby 525:1 | luck 580:17 |
| 739:8,10,13,16 | 665:21 667:7,10 | 641:18 | located 533:19 | lunch 676:15 677:4 |
| 740:6,6,17,19,21 | 675:16 | line 548:11 550:4 | 714:10 | 677:11 |
| 743:1,5,17 744:11 | Law 520:22 524:4 | 550:17 552:7 | logical 634:3 | luncheon 677:14 |
| 744:12,17 745:20 | leaders 552:1 | 553:13 554:2 | logically 662:14 | L900 520:12 |
| knowing 561:2 | learned 667:19 | 555:5 557:3,13 | long 555:21 646:13 |  |
| knowledge 578:22 | 692:20 | 558:7,8,10,13,14 | 678:20 739:20 | M |
| 720:20 | learning 664:17 | 558:16,17 559:2 | longer 559:11 | M 523:22 |
| known 529:8 | 726:10 | 559:12,14 561:22 | 588:6 619:19 | machine 582:21 |


| 716:9,10 717:3 | 645:18 647:5 | McCullin 522:20 | meeting 551:11 | methods 629:22 |
| :---: | :---: | :---: | :---: | :---: |
| machines 582:22 | 651:17 654:11 | McFetridge 521:23 | 552:1,10,12 553:3 | MI 521:12 |
| mail 521:6 679:5 | 661:20 669:20 | 522:3 526:8,8 | 553:10,11,14 | Michigan 520:6 |
| 749:7 | 671:2,15 684:18 | 531:20,21 532:3,4 | 554:8 556:17 | 523:8 529:16,22 |
| main 563:13 665:6 | 685:13,17 686:11 | 532:7,13,19 | 557:1 575:22 | 538:5 562:18 |
| major 579:1 | 735:18 742:4,8,10 | 533:12 534:8 | 576:22 635:21 | 565:13 569:18 |
| 684:10 | marketability | 535:21 536:3,12 | 637:22 650:7 | 585:19 618:1 |
| making 527:4 | 623:9,11 | 537:22 539:5,7 | 672:7,9 705:11 | 647:20 669:6 |
| 553:12 554:1 | marketed 699:7 | 540:3 541:21 | 714:3,5,6 719:17 | 673:9 679:9 |
| 555:8 696:1 | marketing 521:5 | 542:1 543:1 | 719:19,20,22 | 700:15 725:1,3 |
| 710:17 | 521:18 525:14,19 | 544:20 545:6 | 722:13,16 744:16 | 730:11,13,14 |
| manage 627:5 | 525:22 526:9,15 | 546:2 641:2,3 | meetings 594:17,20 | 743:17 |
| manager 526:14 | 526:16 528:3 | 642:3 | 670:13 | middle 561:10 |
| 596:5 606:3 626:8 | 551:5 561:15 | McMullin 522:12 | Melvin 659:13,14 | 573:20 676:1 |
| 646:22 651:12 | 572:15 581:11 | 579:11,19,22 | member 541:1 | 736:21 |
| mandated 598:4 | 583:20 599:20 | 681:19,21 682:2,6 | 593:17 594:1,2 | Mike 555:7 556:5 |
| mandates 598:8 | 600:2,6 601:1,10 | 682:10,14,19 | 596:4 646:18,20 | 669:9 672:13 |
| manually 716:19 | 626:17 627:12 | 683:5,13 686:18 | 647:19 651:14 | 673:1,12,16 |
| many's 570:2 | 628:7 652:16 | 687:5 688:11,19 | 658:10 669:4 | miles 579:3,7 613:5 |
| Marc 522:3 531:20 | 666:5 684:4 | 701:6,9 704:22 | 673:7 684:2 | 714:15 743:9 |
| 532:4,7 | 686:21 687:6 | 707:4 712:22 | members 594:12 | milk 666:4,6 |
| March 553:10,10 | 688:1 696:11 | 713:7,10,11,13 | 669:4,5 686:14 | million 548:22 |
| 553:11 672:9 | 703:1 715:9 720:5 | 714:19 718:18 | 745:14 | 574:2 575:1,3,8 |
| 719:17,18,20,22 | 750:3 | 722:12 723:16 | membership 608:3 | 587:13,14,14,16 |
| mark 521:23 | marketplace 635:5 | 724:8 727:11,13 | mention 564:19 | 587:22 589:1 |
| 522:15 526:8 | markets 559:3 | 729:10 733:2 | 565:20 614:10 | 598:16 614:19,20 |
| 536:12 537:6 | 572:14 573:9 | mean 565:2 576:19 | mentioned 565:4 | 626:10 641:10 |
| 543:12 606:14 | 592:17 594:7 | 577:20 585:16 | 582:9 586:10 | 707:7,9,10,13,15 |
| 625:20 682:1 | 595:13 602:21 | 652:9 660:1 | 591:22 593:16 | 707:16,19,22 |
| marked 530:5 | 603:1,16 619:16 | 670:15 671:3 | 612:18 617:11 | 731:9,14 738:9,10 |
| 537:15 544:4 | 629:22 639:9 | 703:15 741:10 | 618:14 633:3 | 738:11,15 739:7 |
| 545:21 605:12 | marks 536:13 | 744:14 | 636:4 686:3,5 | mind 562:19,22 |
| 625:22 626:2 | Martin 521:16 | means 524:19 | 704:11 717:16,18 | 660:2 671:19,22 |
| 642:17 643:2 | 525:17 584:18 | 526:22 544:22 | 724:10 729:11 | 709:6 734:5 |
| 682:5,8 683:9 | 586:2 589:16 | 636:14 704:3 | Meredith 522:9 | mindblock 652:9 |
| 727:20 728:5 | match 538:15 | 707:14,17 736:7 | 655:8,12,17 656:3 | minds 569:4 |
| 748:3 | matter 520:15 | 741:7 | 656:21 657:4 | 703:10 |
| market 548:10 | 528:5 597:6 624:9 | meant 616:10 | 659:14 660:17 | mine 665:7 712:16 |
| 550:6,16 552:2,6 | 638:12 694:6 | 633:7,8 | 662:22 664:2 | 737:22 |
| 555:17 558:20 | matters 527:13 | mechanical 702:14 | 665:12 667:1,21 | minimal 639:4 |
| 561:5 569:6 572:7 | 530:12,19 | medium-size 645:1 | 745:17 | 731:17 |
| 573:15 576:16 | ma'am 699:19 | 745:9 | merits 524:22 | minute 556:6 |
| 580:9 589:10 | 705:9 714:11 | meet 566:5 568:2 | 527:5,7,17 528:7 | 579:15 606:9 |
| 593:12,13 598:9 | 717:20 720:7,17 | 572:18 594:9 | mess 704:5 | 643:6 |
| 603:19 619:21 | 720:21 723:14 | 615:2 617:9 | messes 742:1 | minutes 554:16 |
| 622:15 623:5 | 727:15 | 627:21 634:17 | met 555:1 577:22 | 563:2 596:7 633:2 |
| 628:5,13 635:8 | Mc 579:18 | 635:3,4 650:6 | 593:5 610:20 | 677:3 |

Neal R. Gross \& Co., Inc.
202-234-4433
missed 580:9 581:4
missing 717:17
mistake 540:8
misunderstanding 696:8
mix 538:15 698:18
models 560:14
modern 679:21
modified 542:4
moment 530:19
540:16 544:8
546:14 564:7
578:8,10 610:4
632:17 649:12
651:20 659:3
696:22 747:10
money 577:3 600:4 600:5 665:9
703:18 722:3
723:7 732:22
741:6
money-maker 672:3
month 589:14 693:14,17,18,19
699:16 719:11
732:2
monthly 735:4
months 551:14
556:8,13,18 557:5
557:7 664:16
736:3
morning 625:15,16 640:13,14 641:4,5 643:22 656:4,5
mortgage 723:8
Mother's 730:21 731:2
motion 553:15
move 545:10 556:2 587:8 588:2,12 717:7
moving 558:10 567:12 571:1 649:2,5,10 651:1 652:7,18
M-a-r-c 532:4

M-c 579:19 682:14
M-c-F 532:4
M-e-r-e-d 656:21
M-e-r-e-d-i-t-h 655:13
M-u-l-l-i-n 579:20 682:15
$\frac{\mathbf{N}}{\text { n 581:2 678:1,1,1 }}$
name 524:3 525:9
525:17,21 526:13
527:22 532:2,3,4
532:22 537:12
546:19 547:18 579:16 580:3,12 580:21 607:1,2 608:16 625:2 626:7 644:1,2 645:10 655:11 656:17,18,20 659:12 668:14 669:7,9 673:1,1,4 676:1 682:12,13 683:13 686:18 687:4,10 688:16 719:3 728:14
names 581:14
name's 667:15
narrative 553:4
NASS 534:10,15,20 539:9 544:19 600:15
national 545:3 549:12 690:15 724:21
nature 612:13
Neal 750:8
near 599:2
nearly 631:16
necessity 556:20
need 539:21 555:13 563:13 566:9
568:13 587:8
592:21 593:11
605:3,4 608:20
623:1 629:20

649:3 650:21
666:8 690:13,13
690:14,14,15,16
706:15 742:9
needed 609:21 627:15
needs 556:16 564:2 601:16 604:21 606:8 617:9 634:17 638:1 679:16 680:1
negative 551:9 617:13 618:16 619:5 620:1,9,13 634:15,18 635:17 639:11 672:6
neighborhood 731:8
nephews 683:20
nervous 656:6
net 614:2 617:13
never 571:2 574:18 588:14 602:18 603:6,11 604:8 630:7 637:8 661:19 667:16 730:1
never-ending 733:15
new 520:6 523:8 536:16,21 537:6 538:5,21 545:10 550:15,16 559:3 565:14 568:7 572:7,7,13,13 573:9,10,15,15 592:17,17 594:7,7 595:12,13 601:6 602:20,21 603:1,1 603:16,16 619:16 619:21,21 627:16 628:5 629:22,22 630:1 633:13,13 635:8,8 639:9 651:16 669:20,20 685:21 749:17
newsletter 705:14

719:1,4,7,11
nice 596:16 nine 542:5,14 557:10 565:11 nobody's 540:9 noon 677:4 normally 658:12 north 579:5 580:8 Northern 730:13 Northwest 608:18 609:6,8 610:5
note 535:13 536:14 553:4 590:15,18 590:19 612:19
noted 683:8
notes 629:9
notice 520:16 527:2
noticed 527:14,17
notify 524:14
November 551:14 551:15
number 523:14,15
523:16,21 530:6,9 550:21 551:1
554:18 565:18
567:12 587:17
588:14,15 591:2,2 595:9 615:14
617:12 620:2
627:4,13,19 628:8 628:13 635:22 679:7 685:5 697:3 712:17,20 730:1
numbered 529:21
numbering 530:2
numbers 523:14,17
534:13 536:2,9
538:6,10 539:1
561:20 571:13
587:19 600:15,17
650:17 730:3
732:4
Number(s) 520:5
N-A 545:1
N-o-r-t-h-w-e-s-t 609:1

## 0

O 523:19 678:1,1,1 objection 545:13 605:7 642:19,20 677:10 727:22 728:1
objections 605:8
obligation 661:22
obligations 627:21
obviously 594:15
645:22 688:20
occasion 659:5 691:13
occasions 689:4
occur 618:7,14
occurrence 633:5
occurs 586:17
odd 598:16
offered 584:19
office 521:4,17
525:12,12 526:11 526:15 528:2 552:3 554:15 749:4,21
official 528:20 529:10
oh 597:17 606:16 659:7 675:8 694:6 719:14,18 726:6 746:3
okay 532:22 534:15 537:4,8 538:10,21 539:17,20 543:11 543:11,17,20 544:2,16 547:18 548:7 553:9 556:15,20 562:20 563:10,10 565:4 566:5,6,9,9,12 567:6,21 568:3 569:3,17 570:10 571:14 573:7,10 574:9,16 578:1,6 579:1,7,20 580:11 580:19 581:15,19 582:3,7,13,18,19 583:3,11,12,22

584:8,12 585:19
585:20,22 586:16
587:1,3,12,21
588:4,4,15 589:7
590:7 591:19
593:15 594:4,14
595:10,18,20
596:8 597:19
598:9,21 599:2
600:2,18,22 601:3
601:7 603:11
604:5 605:1
608:16 609:7,11
611:8,12,21
612:10 613:11
615:3 617:20
620:21 621:15
622:15 623:17,22
626:7 635:10
638:9 639:13
641:21 644:15,19
645:21 651:3,6,19
653:9,16 655:7
658:14 661:8
662:16,19 664:7
666:20 670:22
673:14,18 674:8
674:13 675:5,8
689:16 690:22
691:3 696:21
697:18,20 698:1
702:5,10,12 704:4
705:10 706:13,16
706:22 707:1,3,5
707:7,11,21
708:15 709:16
711:14 712:1,6,10
713:14,21 715:16
715:21 718:13
719:3,19,22 720:3
722:3 724:6
728:21 729:9
730:2,6 731:3
732:8,19 734:7
735:5,21 736:14
736:17 737:11,12
738:8 739:2 740:8

740:16 741:5
742:2,6 745:22
746:16
old 603:2 683:17 695:19 741:15
older 675:13
once 527:1 680:7 730:22 741:17
ones 564:4
one-for-one 727:6
one-fourth 582:16 583:8
one-half 715:5
one-quarter 583:7
one-third 582:16 583:6
one-to-one 565:22 566:3
ongoing 694:5
onset 649:22
op 573:17 745:15
open 556:1
operate 548:3 626:15
operating 598:1 657:3
operation 596:3,5,6 634:10 661:1 718:5 740:17 746:7
operations 534:21 645:3 746:1
opinion 613:15 663:11
opportunity 568:5 569:20 572:3,7 594:6 624:8 647:10 678:11 688:8
opposed 553:18
opposite 549:17
opposition 595:8
ops 594:13
opted 611:8
optimum 561:4 588:21 640:19
option 567:18

634:3 636:9
709:19
options 630:2
orchard 548:19
550:21 560:13
572:21 574:1
576:3 579:19
583:10 610:2
611:4 628:4 629:3
646:9 656:22
657:12 685:8
686:9,22 687:8,16
692:18 704:1
708:17 741:18,19
744:2
orchards 579:11,20
579:22 656:21
660:7 682:6
687:19 713:8,13
738:17
order 526:16
530:10 537:1
548:10 550:6
551:5 552:2,6
555:18,19 558:5,6
572:9 583:20
592:5 598:5,8
602:4,10,18
603:19 604:6
608:10 610:13
626:17 627:12
628:7 629:5 630:8
652:16 653:21
666:5 671:2 674:6
684:4 686:21
687:7 688:1
696:11 706:6,19
710:1 715:9 741:3
749:21
ordered 741:7
ordering 741:8
Orders 525:22
ordinary 679:5
Oregon 520:6
523:9 533:16
534:2,22 541:1,1 541:6,9 565:13
organization 600:3
622:5
original 587:14
602:4,10,17 604:2
608:9 613:17
619:2 678:9
originally 610:12
613:20
OSF 583:16
ought 578:2 731:13
outlines 686:2
outside 565:12
outta 670:21 733:1
overall 550:12
553:2 592:7 593:8
593:13 617:12
687:19 703:6
oversee 552:2
oversight 626:16
owned 548:1 645:5
owners 713:13,15
713:18,19
oxidizing 698:14
oxygen 698:14
o'clock 676:16 677:12
O-r-c-h-a-r-d-s 656:22

P
pack 579:18 580:3 603:2
packed 716:19
packer 569:18
packing 569:18
576:9 582:5
695:22 698:21
699:1
page 522:2 533:18 533:20 534:6
535:4,16 536:1,20
537:6,6,12,13,14
538:22 542:4,8,9
542:14,18 543:15
543:16 544:3,4,14
544:14,15 545:15
545:17,18,19,20

545:20 692:3
701:12,18,21
702:1 706:3
712:15 715:4
720:3 722:19
747:20,20,21
pages 529:20
542:22 543:9,12
562:16 563:4,6
575:16 584:4
591:9 682:7
paid 589:11 628:14
662:17 665:7
715:8 722:6 723:6
pail 697:9,11,12,19
paper 737:18,19
pardon 609:6
720:10
Parisa 521:17
525:21 578:17
615:8 748:20,21
park 723:12
part 524:16 526:6 529:9 531:14 550:12 559:11 560:1 562:5,12 563:5 570:15 572:9,14 577:16 578:20 588:9,10 590:2 601:10,11 636:3,7 637:20 638:1,15 652:15 657:18 684:19 693:20 696:7 698:12,17 704:10 705:14 710:22 717:8 733:12 736:4 746:21 749:22
parte 524:15 526:20
parted 612:22
partial 563:9 660:4
participate 592:7
628:18 629:2,20
630:10 658:7
participated

| 630:17 696:14 | 703:5 732:5 | 590:20 612:17 | 741:13,21 | 730:19 749:11 |
| :---: | :---: | :---: | :---: | :---: |
| participates 592:1 | people 524:20 | 673:5 693:21 | planned 549:12 | points 554:19 |
| participation 593:3 | 526:5 529:18 | 704:11 705:6 | 637:19 685:12 | 686:3,5 692:3 |
| particular 541:3 | 535:2 556:6 | 710:8 718:20 | planning 526:11 | 705:1 712:16 |
| 601:17 691:16 | 563:13 564:12 | 719:13 | 532:16 618:11 | 715:4 718:20 |
| 708:4 716:9 | 567:17,22 570:13 | person 543:22 | 638:7,10 741:18 | 720:4,9,12 722:20 |
| parties 681:7 | 577:20 582:4 | 664:12 672:5 | plans 560:2,14 | pool 561:20 734:2,3 |
| parts 592:2 645:10 | 587:10 595:1 | 676:21 686:16 | 570:17 | 742:9 |
| pass 546:13 558:14 | 602:5,22 606:1 | 733:6 | plant 707:10 | pools 593:14 |
| 615:11,19 672:18 | 630:16 648:14 | personal 683:10 | 740:19 741:14,17 | poor 666:17 |
| passed 553:15 | 660:7,9 664:22 | personally 573:3 | planting 740:18 | portion 539:9,10 |
| 637:12 647:8,9 | 665:16 666:2,6,8 | perspective 584:8 | plastic 697:10 | portions 684:10 |
| 715:11,13,14 | 666:13,16,17 | 584:10,13 616:21 | play 551:4 | 705:16,20 |
| passes 583:21 | 671:11 697:3 | 617:7,21 631:13 | playing 617:18 | position 529:3,4 |
| 661:10 704:19 | 743:2 | 674:11 711:1,1 | plea 744:6 | 621:8,19 623:14 |
| passing 567:16 | percent 549:1 | pertinent 555:3 | plead 736:6 | 672:17 725:18 |
| 686:6 | 598:4,12,21 599:5 | phase 540:16 | please 526:7 | positions 608:2 |
| Paul 522:9 655:7 | 637:4,4 659:19 | pick 566:8 582:22 | 527:21 532:2 | positive 618:21 |
| 655:12,17 | 684:15 685:8 | 658:19 697:7 | 546:11,18 547:2 | possibility 585:8 |
| Pause 738:6 | 691:2,4 707:20 | 706:2 743:19 | 578:19 606:19,22 | possible 552:8,21 |
| pay 671:13 701:15 | 708:11,19 709:7 | picked 589:12 | 608:22 624:17 | 554:4,5 555:14,15 |
| 702:22,22 703:2 | 710:9 731:15 | 664:13 731:22 | 625:1,6 643:11,13 | 555:22 561:8 |
| 723:7 741:6 | 739:7 | picking 523:4 | 644:1,4,16 649:20 | 573:11 606:2 |
| paying 699:16 | percentage 551:6 | pie 603:3,20 699:8 | 651:20 655:10,15 | 610:22 725:19 |
| payment 723:8 | 551:19 558:12 | 699:11 | 656:9 668:14 | 742:16 |
| Payson 548:4 571:6 | 568:1 582:11 | pitted 697:7,8,13 | 681:21 682:11,17 | Possibly 620:20 |
| 571:15 572:1,1,6 | 588:17 617:2,12 | 698:4,6 | 683:11 687:11 | post 560:8 568:8 |
| 572:12 573:4 | 627:8 633:15 | pitter 580:8 | 701:17,20 702:8 | 572:3 628:10 |
| 579:10,16,21 | 634:11,12 637:3 | pitting 631:17 | 727:20 728:9,13 | posted 750:2 |
| 581:7,8 606:3 | 638:1,17 639:20 | 721:11 | pleased 611:1 | posting 541:2 |
| 626:8,9 627:19 | 647:1 650:10 | place 554:3,4 | plenty 617:16 | post-harvest 611:9 |
| 628:3 632:6 | 652:10,12 661:1,4 | 555:13,22 557:5 | plus 603:2 695:6,9 | 622:5 690:1 |
| 641:12 646:18,20 | 661:6,11,12,14 | 560:3 575:2,7 | 697:3,6,15,16,17 | pot 600:5 |
| 646:20 647:19 | 670:5 685:2 708:9 | 576:13 603:7 | 699:21 733:14 | potential 574:21 |
| 650:6,13,14 651:7 | 711:12 724:11 | 613:19 617:14 | pocket 703:19 | 615:10 619:22 |
| 651:10,14 656:20 | percentages 551:13 | 670:6 732:9,12 | podium 526:7 | 620:13 621:12 |
| 657:8 658:8,11,16 | 602:19 603:17 | 736:2 744:7 | 616:5 | 623:6 724:19 |
| 661:15,21 664:15 | 617:3 618:2,7,8,9 | plan 549:6 553:8 | point 525:2 544:10 | 738:14 |
| 714:10 | 628:2 635:15,16 | 560:1 566:7,8 | 554:7,18 556:10 | potentially 615:13 |
| peach 735:1 | 638:18,19 639:5 | 570:11,15,16 | 556:12,22 574:9 | 620:18 |
| peaches 548:2 | 650:16 651:8 | 571:11 592:15,19 | 583:15 609:22 | pound 559:13,13 |
| penalized 685:2,15 | perfect 725:12 | 618:17 633:11,11 | 618:2 631:5 636:7 | 559:20 574:2 |
| Pennsylvania | period 678:18 | 635:18 636:7 | 639:8,10 641:6 | 575:8 587:13,14 |
| 520:6 523:9 538:5 | periods 684:21 | 637:16,20,21 | 673:14,18 692:6 | 610:15,15 611:15 |
| 565:14 | perishable 695:18 | 638:1,2,5 639:6 | 692:10 704:2,15 | 611:15 630:4,5,6 |
| penny 693:16 | Perry 521:9 553:20 | 646:22 647:3,6 | 704:18 706:9 | 630:6 638:13,13 |
| 694:3 699:15 | 563:7 581:5 588:4 | 649:7 650:8,12 | 708:4 709:17 | 638:13,14 689:16 |


| 689:19 693:16 | 533:1,2 536:16 | 734:2 | 539:10 542:6,7,11 | profitably 627:5 |
| :---: | :---: | :---: | :---: | :---: |
| 694:1,4 695:7 | 547:14 599:17 | principal 675:18 | 560:16 589:13 | program 526:10 |
| 697:9,16 699:16 | 629:14 | principals 713:10 | 685:18 691:12 | 532:16 592:8 |
| 702:13,18 703:5,7 | preparing 602:14 | print 629:10 | 732:1 733:18 | Programs 526:10 |
| 703:12,15 711:21 | present 521:22 | printout 715:19 | processes 699:12 | 526:16 532:17 |
| 715:6 717:11 | 624:8 626:17 | prior 540:6 623:20 | 736:5 | progress 554:17,21 |
| 721:17 722:20 | presentation | 676:14 | processing 560:17 | progressed 669:18 |
| 723:2,3 731:14 | 553:14 | pri | 560:18 576:5,14 | 690:18 730:18 |
| 732:5 738:15 | presented 705:1 | probably 553:20 | 582:8 631:17,17 | prohibition 524:15 |
| 739:8 | presents 710:6 | 565:12 567:1 | 631:20 632:2 | prohibits 527:3 |
| pounds 548:22 | president 581:1 | 592:1 606:5 612:3 | 721:15 | project 731:7 |
| 550:13 575:1,4 | 645:3 | 633:8 637:11 | processor 540:22 | projected 650:9 |
| 587:22 588:14,15 | pressure 557:9 | 662:14 664:11 | 541:3 608:5 | promotion 703:3 |
| 588:20 597:5 | 569:10 576:16 | 665:3 667:19 | 614:10,16 669:6 | 715:6 |
| 598:16 610:19 | 633:21 734:8 | 693:4 718:9 | 685:4 687:2 | promotions 552:8 |
| 626:10 634:20 | presume 629:15 | 734:16 | 699:13 702:19 | promulgated 602:4 |
| 635:2 659:22 | pretty 569:12,12,20 | problem 576:1 | 709:20 710:6,16 | proper 557:20 |
| 660:1 663:4 | 570:1 579:8 | 629:4 630:22 | 710:19 721:8,22 | properly 539:8 |
| 684:13,14 687:20 | 615:17 681:1 | 639:3 646:7 7 | 743:7,8,11 | 561:6 628:19 |
| 697:12,14,15,21 | 743:13 | problems 576 | processors 558 | proponent 528:17 |
| 697:21 707:7,15 | previous | 95:1 618:11 | 558:21 572:4,8 | Proponents 521:2 |
| 707:16,19,22 | 634:8 | 695: | 580:10 626:21 | proportionally |
| 708:10,12,12,13 | previously 53 | proce | 672:11 699:1 | 569:15 |
| 708:18,20 709:6,7 | 542:5 545:20 | 527:10 531:1 | 700:4,14 721:22 | proposal 555:10 |
| 709:9,14 710:14 | 605:12 643:1 | procedures 626: | processor's 726:11 | 592:6 593:22 |
| 711:21 712:18,21 | 668:11 728:5 | proceed 540:20 | produce 723:3 | 617:3,21 634:13 |
| 720:15,16 731:9 | 729:4 748:3 | 555:15 668:4 | producers 534:22 | 638:19 668:20 |
| 738:9,10,11 | price 534:2,20 | proceeding 523:18 | product 572:7 | 674:13 748:12 |
| pound-for-pound | 541:7 561:22 | 525:1,15 527:16 | 573:16 619:17,22 | proposals 669:18 |
| 559:8 627:22 | 562:11 569:1,7,10 | 540:6 677:6 | 633:13 634:14 | proposal's 635:11 |
| poverty 666:2 | 585:9 589:10 | process 527:4 | 669:20 685:22 | proposed 524:11 |
| practicable 749:19 | 597:6 599:16 | 528:18 535:8 | 693:10 699:21 | 548:9 558:5,19,22 |
| practical 695:15,17 | 621:3 628:20 | 555:17 556:7,11 | 744:1 | 559:7,19 560:5,11 |
| practice 684:22 | 671:13 687:17 | 556:19 557:2 | production 542:10 | 596:19 619:14 |
| precisely 705:18 | 734:8 740:4,4,5 | 560:13 561:6 | 552:21 553:2 | 626:22 627:3,10 |
| predict 710:14 | 740:11,12 741:3 | 571:18 572:11 | 562:2 597:2,8,14 | 662:7 663:12,15 |
| 739:3 | prices 533:16 | 574:11,15,17 | 685:3 687:1,20 | 663:16 674:4 |
| predicting 636:10 | 534:17 535:9,14 | 602:13 613:13 | 691:19 714:1 | 678:12 681:3 |
| prediction 636:13 | 538:9,14,20 540:8 | 631:5 646:3 654:7 | 722:14,17 724:3 | 684:7 689:1 |
| 737:12 | 541:4 542:6,10,11 | 657:16 658:6,16 | products 550:16 | 725:14 726:22 |
| preliminary 530:11 | 562:6,6 568:15 | 659:6 664:18,19 | 572:13 573:9,10 | 729:16 |
| 530:19 552:9 | 600:10 613:22 | 666:14 694:17 | 592:17 594:7 | prospect 693:10 |
| 618:2,9 635:16 | 614:3 684:18 | 698:15 735:15 | 595:13 602:21 | protect 678:17 |
| 638:17 | 734:11,20 | 736:2 | 603:2,16 620:3 | proudly 676:1 |
| prepare 532:20 | pricing 568:19,21 | processed 534:19 | 627:17 628:6 | provided 567:11 |
| 600:18 | 733:21 745:10,15 | $535: 12,15,17$ | 629:22 693:14 | provides 599:5 |
| prepared 531:11 | primary 713:18,19 | 538:3,6,9,16,20 | 694:13 | 649:1 |

Neal R. Gross \& Co., Inc.
202-234-4433

| Provo 520:13 523:6 | 712:3 721:11 | 591:20 596:1,9 | Ray 522:18 546:10 | 732:19 734:3,7 |
| :---: | :---: | :---: | :---: | :---: |
| 714:13 | 726:13 731:13,20 | 601:4,13,14,20 | 547:4,19 568:18 | 740:7 |
| proximity 613:5 | 732:21 735:8 | 604:13 614:5 | 569:11 575:15 | reason 620:8 621 |
| prune 738:20 | 739:17 740:2 | 616:15,22 624:3 | 587:5 596:15,17 | 647:3 653:19 |
| pruned 738:19 | 741:18 742:10 | 629:13 632:16,19 | 597:22 602:3 | 670:2 698:17 |
| published 535:1 | 743:2,8,14 744: | 634:7,8 639:15 | 631:10 648:21 | 703:19 |
| 600:21 718:22 | puts 561:14 576:2 | 641:1 642:6 | 649:16,19,21 | reasons 549:20 |
| pull 552:15 561:19 | 580:8 617:17 | 649:12,15 650:1 | 650:1,19 651:19 | 627:3 670:12 |
| pulled 601:5 | 633:21 654:8 | 651:21 652:2 | 654:14 667:2 | recall 531:20 |
| pu | 743:13 | 654:19 656:8 | 668:5,15,18 | 533:14,21 663:2 |
| purchases 633:9 | putting 557:8,21 | 658:21 660:13,1 | 673:20 676:4 | 668:5 677:9 |
| purpose 557:10 | 566:13 573:22 | 663:22 664:2,5 | 728:9,11,15,20 | 719:10 728:8 |
| 558:4,18 607:12 | 574:4 578:2 588:2 | 665:12 667:1 | 745:6 746:10 | 737:14 |
| 742:3,7 | 621:14 684:11,17 | 672:20 673:20 | Raymond 522:5,10 | recalled 522:4,11 |
| purposes 5 | 690:12 691:9 | 696:22 697:2 | 522:13 546:20 | 522:14 532:8 |
| pursuant 520:16 | 739:21 | 701:5 714:18 | 668:8 728:16,19 | 668:9 676:6 729:2 |
| pursue 613:1 | P-a 655:12 | 718:15 721:1,3 | 729:1 | RECD 522:15 |
| pushing 573:12 | P-a-r-i 748:21 | 723:16 724:8 | reach 70 | receipt 680:19 |
| put 527:12 549:22 | P-a-y 579:16 | 726:2 727:11 | reaction 657:15 | receipts 565:1 |
| 557:16 561:9 | P-R-O-C-E- | 729:15 737:7 | read 547:15 588: | 614:21,22 641:10 |
| 562:10,13,21 | 523:1 | 746:10 | 626:6 683:11 | 718:3 |
| 566:4,7,18,22 | p.m 677:1 | question's 592:10 | 686:4 706:8,14 | receive 597:1 680:8 |
| 567:1,3,18,21 | 750:14 | quick 538:2 616:15 | 712:11 748:19 | 686:7 724:1 |
| 568:13 569:9 |  | 619:12 653:6 | reads 748:17 | received 545:22 |
| 570:11,16 571:3 | Q | 662:6 700:6,16 | ready 556:2 643:13 | 605:13 643:3 |
| 571:11 572:16 | question 527:11 | 701:3 726:2 | real 557:21 619:3 | 728:6 748:4 |
| 575:4 576:5,11, | 531:1 533:13,14 | 729:21 | 623:14 636:10 | recess 643:14 |
| 577:9 578:4 | 533:15,21 534:1 | quickly 688:15 | 729:20 | 677:14 |
| 582:17,19 584:14 | 538:2 547:13 | 725:19 726:21 | realizatio | collect |
| 585:2,7 586:22 | 4:12 596:17 | 729:16 | realize 657:5 | commendation |
| 587:15,17,18 | 602:1 610:9 614:7 | quite 600:15 618:8 | realized 536:8 | 551:18 |
| 588:7 589:6,15 | 614:9 617:10 | 661:9 | really 536:11 | recommended |
| 592:15 598:9 | 621:1 635:11 | quote 539:18,18 | 571:12 579:1 | 51:12 |
| 600:4 604:7 610 | 639:2 648:4 652: |  | 584:6 595:16 | reconsidered |
| 610:19 613:19 | 8:3 | R | 603:9 613:20 | 541:16 |
| 617:14 629:17 | 62:6 701:12 | R 678:1 | 618:18,20 619:1 | reconvened 677:15 |
| 630:10 633:15,22 | 702:9 723:20 | rack 599:10 | 621:18 623:18 | record 523:4 |
| 634:1,2 636:8,21 | 727:4 745:6 | raise 547:2 569 | 626:15 640:2 | 524:21 539:22 |
| 647:5 649:3,4 | questioning 547 | 607:13 625:6 | 661:5 666:10,14 | 541:13 543:9 |
| 650:8 658:5 | 564:15 586:9 | 5 655:15 | 672:17 675:15 | 544:7,9,18 546:14 |
| 660:11 661:21 | 688:12 | 682:16 | 678:20 685:9 | 546:15,17 564:2,7 |
| 679:14 685:17,18 | questions 527:15 | raised 534:1 585:8 | 691:17 693:7 | 564:8,10 580:20 |
| 685:21 686:10 | 537:22 539:5 | $\boldsymbol{r a n}$ 659:10 | 695:10 697:4 | 586:21 599:22 |
| 690:14,16 691:7 | 540:3 541:21 | range 722:2 | 706:2 707:12,14 | 624:19,20,22 |
| 691:11,12 697:8 | 545:5,8 547:16 | Rapids 529:16,22 | 708:2 710:7,15,20 | 626:6 633:7 |
| 697:12,14 698:17 | 562:19,22 578:7 | 575:11 | 718:8 725:22 | 640:17 643:17 |
| 704:12 707:7,10 | 578:13 590:10,12 | ratio 630:3 697:15 | 727:8731:12 | 673:4 678:4,4 |


| 679:18 682:1,3,5 | 740:1742:16 |
| :---: | :---: |
| 686:2 711:17 | regulations 649:1 |
| 712:12 740:8 | 663:1 |
| 742:2 747:10,12 | relationship 670:19 |
| 747:13,15 748:16 | 671:9,17 713:2 |
| 749:22 | relative 561:1 |
| records 581:11 | relatively 725:2 |
| record's 679:20 | remain 532:1 |
| recount 613:11 | 540:18 561:3 |

569:3 585:14
589:3,5,9 730:9
734:6
reshuffling 670:8
resort 572:22,22
respect 672:16
673:12 676:2
respond 573:4
response 540:4
541:22 575:19
592:12 604:14
606:10 624:4
642:7 648:7
654:20 664:3
665:18 727:12
750:11
responses 611:22
responsibility 627:5
responsible 633:17
rest 539:1 582:1
583:2 620:5 712:8
restrict 609:21
restricted 551:6 588:15,16,20
590:4 617:1
634:11,12 652:19
687:20 708:20
709:8 739:9
restriction 549:9
549:15 550:21
551:13,18 557:15
558:12 562:9
566:16 568:1,2
573:17 588:10,13
588:16 593:10
594:5 602:19
603:17 627:21
628:2 629:19
636:16 639:20
652:10,12 670:4
670:19 671:1,1
684:22 685:7,13
685:14 691:2
707:21 708:8,11
708:12,14,16,19
709:7,12,16 710:3

710:7711:13
724:11 731:15
739:7 742:3,7
restrictions 552:10
552:11 559:10
602:22 627:18
634:21 709:10,15
739:4 742:18
result 568:21 685:6
711:6
retain 560:22
retired 665:8
retirement 665:9
return 559:4 597:1
597:7 662:10
686:8,9 709:18
724:3 732:21
returns 629:7
632:13 654:15
662:10 686:13
727:2 733:13,14
revenues 577:4
revisit 541:7
rid 694:21 728:10
Ridge 645:4,11,14
ridiculous 611:18
right 525:5 526:3
527:19,20 528:13
528:19 529:7,13
529:14,17 530:1
530:11,16,20
531:6 535:20
539:3 541:20
542:17,20,21
544:6,17 545:4,9
546:8 547:2,14
556:14 561:13
563:12 564:6,9,14
567:10 574:6
578:12 581:20
583:19 587:4
588:22 589:1,3
596:10 597:19
599:21 601:7
606:9 607:4,14
610:1 615:18
624:21 625:6

631:4 637:8,21
640:9 641:16
642:3 643:4,8,12
643:16 644:5
649:14 655:15
656:13,15 657:2
673:16 674:22
675:11,12 676:9
676:17,22 677:2
677:10 678:3
681:6,15,20 682:4
682:17 692:4
696:2 702:3,4
703:13 705:15
706:2 709:4,12
711:15 713:17
714:9,17 715:19
716:1 721:20
722:5 725:22
729:21 733:3,6
737:8,21 739:20
742:5,19,22,22
747:14 748:6
750:6,9
risk 710:6 730:21
road 577:5 578:3
672:18 743:9
roadside 580:9
Robert 522:12,20
682:13,19 683:13
692:16 694:11
701:6 713:20
714:19 721:6
723:20 729:21
731:19 732:4
733:1
Robert's 740:21
roll 716:21
room 521:6 736:12
749:6
rotating 741:1
rotation 740:20 741:9
roughly 529:17
721:11
rounded 534:6
rounding 534:13

| rounds 584:18 | 546:21 | savings 631:11,13 | 634:15,18,21,22 | 717:1 725:3 |
| :---: | :---: | :---: | :---: | :---: |
| route 575:20 576:1 | R-i-d-g-e 645:14 | 632:3,15 721:7 | 635:1,1 639:2,11 | 738:16,18 |
| 576:19 | R-o-b-e-r-t 682:14 | 724:1 | 647:7 649:11 | tting 730:5 |
| row 717:1 | R-o-w-l-e-y 546:22 | saw 585:19 734:11 | 653:22 661:11,13 | settled 691:1 |
| Rowley 522:5,7,8 | 625:4 644:3 | saying 538:4 | 677:11 683:7 | seven 533:9 712:16 |
| 522:10,13,18,19 | 645:13 | 565:16 584:20 | 701:15 711:10 | 741:16 |
| 540:11 546:11,20 |  | 680:3 741:11 | 713:21 725:21 | severe 746:5 |
| 546:21,22 547:4 | S | says 535:14 541:14 | 729:19 733:1 | shake 582:20 |
| 547:19 564:11 | S 520:21 523:22 | 564:22 604:7 | 734:10 736:18,21 | 716:17,17 |
| 578:13,17 599:15 | 45:13 678:1,1,1 | 630:12 665:20 | 738:2 739:5 | shaker 683:18 |
| 601:14,21 604:13 | 683:15 | 671:21 701:13 | seek 573:9,11 | 702:14 716:3 |
| 604:15 605:18 | sad 666:10 | 702:1 706:3 | seen 551:4 587:2 | shakes 574:7 |
| 613:21 615:15 | safe 589:20 613:14 | 707:12 709:20 | 631:11 730:1 | shaking 717:3 |
| 616:2,5,6,11 | 638:4 692:16 | 717:10 743:3,7,12 | 738:14,18,19 | share 604:19 627:5 |
| 624:16 625:3,3,8 | 723:20 726:22 | 743:18 | sees 587:6 | 642:11,12 668:22 |
| 625:15,17 626:4,8 | 727:1 | SBA 564:21 717:22 | selfishness 615:18 | 681:2 690:14 |
| 632:19 639:15 | sake 560:17 | scenario 733:11 | sell 623:2 633:22 | shared 681:13 |
| 640:13 641:1,4 | sale 597:10 | scenarios 584:15 | 648:15 654:11 | Sharlene 521:15 |
| 642:6 643:21 | Salehi 521:17 | scheduled 676:15 | 658:19 669:16 | 525:10 |
| 644:2,3,7,15 | 525:21,22 563:18 | school 656:13,19 | 670:10 672:2 | sharper 536:6 |
| 645:4,10,12 | 563:21 578:14,15 | 656:20 665:8 | 691:20 735:2 | shed 576:9 698:21 |
| 648:21 649:15,16 | 578:16,17 581:16 | Schrom 669:9 | sells 581:9 | sheds 582:5 |
| 649:19,21 650:1 | 583:13 584:7,11 | 671:11 673:2 | send 581:14 | sheep 569:17 743:3 |
| 651:19 652:2 | 585:20 586:1,4,9 | season 549:7 | sense 537:2 563: | 743:5 |
| 654:14,14,19 | 590:22 591:4,13 | 629:18 646:2 | 567:4,5 597:8 | sheet 536:17 563:9 |
| 658:8 667:2,9,12 | 591:15 615:5,6,8 | 651:2 | 671:14 689:20 | Shipman 552:3 |
| 667:13,15 668:6,8 | 616:1 660:18,19 | seat 606:20 654 | 691:18 742:11,14 | 554:14 555:7,14 |
| 668:13,15 673:20 | 662:3 665:13,14 | seated 526:5 | 742:15 | 556:1,9 558:3 |
| 674:1 676:4 728:9 | 665:15 666:20 | 531:22 681:2 | sent 554:13 705:14 | 575:21 577:1 |
| 728:12,15,17,19 | 701:7,8,21 702:4 | second 693:2,8 | sentiment 648:11 | 732:15 736:8 |
| 729:1 737:7 738:3 | 704:17,21 711:16 | secondary 734:3 | 648:12 | Shipman's 575:19 |
| 742:14 746:10,13 | 712:13,15 717:14 | seconds 556:10 | separate 536:22 | Shock 610:22 |
| Rowley's 663:19 | 717:15 718:13 | Secretary 520:1 | 734:5 | short 678:18 730:7 |
| 675:7 | 748:22 750:1,5 | 523:13 524:10 | September 551:11 | 730:11 733:20 |
| Roy 602 | Salehi@ams.usd. | 679:19 | 552:12 556:22 | showed 710:7 |
| rule 524 | 748:2 | section 577 | 557: | showing 679:22 |
| rulemaking 554:7 | Salem 683:15 | 706:7 | sequence $523: 17$ | shows 534:3,4 |
| 554:11 555:16 | sales 562:2 574 | see 547:9,14 552 | 529:21 | 589:1,2 |
| 574:11,14,19 | 587:14 598:17 | 2:5 | sequentially $530: 3$ | side 543:22 544: |
| 732:14 | Santaquin 547:20 | 574:2 587:1,10,11 | serious 629:4 | 553:4 596:9 |
| rules 749:18 | sa | 588:22 594:3,11 | serve 608:5 684:1 | 44:21,22 736:1 |
| run 582:5 646:6 | satisfy 590:4 671:1 | 595:15 597:17 | service 525:14,19 | 736:13 748:11 |
| 717:3 741:2 | save 583:2 596:1, | 598:4,15,22 599:1 | 526:9 541:2 545:3 | signed 688:3 |
| running 656:12 | 702:12 703:2 | 611:22 613:18 | 601:11 678:21 | significant 638:21 |
| 659:2 716:2 | 721:12 | 615:9,13,19 | 750:3 | significantly |
| run-down 689:8 | saved 577:2 722:21 | 617:18 618:15,20 | services 600:7 | 635:15 |
| R-a-y-m-0-n-d | saves 703:6,21 | 620:13 626:4 | set 680:17 716:20 | similar 558:16 |

Neal R. Gross \& Co., Inc.
202-234-4433

559:1 596:20,22
734:15
simple 741:10
single 576:4 580:8
sister 683:19 687:9
688:22 690:6,20
692:18 713:3,11
722:8
sit 571:14 635:21
646:19 647:17
698:8
site 679:15 750:3
sits 652:8
sitting 556:5
576:16 716:15
situation 592:4
609:18 621:10
632:11
situations 609:16
six 581:22 664:16
702:12
sixty 710:12
sixty-eight 710:11
size 558:11 559:17
612:1 627:6,6
665:2 692:6
724:19 738:21
sizes 573:5 665:1
slight 696:8
slightly 620:18
small 564:21,22
565:7 573:5
574:21 581:17
582:2 595:6,9
608:12 609:9
612:3 614:17
615:2 620:2 641:7
641:13 644:20,22
645:16,16 651:12
653:19 654:8
660:21 661:18,21
663:18 717:22
718:5
smaller 580:1
594:13 627:15
649:7 745:9
smallest 665:4
smart 598:15
sold 600:11
solution 552:22
solve 576:11
577:21
somebody 595:3
596:2 604:21
695:8 735:9
744:14,16
son 683:19
soon 554:3 555:13
561:8 569:20
570:1 582:15
606:2 732:8
742:16 743:6,13
sophisticated 745:6
sorry 533:9 551:17
563:11 564:5
622:6 627:2
701:22 709:5
719:5
sort 540:15 603:6
sorted 697:8
sought $572: 13,13$ 572:15
sound 584:16
source 534:9
600:16 621:16 665:6
sources 630:20
636:2
south 521:5,18 547:20 579:2,6 645:4,10,13 683:20 714:15 749:6
Southern 669:6
Southwest 673:8
speak 528:12 529:6
540:22 582:13,15
612:14 613:9
670:22 684:6
732:10
speaking 550:5 732:9
specific $534: 18$ 689:6
specifically 670:15
722:13
specifics 623:15
specified 641:9
speculate 745:8
speed 735:15
spell 532:2 546:18
579:12,15 580:16
607:1 625:1 644:1
645:9 655:10
673:4 682:11
687:11 748:21
spelled 580:5 581:1
608:20 688:5
748:21
spelling 544:19,21
551:16
spending 563:1
spent 594:15
spoke 541:9 575:22
582:7 721:7
spoken 541:6
548:15 565:5
688:22 689:2
spread 550:22
spreadsheet 562:17
563:4
spring 730:17
stabilize 628:20
stable 628:21
stage 699:4,5
stand 525:4 531:20
543:18 546:11
590:20 624:16
647:11 720:5
standards 548:6,7
standpoint 634:10 721:8
stands 545:2
start 547:12 557:2 578:2 587:16
started 529:19 540:10 556:16 566:8,13 603:20 630:8
starting 712:16
starts 565:19

712:20
starving 666:2
state 532:2 546:18 547:21 581:12
606:22 608:7
612:17 613:9
618:22 619:20
625:1 633:16
640:17 644:1
655:10 658:2
668:14 682:11
699:17,19 728:13 745:7
stated 535:8 646:11 646:22 648:16 650:5 654:5 669:2 689:13
statement 547:15
583:15 683:10 686:20 687:3
701:13 724:20
statements 624:19
states 520:1 521:14
523:12 524:4
525:11 526:1
528:1 538:4
539:15 569:16
603:3 633:18
686:20 687:5,13
736:14
Statistic 545:3
statistics 531:10
533:3 541:2,6,10
561:16,17,18
600:8
stay 585:12 586:13
589:8 637:6
740:15 741:11,12
stayed 584:16
637:5
stays $588: 16$
step 624:11 676:10 727:17
stop 521:6 576:13
576:14 606:18
749:7
stopped 561:10
storage 576:5,14,17
589:14 631:18
633:20 634:1
685:18 693:15
704:8,9 733:15
735:3,4,9
store 691:20
693:10 694:20
695:1,1,5
stores 631:21
storing 560:19
582:8 693:14
699:16
straighten 553:20
strange 666:15
Street 520:12
strictly 566:21
strong 569:12
stronger 627:14
structure 610:6
745:10,15
structured 671:6 706:6,20
students 667:4,14
stuff 666:17 736:21
subject 541:15
602:12
submission 749:18
submit 536:21
543:5 748:18,19 749:3
subsequent 734:21
substitute 536:21
667:12
sudden 610:17
637:2 652:10
sugar 697:16,22 698:2,13,17 700:8 721:10,17
sugar's 721:18
suggest 572:20
678:11
suggested 691:7
suggestion 575:19
Suite 521:11
summary 539:11
539:14

| supplied 561:6 | 731:17 733:8 | 740:9 | teachers 657:5 | 743:1,18 |
| :---: | :---: | :---: | :---: | :---: |
| supply 550:1 552:7 | s-a 748:22 | talked 550:6 | team 524:17 526:6 | Thad 522:8 643:20 |
| 557:13,22 561:4 | S-a-l-e-h-i 748:22 | 554:10,15,19 | 601:11,12 736:17 | 644:2,7 649:15,21 |
| 575:6 588:21 | S-c-h-r-o-m 673:6 | 555:2 565:11 | 736:22 746:21,22 | 652:2 654:19 |
| 597:22 598:4 | s-o-n 579:17 | 574:10 576:1 | teeny 610:8 | thank 525:16 |
| 599:4,7,11 600:11 | S-o-u-t-h 645:13 | 583:15 592:12 | tell 532:14,22 | 526:18 539:20 |
| 617:8 628:10 | S-S 545:2 | 593:6 597:22 | 533:18 554:20 | 541:18 546:1 |
| 630:16 634:17 | S.W 749:6 | 602:11 611:10 | 565:22 621:12 | 547:1 564:14 |
| 635:4,4 640:19 |  | 647:15,20 672:4 | 644:16 656:9,17 | 581:3 586:1 590:8 |
| 653:13 657:8 | T | 672:15 689:4 | 659:16 661:6 | 591:12 601:8 |
| 739:21 740:3 | T 6 | 716:2 722:13 | 666:7,16 667:11 | 604:11 605:18 |
| support 548:9,17 | table 525:7 526:4 | 725:1 730:12,16 | 706:15 713:1 | 606:20,21 615:4,7 |
| 627:2 684:3 | 527:20 534:5 | talking 527:4 | 721:18 726:12 | 616:1,18 617:10 |
| 686:21 687:6,7 | 535:14 556:14 | 561:12 614:19 | telling 675:14 | 617:20 619:7,9 |
| 688:1 | Tables 533:4 591:8 | 645:21 652:17,18 | tells 709:20 | 624:1,7,9,10 |
| supported 561:7 | $\boldsymbol{\operatorname { t a g }} \mathbf{6 8 7 : 1 7}$ | 652:18 657:20 | ten 533:20 534:6 | 625:5 626:7 634:6 |
| suppose 623:6 | take 524:6 525:5 | 671:11 686:2 | 535:4,16 536:1,20 | 635:10 640:21 |
| sure 532:15 533:2 | 530:9 536:19 | 690:5 692:3 705:1 | 558:4 565:11 | 642:3,10,15 644:4 |
| 533:20 535:10 | 543:12 549:8,9 | 712:16 715:3 | 583:1 643:5,10,11 | 644:12 651:22 |
| 545:1 553:19 | 561:1 562:10 | 718:19 720:4,9,12 | 643:12 690:2,3 | 653:3 655:1,4,9 |
| 554:12 561:19 | 569:21,22 571:9 | 722:19 745:11 | 701:2 741:19 | 655:14,22 660:14 |
| 571:8 578:15 | 576:3 583:3 | target 558:10 | term 720:4 733:20 | 660:20 662:3 |
| 580:2 584:16,22 | 587:22 588:5 | 567:12 571:1 | 733:20 | 666:20 667:22 |
| 585:5 587:5 | 594:6 598:20 | 649:2,5,10 651:1 | terms 663:9 674:5 | 668:16 674:22 |
| 612:16 656:12 | 605:21 606:7 | 652:7,18 | testified 532:11 | 676:9 683:2 688:7 |
| 658:18,18 661:3 | 619:20 620:6 | $\boldsymbol{\operatorname { t a r t }} 520: 5523: 7$ | 535:22 547:8 | 688:10 696:22 |
| 661:14 692:2,12 | 621:15 666:10 | 524:11,16 528:11 | 604:20 607:20 | 700:1 701:4 |
| 694:2 697:1 | 670:6 677:4,5 | 533:3 534:16 | 617:1,22 625:12 | 704:21 712:6,10 |
| 712:15 733:5 | 679:3 686:4 | 535:8,17 542:6,10 | 644:11 655:21 | 715:21 717:13 |
| 740:20 746:3,3 | 689:14 699:14 | 548:1,5,9,22 | 662:22 668:12 | 718:13 722:11 |
| 747:17 | 702:14 705:17 | 564:20 579:2,6 | 683:1 697:4 711:4 | 723:13,14 724:6 |
| surplus 560:16 | 706:20 714:4 | 581:8,11 608:18 | 729:5 | 727:16 734:17 |
| 628:9,16 | 736:4,11 738:20 | 609:4 610:5 | testify 527:13 | 737:5 744:21 |
| surpluses 633:20 | taken 550:17 | 612:13,16 626:11 | 529:9 688:8 | 746:17,20,21 |
| surprise 619:3 | 555:20 599:6 | 626:21 627:1 | testimonies 655:3 | 747:2 748:13 |
| suspect 573:14 | 630:21 643:14 | 628:21 641:18,20 | testimony 522:18 | 749:9 |
| 731:7 | 677:14 | 644:19 645:7,17 | 522:19,20 524:8 | Thanks 590:7 |
| sustainable 628:22 | takes 620:7,10 | 665:4 683:14,16 | 531:11 540:15 | 596:11 597:19 |
| SW 521:7,19 | 630:4,13 699:13 | 683:21 684:4 | 583:4,17 592:1 | 599:8 620:21 |
| sworn 532:1,10 | 737:2 | 687:6 695:14 | 593:17 596:18 | 621:21,22 624:15 |
| 540:18 547:7 | talk 524:20,22 | 717:19 730:2 | 601:15 640:16 | 639:13 642:10 |
| 607:19 625:11 | 527:9 528:7 529:4 | 732:10 735:18 | 665:1 667:22 | 653:16 662:16 |
| 644:10 655:20 | 548:16 554:14 | 742:4,20 | 671:20 672:9 | Thanksgiving |
| 668:11,14 682:22 | 652:6 659:5 676:6 | teach 667:12 | 673:15 686:14,17 | 714:4 |
| 728:13 729:4 | 680:15 690:9,10 | teacher 656:13 | 688:9 689:14 | that-well 630:18 |
| system 541:11 | 691:13 724:18 | 665:8 667:3 | 701:12 716:2 | they'd 535:1 |
| 626:20 629:1 | 729:20 736:8,19 | 675:18,21 | 723:22 727:17 | 653:22 658:19 |

thin 561:22 562:4
thing 541:10
548:13 555:21
556:19 561:21
585:6,13 586:10
593:9 594:14
611:1 666:11
678:7 680:1
694:18 730:17
732:12 733:17
739:15 741:9
746:14 748:16
things 542:4 555:2
555:3,4 576:1,15
577:20 594:8,21
600:10,11 630:18
639:9 690:18
718:19 726:7
736:20,20 749:4
think 536:5,10,11
543:7,14 550:3
561:20 562:17
567:16,20,22
568:11,12,19
569:1,14 573:3,19
580:7,9,10 581:14
583:18 585:20
586:14 587:8
592:6 595:17,18
598:7,10 602:3
603:8,11 606:4
611:16 612:6,14
613:14 615:18
617:10 620:8
630:16,21 633:17
633:18 635:19
647:10 648:14,17
649:13 650:22
651:5 654:1,4,5,8
656:4 657:4 662:2
663:20 664:19
673:15 676:7
696:16 703:12,18
706:10 710:21
718:1 719:12
726:19 727:8,9
729:21 732:7

733:6,19 736:13
736:14,16,16
737:3,15 743:7
745:19 746:14
thinking 553:6
554:6 556:10
605:17 703:10
third 583:9 630:5
630:11 638:14
683:14 693:8
723:5 744:2
Thirteen 559:18
thought 531:8
554:11 593:15
603:9,12 604:8,9
613:17,20 616:12
623:19 629:10
649:9 670:8 674:2
thoughts 624:9
642:12 668:22
thousand 583:1 597:5 663:5
three 573:8 576:20 597:4 602:12 612:11,18 689:3 712:19 713:9 715:4 716:19,20 722:19 730:4 731:11 736:3 740:18 741:4,4,7
three-quarters 694:1
threw 551:20
throw 735:2
throws 741:8,22
tied 632:2 704:15
ties 704:14
time 531:18 537:18
546:5,13 551:4,4
555:12 557:5
562:18,18 564:13
574:14 594:16
615:1 643:5
646:13 676:14
680:13 686:4,4
689:18 692:19
693:7 705:17,18

708:11,19 709:6 714:7 722:21 725:12 737:11,13 737:15 741:18
timeline 557:8
times 567:16 568:7 577:22 584:19 602:12 667:14 672:16 691:14 713:22
timetable 678:5 729:19
timing 677:3
tiniest 745:16
tiny 658:3 662:1
title 536:2,10
titled 692:3
today 523:5 527:7 555:4 603:14 611:5 615:8 617:1 629:14 663:16 664:13 678:6 686:16 705:17 731:7,20
today's 529:20
told 541:16 552:5 554:9 676:18 691:15
Tom 602:16
Tom's 738:5 tool 559:21 560:3 561:3 562:12 568:2,5,12 590:2 594:3 611:16 612:3,5 629:17 686:12
tools 571:21 572:17 609:22
$\boldsymbol{t o p} 535: 7$ 536:14 558:7,10,14,15 559:11 588:2,12 603:12 630:4 687:19 697:14 698:2,3,13,16 706:22,22 707:14 707:16 710:1
topic 601:17

673:20 676:6 top-line 550:4,14 550:18
total 539:11,15
551:1 558:11
562:2,2 582:12 634:19,19 635:2 684:12,13 707:8 708:12 734:6,6,9
totally 708:5
totals 670:20
touched 601:17
tough 667:5 687:14 726:19
tractor 716:11
trade-off 724:5
transcript 523:11
529:18 537:2 678:9,12,15 680:2 680:4,20 681:3 748:17 750:4,7
transfer 622:17,20 623:2
transferrable 622:12
transportation 702:16
treated 550:9 628:8 637:13 696:17
tree 552:15 716:14 716:18 717:1
trees 583:1,1 730:2 730:7,9 738:16,22 740:18,21 741:4,7 741:12,15
tricky 711:6,9,11
tried 647:6 695:2
tries 742:8
trigger 678:10
triples 725:6
trouble 667:16 717:4
true 641:17 724:14
truth 743:4
try 554:4 569:7 599:10 603:15 630:2 635:21

636:5,5 650:11
651:1,5 695:7,7
696:3 742:3
749:19
trying 555:11
603:1 650:18
683:17 736:22
744:5
Tuesday 520:9
523:5
turmoil 551:21
turn 664:5
turning 679:22
Twelve 559:6
twenty 714:14
twice 738:19
two 524:7 529:16
529:19 558:7
562:1,16 563:3,6
565:18 575:16
579:10 584:3
602:11 661:4
678:14,17 680:7
680:18 683:19
701:12,21 702:1
706:3 711:21
712:15,19 720:3
730:4 740:18
741:4
Two-thirds 739:9
types 558:7 637:17
typically 739:5
T-a-r-t 609:6
T-h-a-d 644:3

## U

ugly 575:9
ultimately 568:14
639:18 654:13
734:19
unanimous 565:15
unanimously
647:21 648:2
unbelief 610:21
uncertainty 711:12
understand 556:20
626:19 638:12,15

| 639:2 660:9 666:1 | 592:18,21 600:5 | 618:20 621:14 | 585:9,15,17 | 577:17 599:4 |
| :---: | :---: | :---: | :---: | :---: |
| 672:3,14 673:13 | 600:15 610:1 | 622:18 626:11 | 586:20 587:17 | 603:3,13 611:17 |
| 673:16 674:9,14 | 611:4 622:3 672:2 | 628:13 630:11 | 590:18 591:13 | 613:15,20 630:10 |
| 706:15 707:2 | 678:20 679:5 | 631:16,20 632:2 | 599:9 604:18,19 | 631:4 635:6 |
| 721:14 722:1 | 681:7 695:9 | 636:18,19 637:1,3 | 606:1 629:15 | 636:21 653:12,15 |
| 725:3 750:2 | uses 699:10 702:11 | 638:11 646:13,15 | 637:8 643:9 652:3 | 659:12 660:2 |
| understanding | 735:10 | 647:12 654:11,11 | 652:7 653:18 | 662:2 663:14 |
| 577:13 610:12 | USP 678:21 | 663:9 669:19,22 | 668:22 673:10,11 | 666:9 670:4 |
| 658:15 715:7 | usually 550:19 | 670:1,5,6,7,8,10 | 674:1 675:2 679:5 | 679:15 698:9,12 |
| understood 555:8,9 | 558:13 730:20 | 670:14,20,22 | 681:5 694:20,21 | 700:7 706:6,19 |
| 555:10 602:5 | 731:1 738:20 | 671:8,15 672:1 | 705:17 706:9 | 710:10 717:12 |
| 672:13 | Utah 520:7,11,13 | 674:15 689:13 | 707:13 708:2 | 731:11 732:12 |
| undertake 560:21 | 523:6,9 538:5 | 731:16 739:17 | 709:21,22 718:18 | 738:16 740:21 |
| unfair 550:5 | 547:21,21 563:20 | 743:22 744:3 | 726:4,15 728:8,16 | 741:3 |
| 611:18 620:5,11 | 565:12,13 569:11 | values 558:8 | 729:10 735:21 | ways 629:21 679:21 |
| 633:19 663:2,5 | 569:14 570:4 | variable 703:22 | 748:18 749:3 | 700:3 739:21 |
| unfairness 611:7 | 579:1 581:6 592:1 | 704:10 721:7 | wanted 554:20 | weaker 623:4 |
| unforeseen 620:19 | 592:15 626:9 | 723:4 | 555:21 578:18 | wear 570:8,8 |
| unfortunately | 627:6 647:21 | variation 552:9 | 583:3,17 584:7,15 | 675:22 |
| 575:14 | 683:15,20 684:3 | varies 622:18 | 584:22 585:5 | Web 679:15 750:3 |
| unharvested | 700:5,11 701:1 | various 608:3 | 591:16 599:15 | week 678:17 714:1 |
| 687:21 | 714:10 730:6 | 612:11 | 615:9 641:6 | weekly 714:3,5,6 |
| unilaterally 620:6 | 732:11 735:17,19 | vary 559:16 615:1 | 656:14 660:21 | weeks 678:14 680:7 |
| unintended 619:5 | 739:14 | Vegetable 526:9,15 | 701:11 715:16 | 680:19 714:3 |
| 626:16 | Utah's 729:20 | 532:17 | 723:20 | welcome 601:12,19 |
| United 520:1 | utilize 572:10 | versus 575:20 | wants 575:11 677:9 | 655:10 666:21 |
| 521:14 523:12 | 685:1 | viable 553:1 627:17 | 679:10 | 668:1 |
| 524:4 525:11 | utilizing 590:1 | 630:1 | wary 710:16 | well-stated 612:2 |
| 526:1 528:1 603:3 | 706:5,18 | vice 645:3 | Washington 520:7 | went 535:6,9 538:7 |
| 736:14 | u-d-e 546:22 | view 525:2 612:5 | 521:8,20 523:9 | 538:18 566:14 |
| unnecessary 681:4 | u-1 655:13 | 620:10 673:14,18 | 525:13 526:11 | 577:5 584:14,18 |
| upset 611:1 691:6 | U.S 524:5 533:3 | 704:2 | 533:16 534:4 | 637:3 684:16 |
| USDA 521:4,17,23 | 542:5 | views 624:8 | 565:13 568:8 | 710:8,12 722:18 |
| 521:23 524:17 |  | voir 537:18 | 606:1 608:7 | weren't 540:6 |
| 525:18 526:9 | V | volume 617:2 | 612:12,14,17 | 554:12 584:17 |
| 527:3,6 551:17 | V 523:20 524:1 | 635:16 638:18 | 613:10 616:16 | we'll 530:9 568:12 |
| 552:1 554:8 | valuable 551:2 | voted 672:12 | 700:18,22 739:11 | 607:11 635:4 |
| 557:12 568:10 | 566:19 665:2 |  | 749:7 | 636:7 637:8,21 |
| 578:18 588:11 | 710:18 | W | wasn't 536:8 | 655:7 725:7 |
| 608:13 615:8 | value 548:12 | w 522:6 607:3,16 | 538:18 567:3 | we're 523:3,6 |
| 626:20 633:9 | 549:13,15 550:4 | 609:8 683:15,21 | 649:9 671:21 | 544:13 546:16 |
| 634:5 657:5 | 550:18,19 551:9 | wait 555:21 | 718:2 | 556:18 563:20 |
| 735:13 736:13 | 557:21 558:9,12 | walk 701:17 706:12 | way 529:8 530:1 | 564:9 568:9 570:9 |
| use 523:16 559:22 | 558:15,16 559:1 | want 524:14 529:8 | 536:11,17 538:15 | 570:12 597:6 |
| 560:12 568:1,3,5 | 565:21 595:11,14 | 555:20 564:11 | 540:6 541:11 | 598:8,10 613:4,4 |
| 568:12 569:13 | 596:20,22 598:22 | 566:12 571:10 | 543:21 568:3 | 613:5,8 614:18 |
| 572:17,18,20 | 610:15 611:19 | 581:13 584:6 | 570:15 576:11 | 624:21 631:4 |

Neal R. Gross \& Co., Inc.
202-234-4433

| 632:8 636:15 | 546:9 547:5,18 | witnesses 529:15 | writing 682:2 | 675:13 683:17 |
| :---: | :---: | :---: | :---: | :---: |
| 639:6 643:16 | 561:18 563:5,10 | 540:7 546:7 | written 558:6 | 684:9 701:2 |
| 645:17,21 652:17 | 563:15,20 564:3 | 676:14 | 583:14 686:14,20 | 710:17 713:5 |
| 652:17,18 657:20 | 564:13 579:14 | wonder 607:9 | 687:3 | 730:1 734:21 |
| 660:8 661:19 | 580:6,14,17,22 | 675:15 | W-o-o 580:17 | 740:19,22 741:4,5 |
| 663:16 665:3 | 581:4 583:8 584:5 | Wonderful 667:18 |  | 741:7,17,19 |
| 672:19 678:3 | 584:9,12 585:22 | wondering 592:3,5 | X | year's 744:19 |
| 679:4 681:18 | 586:22 587:12 | 594:19 617:6 | X 566:9 | yesterday 601:6 |
| 682:4 689:11 | 590:13 596:10 | 618:10 715:10 | Y | 629:15 |
| 691:19,20 694:14 | 599:9 601:5,13 | 716:1 | $\frac{\mathbf{Y}}{}$ | York 520:6 523:8 |
| 694:21 703:10,11 | 604:17,21 605:16 | Woodie 580:13 | year 533:1 | 538:5 565:14 |
| 713:12,16 714:16 | 605:19 606:12 | Woodyatt 580:7,14 | 548:21 549:19 | 568:7 |
| 717:10 723:2,5,11 | 607:17 609:1,5,10 | word 538:11 542:7 | 557:6 565:1 566:2 $572 \cdot 18574 \cdot 20.21$ | young 667:19 |
| 726:13,18 730:5 | 616:9,18 619:9 | 542:11 609:3,8 | 572:18 574:20,21 |  |
| 731:2,4 736:12,16 | 621:7 624:7,12,14 | words 611:15 | 574:22 575:3,8 | \$ |
| 736:16 744:2,5,8 | 625:9 630:12,12 | work 524:5 525:19 | 583:9 585:3,4,10 | \$7614:20 641:10 |
| 744:10 747:14 | 634:8 641:19 | 532:14,15 552:5 | 589:5 593:10,11 |  |
| we've 530:1,10 | 642:1,10 643:19 | 552:15 612:20 | 600:8 615:1,1 | 0 |
| 553:6,7 574:16 | 644:8 645:12 | 633:12 639:7 | 622:18,19 631:19 | 0087 524:2 |
| 577:15 602:12 | 655:1,5,6,12,18 | 661:15 667:19 | 635:12,18 657:3 | 0093 523:16 |
| 611:9 633:16,22 | 664:7,10 665:3,19 | 680:22 681:4 | 693:14,17 714:3 718:8 720:1 | 1 |
| 634:1 644:22 | 665:22 666:21 | 709:12 714:7 | 718:8 721:19 723:11 | 1531:15 627:4 |
| 647:5,13 659:10 | 667:5,11,20 668:1 | 737:3 746:22 | 721:19 723:11 $724: 13,19,21$ | 747:19 748:2 |
| 672:15 676:7 | 668:2,9,15 673:2 | worked 587:21 | $725: 2,5,6,8,9,11$ | 1,000 712:17,21 |
| 682:5 689:3 | 673:5,10 675:2,5 | 626:20 659:9 | $\begin{aligned} & 725: 2,5,6,8,9,1 \\ & 725: 12,16,20 \end{aligned}$ | 1-20 522:22 |
| 690:15 691:1 | 675:13,20 676:2,7 | 717:12 | 726:9,13,19,19 | $1.9548: 22$ |
| 692:20 693:5 | 676:11 677:5 | working 524.17 | 727:6 729:12 | 1:00 676:16 677:5 |
| 697:20 700:22 | 681:17,22 682:13 | 552:8 583:19 | $\begin{aligned} & 727: 6729: 12 \\ & 730: 8,10,12 \end{aligned}$ | 677:12,15 |
| 722:18 726:10 | 682:20 688:6 | 587:20 636:3 | 731:16 732:13,13 | 1:11 678:2,4 |
| 737:1 740:17,19 | 697:6,20 698:3,6 | 647:7 | 731:16 722:13,13 $732: 17733: 7$ | 10 523:20 524:2 |
| whichever 572:17 wife 665:19 | 698:11,22 699:5 | works 541:11 | 734:21 736:3 | 556:22 577:14 |
| wife 665:19 | 699:18,22 700:2 | 669:8 | 737:13,16 738:15 | 579:2,3,7 591:9 |
| wild-eyed 731:10 William 687:4 | 700:12,15,21 | world 603:4 666:2 | 738:18 739:3 | 598:21 689:16 |
| William 687:4 | 702:5 705:2,5,8 | 666:11 | 738:18 739:3 | 703:13,15 723: |
| 713:11,20 | 705:13 706:1,13 | worried 640:2,3 | years 548:19 549:3 |  |
| willing 585:18 | 706:16 708:22 | worth 559:15,21 | years 548:19 549:3 <br> 549:5 550:1 551:5 | 538:22 544:15 |
| 671:13 736:9 | 709:3 710:12 | 560:7,8 561:1,3 | 549:5 550:1 551:5 551:6,8 552:21 | 545:16,19 747:20 |
| Wisconsin 520:8 | 711:7,14,19 712:1 | 570:20 571:4,12 | 551:6,8 552:21 <br> 554:5 555:20 | 10th 551:12 |
| 523:10 | 712:5,10 713:6,9 | 630:5 640:4,8 | 554:5 555:20 557:22 562:14 | 10,000 659:22 |
| wisdom 690:19 | 713:16,19 714:2 | 685:8 689:16,19 | $\begin{aligned} & \text { 557:22 562:14 } \\ & \text { 572:16 576:20 } \end{aligned}$ | $\begin{aligned} & \mathbf{0 , 0 0 0} 659: 22 \\ & \text { 660:1 663:3 709:1 } \end{aligned}$ |
| withholds 534:20 | 714:11,14 719:15 | 690:2,3 691:4 | 592:21 593:9,11 | 709:2,4,6 711:21 |
| witness 522:2 | 719:18 722:16 | 692:7 708:16 | $\begin{aligned} & \text { 592:21 593:9,11 } \\ & \text { 603:18 } \end{aligned}$ | $712: 18,21$ |
| 525:3 532:8 536:4 | 723:14 727:15,18 | 710:5 | $\begin{aligned} & 603: 18 \text { 608:8 } \\ & 626: 13627: 6 \end{aligned}$ | 10:30 605:20 |
| 537:19 538:7,13 | 728:15,21 729:2 | wouldn't 542:7 | $\begin{aligned} & \text { 626:13 627:6 } \\ & \text { 630:8 631:18,21 } \end{aligned}$ | 10:48 624:22 |
| 539:2,12,16,19 | 737:8,22 738:4,8 | 566:4,21 618:3 | $\begin{aligned} & \text { 630:8 631:18,21 } \\ & \text { 637:17 659:9 } \end{aligned}$ | $100 \text { 520:12 659:19 }$ |
| 540:1 542:3,15,19 | 746:11,16,20 | 672:1 | $\begin{aligned} & \text { 637:17 659:9 } \\ & \text { 6ко.ว1 } 6 к 1 \cdot 4 \end{aligned}$ |  |
| 543:3 545:1 546:3 | 747:1 | write 602:8 | $\begin{aligned} & \text { 660:21 661:4 } \\ & \text { 662:9 667:4 671:7 } \end{aligned}$ | 711:21 |

Neal R. Gross \& Co., Inc.
202-234-4433

Page 778

| 1031 749:6 | 579:3 626:10 | 27 721:16 | 6 | 8,494,438 684:13 |
| :---: | :---: | :---: | :---: | :---: |
| 11 523:15 591:9 | 682:7,8 683:9 |  | 6533:6 628:16 | 83 589:7,7,7 |
| 596:18 630:8 | 714:15 723:2 | 3 | 707:15,16 | 84.5 534:3 |
| 11-0093 520:6 | 727:20 728:2,4 | 3627:19 717:11 | 605 522:18,18 | 84606 520:13 |
| 11:00 606:4,5 | 747:19 748:3 | 3,468,055 684:14 | $607522: 6$ | 85 540:9 541:2,7,14 |
| 11:05 643:15 | 20th 554:13 555:1 | $30556: 9$ 565:12 | 61 588:17 |  |
| 11:15 643:13 | 200 683:15 | 587:14,22 589:1 | 61-year-old 683:14 | 9591:8 9 |
| 11:22 643:15,17 | 2001 738:11 | 608:8 613:5 | 61-year-old 683.14 62522 | $9591: 8$ |
| 11:55 677:13 | 2006 549:3 | 626:10 637:4 | $626522: 19$ | 9A 543:15 544:3,11 |
| 110 598:4,12 599:2 | 2007 549:3 | 722:2 730:1 | $643522: 19$ | 544:12,14 545:17 |
| 599:5 | 2008 541:5 | 740:22 | 644 522:8 | 545:20 561:11 |
| 11052 683:15 | 2009 533:17 534:2 | 300 573:6,19 574:2 | 655 522:9 | 747:20 |
| 113 589:5 | 540:9 548:21 | 575:1,3,8 587:13 | $668522: 10$ | 9:00 520:16 |
| 12 630:8 683:17 | 549:7 551:12,14 | 598:15 | 669-1070 521:12 | 9:05 523:2 |
| 12800 521:11 | 551:16 567:1 | 32 685:8 691:4 | 68 588:17 685:7 | 9:29 546:17 |
| 13 529:15,17 542:9 | 684:10,12 685:6 | 34 658:4 | 691:2 739:7 | 9203 749:7 |
| 542:18 591:9 | 689:14,17 690:10 | $35637: 4$ | 682 522:12,20 | 930 523:21 |
| 13A 543:16 544:4 | 710:6 724:11 | 350 731:9,14 738:8 | 682 522.12,20 |  |
| 544:11,14 545:18 | 734:12 737:17 | 738:10,14 739:7 | 7 |  |
| 545:20 561:11 | 738:10 739:6 | 370 523:19 | 7533:8,10 536:1 |  |
| 747:21 | 740:7 741:2 | $4$ | 537:6,11,13,14 |  |
| 1400 521:7,19 | 743:19 |  | 538:21,22 543:15 |  |
| 749:5 | 2010 541:5 551:22 | $4628: 8$ $40565 \cdot 12$ | 543:15 544:3,4,14 |  |
| 1417521:6,19 | 553:11 554:5,8 |  | 544:14,15 545:15 |  |
| 15 549:1 590:22 | 556:22 557:7 | 40's 685:14 400 738:11 | 545:16,17,19 |  |
| 591:5,6 603:18 | 672:9 | 400 738:11 $41684: 15$ | 561:12 574:9 |  |
| 16 551:22 553:15 | 2011 520:10 523:6 | $41684: 15$ $\mathbf{4 6 . 8 5 3 4 : 4}$ | 591:8 614:19 |  |
| 553:18,22 583:15 | 575:3,12 720:2 | 46.8 534:4 48820-0388 521.12 | 629:1 684:2 |  |
| 17 531:15 553:16 | 732:12 736:2 | 48820-0388 521:12 | 737:20 738:7 |  |
| 553:18 | 2012 557:6,7 | 5 | 747:20,20,21 |  |
| 17.5 703:16 | 202 521:8,21 | 5 523:21 598:21 | 7A 537:10 543:5 |  |
| 170 587:13 | 20250 521:8,20 | 628:13 707:9 | 544:11 |  |
| 18 522:18 530:5 | 20250-9203 749:8 | $50587: 15 \text { 637:4 }$ | 7-10A 522:17 |  |
| 537:10 556:8,12 | $21557: 7$ | 707:20 708:19 | 7-13A 522:18 |  |
| 556:18 557:5 | 22 581:14 | 731:15 | 7-9A 522:17 |  |
| 605:5,9,11 723:2 | 23rd 553:11 | $500 \text { 645:7 683:21 }$ | 7.5 703:6,12 |  |
| 19 522:19 625:20 | 2343 521:6 | 717:18 683:21 <br> 717:18 | 720-2595 521:21 |  |
| 626:1 642:16,19 | 24 695:19 | 5000 708:19 709:13 | 720-4443 521:8 |  |
| 642:21 643:1 | 25 579:3,7 675:13 | $51 \text { 710:8 }$ | 728 522:20 |  |
| 1962 716:8 | 697:12,20 708:11 | $517521: 12$ | 729 522:13 |  |
| 1995 738:12 | 709:7 722:2 | $52 \text { 710:8 714:3 }$ | 748 522:22 |  |
| 2 | 740:22 | 532 522:3 | 750,000 565:1 |  |
| 2 627:13 | 250 573:6,6,7,14,19 | 537 522:17 | $\begin{gathered} \text { 581:20 718:3,9 } \\ 7500708: 13 \text { 709:9 } \end{gathered}$ |  |
| 2:23 747:12 | 2500 708:12 709:7 | 544 522:17,18 | 7500708.13 709.9 |  |
| 2:27 750:13,14 | 26 520:10 523:5 | $545 \text { 522:17,17,18 }$ | 8 |  |
| 20 522:20 563:2 | 721:16 | $547522: 5$ | 8 629:6 |  |

Neal R. Gross \& Co., Inc.
202-234-4433

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Date: 04-26-11

Place: Provo, UT
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